

# SUBJECT MATTER INDEX

Alphabetization is word-by-word (e.g., “L Visas” precedes “Labor Certification”)

## A

### A visas

adjustment, 747, 836  
cancellation under INA  
    §222(g), 626, 749  
criteria, 747-49  
family members, 748-49  
    employment, 748-49  
inadmissibility, 87, 748  
loss of LPR status, 747, 749  
overstays, 749  
personal appearance, 620  
procedures, 748-49  
three/ten year bar, 90  
**AAO**, *see* Administrative Appeals Office  
**abandonment of application for relief**, 360-61, 397-98, 506, 1030-31, 1050-51  
**abandonment of residency**, 773, 859-61  
**ABC litigation**, *see* American Baptist Church  
**abortion or sterilization**  
asylum claim, 10, 276, 432, 436, 449, 517, 583-87,  
inadmissible (assault), 75  
inadmissible (direct involvement), 112  
**absconders**  
**criminal charges**, 250  
**procedure to arrest**, 290  
**absentia hearing**  
appeals, 157, 386  
burden of proof, 391-93  
**defenses**, 387-96  
equitable tolling, 384-86  
exceptional circumstances as defense, 393-96  
finality of order, 386  
foreign convictions, 74  
judicial review, 386  
minors, 389, 396  
motions to reopen, 384  
no direct appeal, 386  
notice, 384, 386, 387-93  
removal (deportation), 383-96  
removal (inadmissible), 154-55, 383-96  
rescission of order, 384-86  
stay of removal, 386  
self-incrimination, 396  
withdrawal of relief, 957-58  
**absolute immunity**, 1230

**abuse**, *see* Battered spouse,  
Parent and child; Child  
abuse; Spousal abuse  
**abuse of discretion**  
detention, 143  
extreme hardship, 667, 1171  
failure to act, 1171  
inconsistent decisions as, 1169-71  
motion to reopen, 596, 1063-65,  
1171-74  
standard of review, 1168-77  
**AC21** (American Competitiveness in the 21st Century Act), 12-13  
**academic students**, *see* F visa  
**accessory after the fact**  
crime of moral turpitude, 83,  
215-16  
**accompanying**  
defined, 806  
derivative status, 811-12  
**accredited representatives**,  
345-46, 354, 356  
**acquiescence**  
to court decisions, 1023-24  
by government officials, 487-  
89, 513  
**acquisition at birth**  
citizenship, 1299-1301, Apdx B  
**Adam Walsh Child Protection and Safety Act**, 24, 753-54,  
756  
**ADIS**, *see* Arrival Departure Information System  
**adjudication of petitions**  
nonimmigrants, 622-23, 628,  
634-35  
**adjustment of status**  
Generally, 834-56  
245(i), 10-11, 14, 844-50  
245(k), 10-11, 850  
aged-out children, 612, 808-  
12, 847-48  
approvable when filed, defined, 846-47  
grandfathering, 846-48  
labor certification, 846-47  
removal proceedings, 849  
reinstatement of removal order, 849-50  
**wives**, 835, 844, 846-48  
substitution of beneficiary from LC prohibited, 848

abandonment, 841-42  
admission, not an, 36, 51-52,  
53-54, 842  
advance parole, 51-52, 55-56,  
851-54  
not required for L/H visa holders, 703, 733,  
851  
three- and ten-year bar, 89-  
90, 853  
affidavit of support, *see* affidavit of support  
**aged-out children**, 808-12  
245(i), 808-12, 847-48  
abused child, 776-77  
**accompany and following to join**, 806  
diversity, 810-11  
employment, 810-11  
immediate relatives  
    naturalization, 809-10  
    USA PATRIOT Act, 809  
agreement by ICE counsel,  
311-12  
alien card, 773, 857-58  
approved petition, 840-41  
arriving aliens, 853, 1008  
**asylees**, 609-13, 835  
battered spouse/child, 834, 840  
Cambodia, 818-19  
child turns 21, 808-12, 841  
Chinese students, 493, 843, 846  
**concurrent filing**, 840-41, 850,  
902-03  
**conditional residents**, 788-93,  
839  
crewmen, 761, 835, 844  
Cubans, 610-11, 815-16  
refugees, 609-11  
denial of adjustment, 834-42,  
854, 957-58  
denial of petition, 128, 826-  
27, 902  
discretionary basis, 841  
deportability distinguished as not barring adjustment, 840, 1007  
**deportation after**, 842-44, 856  
differences with immigrant visa, 830-56  
diplomats/foreign officials, 747,  
751, 836  
discretionary denial, 841  
E visa holders, 836  
employment as bar to, 635-36,  
835

employment authorization, 854, 902-03, 1266

employment-based, *see* Employment-based immigration

entry, not an, 36, 51-52, 842

fiancées, *see* K-1 & K-2 visas

filing, 834-36, 840, 850

fine proceedings initiated, 266

H status

- extend status while in adjustment proceedings, 702, 842, 854
- travel without abandoning adjustment, 703, 851-52

Haitians, 11, 494, 609, 816-18

Hungarians, 814-15

ICE counsel agreement, 311

ineligible for, 834-42, 957-58, 1005-08

investor, 895

**J visas**, 660, 662 836

judicial review, 854-56, 1074-77, 1083, 1103-08, 1121-23, 1176

jurisdiction, 850-51

K-3 visa, 756-57, 851

L visa

- extend status while in adjustment proceedings, 733-34, 854
- travel without abandoning adjustment, 733, 851

Laos, 818-19

lawful status, 835-36, 842

lawfully present as condition for, 834, 836

legislative history, 834, 844, 850

marriage in removal proceedings, *see* Marriage petition

Nicaraguan, 10, 609-11, 815-16

*nunc pro tunc* permission to reapply for admission, 1010

orphan, 787, 840

PATRIOT Act, 819-21

petition (I-130/I-485) with DHS, 328-31, 827, 840-41, 850

Polish, 814-15

portability if pending 180 days, 806-07, 900-02

prosecutorial discretion, 311-14

re-entry permit, 856-57

refugees, 609-11

reinstatement of LPR status, 842, 1005-08

relief from deportation, 314, 329-30, 793-96, 855-56, 1005-08

continuances for adjustment, 1005-06

LPR in removal proceedings, 114-15, 840, 979-80, 1007-08

reopen, motions to, 1006-07, 1048

voluntary departure, effect of, 1007

remand, 1032-33

removal (deportation), 314, 328-31, 793-96, 822, 836-40, 844-45, 856, 957-58, 1005-08

removal (inadmissible), 155

removal proceedings after adjustment, 842-43, 849-50, 856

requirements, 834-51, 902-03

rescheduling interview, 841-42

rescission, 854-55

revocation, 827-30, 903

S visa, 762-63, 840

special immigrants, 884

spouses, 245(i), 847-48

Syrian, 818

T visa, 766

tax returns, 61-62, 861

temporary protected status, 431, 495, 497, 836

three- and ten-year bar, 92, 848, 853

transferring adjustments, 842

travel, 856-57

TWOV, 760, 836, 844

U visa, 769

unlawful statute tolled, 92

USA PATRIOT Act, 819-21

V visa, 759

venue, 827, 850

Vietnam, 818-19

visa immediately available, 834-35, 840-41

visa waiver program, 642, 839-40

waiver of inadmissibility, 1008, 1009-11

withdrawal of relief, 957-58

#### **Administrative Appeals Office (AAO)**

Generally, 1045-46, 1293

appeal process, 1045-46

petitioner, not beneficiary, can appeal, 1045

reopen, motions to, 1045

unlawful presence accruing, 1046

untimely appeal treated as motion, 1045

**administrative closure**, 380-81

**administrative notice**, 527-28, 1043-44

#### **Administrative Procedure Act (APA)**

jurisdiction, 1085-88

rulemaking vs. adjudication, 1213

**administrative record**

- federal review, 1166-68, 1198
- immigration court, 381-82
- old/stale asylum record, 595-96

**administrative review**

- AAO, *see* Administrative Appeals Office
- advisory opinion
  - asylum, 506-07
  - DOS, 506, 515, 539-44, 621-22
- appeal by petitioner (not beneficiary) only, 950, 1019, 1152
- Attorney General, 1023
- Board of Alien Labor Certification Appeals (BALCA), 920-21, 950-51, 1046
- Board of Appellate Review (DOS), 1324-25
- Board of Immigration Appeals (BIA), *see* Board of Immigration Appeals
- bond, 132-33, 135-46, 293-300, 302-10, 1108
- deference to agency interpretation, 1181-89
- departure during, 1030-31, 1050, 1161-62, 1193-94
- dilatory or frivolous appeal, 354-56, 1028, 1197-98
- employer sanctions, 1046, 1180, 1260, 1264-65
- exchange visitor waiver review board, 667, 673, 1046
- exhaustion, 1133-47
- expedited removal, 131
- interlocutory, BIA, 1024
- labor certification, 907, 920-21
- Legalization Appeals Unit (LAU)**, 1045, 1287-88, 1291, 1296
- medical determination of inadmissibility, 58
- Office of Chief Administrative Hearing Officer (OCAHO), 1046, 1260, 1264-65
- summary removal order, 131

**admission**

*see also* Inadmissibility; Inspection and admission; Removal, hearing—

- inadmissibility
- ADIS (Arrival Departure Information System), 128-29, 630
- adjustment of status as, 53-54

- APIS (Advanced Passenger Information System), 630  
 applicant for, 52  
 cancellation, 54, 113, 972  
 challenges to lookout system, 128-29  
 constitutional questions, 52  
 counsel's acts binding, 352-53  
 crime of moral turpitude, 69  
 of criminal acts, 69, 84, 367  
 departure, as precondition for, 52  
 drug crime, 84-86  
 entry and exit system, 629-30  
 entry not defining act, 51  
 EWI, 51  
*Fleuti* doctrine, 54-56  
 flexible definition, 54  
 lawful admission defined, 51  
 material misrepresentation, 97-100  
 NSEERS, 148-51  
 parole not an admission, 51-52  
 presumptions against, 617-18, 812  
 procedures for, 128-57, 619-29, 629-36  
 reapplication nunc pro tunc  
 waivers, 155, 1010-11, 1013-15  
 removal proceedings regarding, 131-34, 151-57  
 returning LPRs, 54-56  
 territorial sea, 53  
 time of initial admission, 631  
 US-VISIT, 129-30, 151, 629-30, 636, 642  
 visa not required, 636-44  
 withdrawal of application, 135, 699-700
- adopted children**  
 Generally, 782-84  
 battered adopted child, 783  
 criteria, 782-83  
 customary adoption, 784  
 Hague Convention, 786  
 homosexual adoption, 785  
 legal custody requirement, 783  
 LPR provision for birth abroad  
 not applicable, 784  
 naturalization, 1301-02, 1304  
 orphans distinguished, 784-86  
 petition for natural parents not  
 permitted, 783  
 petition for natural sibling not  
 permitted, 783-84  
 priority date, 784, 811-12  
 relation to natural family, 783-84  
 residency requirement, 782  
 siblings, adopting, 783  
 vaccination waiver, 57
- advance parole**, 55-56, 851-54
- admissibility challenged, 852  
 H/L visa holders not required to  
 have, 703, 733, 851  
 K-3/K-4 visa holders not re-  
 quired to have, 851  
 NSEERS, 852  
 revocation of, 854  
 third-country processing, 834  
 three- and ten-year bar, 853
- Advance Passenger Informa-  
 tion System (APIS)**, 630
- advanced degree**  
 defined, 875-76
- adverse evidence**  
 right to respond, 826
- advisory opinion**  
 asylum, 506-07, 515, 539-44  
 security related, 623-24  
 Visa Office, 622, 833
- affidavit of support (I-864)**, 60-66  
 125% rule, 63-64, 832  
 asylees, 60  
 battered spouse/child, 60  
 binding contract, 65-66, 832  
 criminal issues, 66  
 death of sponsor, 18, 64  
 designation of sponsor, 60  
 diversity immigrants, 60  
 documentary requirements, 61-62  
 domicile requirement, 62-63  
 enforcement of affidavit, 65-66  
 household members, 61  
 income requirements, 63-64  
 joint sponsor, 61  
 National Visa Center process-  
 ing, 830-31  
 not applicable, 60-61, 819-20  
 poverty guidelines, 59, 63  
 procedures, 66  
 public benefits, 864 and Apdx F  
 refugees, 60  
 self-petitioners, 60  
 special immigrants, 60  
 sponsor, 60  
 support claim, 65-66  
 tax return, 61-62, 63, 861-62
- affirmance without opinion  
 (AWO)**  
 Generally, 976-977, 1020-23  
 exhaustion of remedies, 1021, 1142  
 procedure, 1020-21  
 judicial review of, 1021-22
- Afghanis**  
 immigrant visa processing, 831  
 special immigrants, translators  
 and interpreters, 889-90
- Age Discrimination in Em-  
 ployment Act (ADEA)**,  
 1270, 1272
- aged-out children**  
 245(i), 847-48  
 accompanying, 806  
 adjustment of status, 808-12  
 asylum, 93, 434, 502, 607, 609, 612  
 battered children, 776-77, 807, 810-11  
 beneficiaries of 2nd pref. peti-  
 tions, 810-11  
 Child Status Protection Act, 16, 609, 755, 757, 776-77, 808-12  
 diversity in, 810-11  
 employment-based, 810-11  
 following to join, 806  
 immediate relative, 809  
**K-4**, 755, 809  
 mandamus for, 1104, 1105  
 naturalization of parent, 809-10  
 petition process, 808-12  
 priority dates, 806-12  
 refugees, 434, 609  
 unlawful presence, 93-94  
 USA PATRIOT Act, 809, 821
- aggravated felons**, 166-201, 255-61, 402-04  
 §212(c) relief, 113-20, 973, 976-84  
 appeals, 1063, 1109-12  
 asylum, 224, 404, 469-70, 476  
 bond, 138-39, 292, 294, 302-09, 520-21  
**burden of proof**, 222, 377-78, 402-03, 404  
 cancellation of removal, 223, 404, 973, 976-84, 987  
 categorical approach, 192-97  
 Convention Against Torture, 492  
*Davis/Barrett* test, 168-75  
 definition, 168-201  
 deportation, grounds for, 166-201  
 "described in" language in stat-  
 utes, 191-92  
 detention  
 removal (deportation), 292, 294, 302-09, 520-21  
 removal (inadmissible), 138-39  
 divisible statutes, 192-93  
 effective dates, 199-201  
 expedited removal, 403-04  
 felony required, 168, 168-73, 190-92  
 foreign convictions, 192  
 grounds, 166-90  
 aiding and abetting, 190  
**arson**, 177, 179  
 attempts, 187, 189  
 bribery, 188-89  
 burglary, 177, 180, 181-83

child abuse, 166-68, 177, 180  
 child pornography, 184  
 commercial bribery, 188-89  
 conspiracy, 190  
 counterfeiting, 188  
 crimes of violence, 175-81  
 disclosure of intelligence  
   agent, 184  
**document fraud, 188**  
 drug trafficking, 168-74  
   two possession convictions,  
   173  
 DUI with serious injury, 175,  
   176  
 explosives, 174-75  
**failure to appear in criminal  
 court, 189**  
**failure to appear to serve sen-  
 tence, 189**  
 firearms offense (other), 174-  
   75  
 firearms trafficking, 174  
 forgery, 188  
 fraud/deceit, 184-88  
 fugitive status, 189  
 gambling (RICO), 184  
 hybrid crimes, 182-83, 187  
 income tax, 188  
 manslaughter (involuntary),  
   176, 181  
 money laundering, 174  
 murder, 166, 199, 255  
 national defense, 184  
 obstruction, 189  
 passport, falsely mak-  
   ing/altering, 188  
 perjury, 189  
 prostitution, 184  
 ransom, 184  
 rape, 168, 178-79  
 recidivism as basis for drug  
   trafficking, 173  
 re-entry after deportation for  
   aggravated felony,  
   188  
 RICO, 184  
 robbery, 178  
 sexual abuse of a minor, 166-  
   86, 177-78  
 slavery, 184  
 smuggling aliens, 188  
 subordination of perjury, 189  
 theft, 181-84  
 trafficking in persons, 184  
 Travel Act, 173-74  
**vehicles, trafficking in, 188-  
 89**  
 violent crimes, 175-81  
 hearing, *see* Expedited removal;  
   Removal hearing; Sum-  
   mary removal  
 history, 6, 7, 8, 10, 166  
 hybrid crimes, 182-83, 187

imprisonment, term of, 197-98  
 interpretation  
   federal sentencing guideline  
     cases (not controlling),  
     258-59  
 modified categorical approach,  
   192-93  
 naturalization, bar to, 1307,  
   1310  
 petty offense, 198  
 presumption of deportability,  
   377, 402, 404  
 probation sentence, 197  
 record of conviction, 369  
 re-entry after removal, 224-26  
 “relating to” language, 192  
**relief, 125-26, 216-24, 402-404,  
 469, 476, 479-81, 964, 966,  
 972, 976-85, 1013-14**  
 re-sentencing, 197, 222-23  
 retroactive application, 199-  
   201, 1208-12  
 sentence, defined, 197-98  
 sentencing guidelines, 253-262  
   definition for INA purposes,  
   258  
 state-law violations, 170-72,  
   190-91  
 summary removal, 402-03  
 withholding of deportation,  
   479-80, 479-82

**agricultural workers**

H-2As, 710-11  
 SAWS, 1294-96

**aiding and abetting**

aggravated felonies, 190

**AIDS/HIV**

inadmissibility, 56, 130  
 legalization, generally, 1284,  
   1291

**waiver, 41, 56-58**

**airlines**

employees, employment authori-  
   zation, 646  
 fines, 263-64  
 suspension, 263-64

**Alford plea, 169, 197, 213**

**Alien Registration Receipt  
 Card (I-551), 773, 857-58**

**Alien Tort Claims Act, 1222-25**  
 Torture Victims Protection Act  
   distinguished, 1223-24

**All Writs Act, 221, 1202**

**American Baptist Church  
 (ABC) litigation, 10, 381,  
 497-98, 507, 961, 995-98**

**American Competitiveness in  
 the 21st Century Act  
 (AC21), 12-13**

**American Indians, 56, 640**

**American Taiwan Institute,**  
   886

**amnesty**

*see also* Legalization; Special  
 Agricultural Workers  
 Generally, 1281-96  
 confidentiality, 375, 1286-87,  
   1293, 1295

**criminal penalties, 250, 1287,  
 1295-96**

**apparent eligibility**

asylum, 333-34, 519-20  
 IJ duty to inform of relief in re-  
   moval proceeding, 333-34

**appeals**

AAO, 1045-46  
 acquiescence to court decisions,  
   1023-24  
 aggravated felons, 1053, 1109-  
   12  
 asylum, 509, 527-28, 592-606,  
   1043-45, 1076, 1128-30,  
   1171-75, 1177-81  
 Attorney General, 1023  
 BALCA, 920-21, 950-51, 1046  
 Board of Appellate Review  
   (DOS), 1324-25  
 Board of Immigration Appeals  
   (BIA), 1019-44  
   *see also* Board of Immigra-  
   tion Appeals  
 bond, 132-33, 135-46, 293-300,  
   303-10, 1108-09  
 choice of law, 1162-63, 1194-  
   95  
 conviction (finality), 212-13  
 deference to agency interpreta-  
   tion, 1181-89  
 Department of Homeland Secu-  
   rity, 1035  
 departure during, 397, 1030-31,  
   1050-51, 1161-62, 1193-  
   94  
 dilatory or frivolous appeal,  
   354-56, 1028, 1197-98  
 employer sanctions, 1046,  
   1180, 1260-61, 1264-65  
 Exchange Visitors Waiver Re-  
   view Div., 667, 673,  
   1046  
 federal, *see* Federal jurisdiction;  
   Judicial review  
 fugitive status, 1050, 1064,  
   1159  
*in absentia* hearing, *see* Absen-  
   tia hearing  
 J waiver denial, 667, 673, 1046  
 judicial deportation, 7, 10, 405  
 labor certification, 907, 921,  
   1046  
 Legalization Appeals Unit, 1045,  
   1287-88, 1291, 1296  
 medical waiver denial, 58

- OCAHO, 1046, 1261, 1264-65  
 order appealable to circuit court, 1204  
 petition for review, *see* Federal jurisdiction; Judicial review  
 procedures  
   administrative, *see* Board of Immigration Appeals  
   federal, *see* Federal jurisdiction; Judicial review  
   **scheduling**, 950-51, 1024-25, 1045, 1189-91  
 terrorist acts, 309-10, 405  
   **timeliness**, 950-51, 1024-25, 1029, 1189-91  
 unfair employment practices, 1046, 1280  
 waiver of issue by BIA if not raised before IJ, 1039  
 withdrawal of, 1029  
 wrongful deportation, 1161-62, 1193-94
- approval notice**  
   **obtaining duplicate (I-824)**, 623, 841, 858
- area control operation**, 284
- arrests**  
 INA §239(e) compliance, 290  
 Bail Reform Act, 302  
 DHS, 289-91  
 FBI authorized, 291  
 National Guard, 291  
 state and local law enforcement, 290-91  
 USA PATRIOT Act, 290
- Arrival and Departure Information System (ADIS)**, 128-30, 630
- arriving aliens**  
 adjustment, 1008  
 bond, 135-38, 139  
 burden of proof, 134  
 detention, 135-39, 295  
 IJ no jurisdiction, 135-38, 294-95
- Art. III questions**  
 jurisdiction, 1108-63
- asylum**  
 abandonment of application, 360-61, 397-98, 506  
 abortion, forced, 432, 584-87  
 abroad, activities as basis for asylum, 582-83, 884-85  
 access to applicant, 518  
 action in U.S. as basis for asylum, 582-83  
 adjustment of status, 609-13  
   aging-out child, 609, 612  
   numerical cap lifted, 611  
   spouse divorced from principal, 612  
   removal, 612-13  
   travel, 612  
 administrative notice of  
   changed conditions, 527-28, 1037, 1043  
 administrative record  
   stale or old record, 595-96  
 administrative review, 592-93  
 advisory opinions from DOS, 506, 515, 441-45, 539  
 affidavit of support not necessary, 60  
 aged-out, 434, 502, 607, 609, 612  
 aggravated felons, 224, 404, 469, 476  
 airport, false statements, 509, 553-54  
 alternate theory of claim, 573  
 apparent eligibility, 333, 520  
 appeal, 507, 509, 528, 592-93, 1043-44, 1056-57, 1076-77, 1128-29, 1171-72, 1175, 1177-79  
 application process (affirmative applications)  
   Generally, 501-10  
   asylum officer, 501-10  
   background checks, 507  
   border, 502, 506, 507, 510  
   circumvention of refugee process, 508-09  
   consequences of filing, 502-03  
   crewman, 507, 510-11, 511, 516  
   deportation, 507, 515-16  
   **differences with withholding**, 508, 511, 512-14  
   expedited removal, 510  
   failure to appear, 506, 507, 509, 515, 522  
   failure to timely file, 397-98, 474-75, 511  
*application process, cont'd*  
   family members, 501-02, 507, 516-17, 528, 573-75, 585-86, 607  
   filing, 472, 474-75, 501-02, 511  
   frivolous, 503-05, 511-12, 516  
   immigration judge, 511-16, 523-25, 607-08  
   incomplete application, 502  
   NIV status, 505, 626  
   prior application, 473-74, 502  
   reinstatement before IJ, 510  
   removal, 507, 510  
   stowaways, 507, 510-11, 511, 516  
   third-party disclosure, 445, 505, 523  
   use of application against asylee, 502-05  
   visa waivers, 507, 510-11, 511, 516  
 asylum officers  
   appeal from decision, 507, 509  
   consequences of applying before, 473-74, 502  
   Convention Against Torture, 508  
   credible-fear determination, 510  
   criteria to decide asylum, 508-09  
   discretionary denial, 508-09  
   documentation center, 506, 539  
   document retention, 507  
   interview process, 506-07  
   jurisdiction, 501-02, 507-08, 510-11  
   NIV status, 505, 626  
   office locations, 505; *Apdx E* procedure, 501-02, 506-07  
   reasonable fear determination, 510-11  
   referring cases to IJ, 507-08  
   re-interview before deportation, 510  
   retention of documents, 507  
   revocation, 509  
   Torture Convention, 508  
   withholding claim, 508  
 authentication of documents, 366-67, 537-38  
 bars to, 432-33, 469-75, 503-05, 508-09  
 BIA review, 592-93. *See also* Chapter 9  
 bilateral agreement as basis to deny, 472-73, 508-09  
 bond, 132, 136-41, 295-96, 520-21  
 border, 502, 506, 507, 510  
 bribery to avoid persecution, 589  
 burden of proof  
   Generally, 466, 524-25  
   deportability, 502  
   disfavored groups, 467  
   disqualifying ground, 475, 483  
   firm resettlement, 471  
   frivolous application, 504  
   pattern and practice, 466-67  
   testimony as sufficient, 530-31, 544  
 Bureau of Democracy, Human Rights, & Labor (f/k/a Bureau of Human Rights & Humanitarian Affairs, 515

- Canadian-U.S. agreement, 472-73
- cancellation of visa, 626
- changed circumstances, 459, 463, 473-74, 475, 509, 590, 594
- changed political conditions, 459, 461, 462-63, 475, 524, 527-28, 1043, 1044, 1056-57
- child applicant, 516-17
- circumstantial evidence, 583
- circumventing asylum process, 508
- civil war as ground for persecution, 441-42
- CLASS check, 507
- classified information, 506, 589,
- clearly-erroneous standard of review, 547, 592-93, 1023, 1036
- clock, 507, 509, 521, Appendix D
- coercive population control, 432, 583-87
- confidentiality, 444-45, 505, 523,
  - breach of, as a basis for asylum, 444-45
- conscientious objection, 443-44
- conscription, forced, 353-55, 441, 583
- consequences of filing petition, 502-05
- Convention Against Torture (CAT), *see* Convention Against Torture
- corroboration of claims
  - Generally, 528-29, 530-44
  - judicial review, 1077
  - past persecution, 465
  - post-5/11/05 claims, 514, 531, 545
- corruption, challenging as grounds for asylum, 588-89
- counsel, right to, 497, 502, 511, 518-19
- country-conditions reports, 506, 515, 539-44
  - inaccuracies, 541-44
  - overcoming reports, 543-44
- country profiles, 506, 539, 561, 592
- countrywide persecution, 462, 468-69
- court personnel as grounds for, 587-88
- credibility determination, *see* Credibility determinations
- credible-fear determination, 131-32, 134, 137-38, 140-41, 372, 473, 502, 507, 510-11, 555
- crewman, 507, 510, 511, 516
- criminal grounds for denial, 476, 479-83, 579
- cumulative claim, 445-446
- custodial interrogation, 437
- custodial release, 579-580
- definition of, 434-59
- demeanor, 546-48
- denaturalization as persecution, 441
- denial
  - discretionary, 476-77, 483, 508-09, 516
  - mandatory grounds, 469-75, 508, 516
  - procedure, 506-09
  - reconsideration, 477
- deportability, use of asylum
  - application to prove, 502
- detention, 132, 135-48, 294-95, 520-21
- disclosure of application to third party, 523
- discrimination not persecution, 439-40
- documentary evidence, 530-44
  - authentication of documents, 366-67, 537-38
- documentation center, 502, 507, 539
- documentation resources; Apdx H
- domestic law, generally, 431
- domestic violence as basis for, 489, 580-81
- drug informants, 588
- due process (substantive) to remove person to his death, 499
- economic deprivation as persecution, 440-41
- economic status, 440-41, 589
- effective dates, 484, 515, 501
- employment authorization, right to, 521-22, 608, 1265-66
- equal treatment in adjudicating claim, 516
- evidence, type for claim, 526-90
  - circumstantial, 583
  - classified, 506, 589
  - cumulative, 429, 598-99
  - documentary, 530-44
  - newly discovered, 590
  - prisoners' treatment, 583
  - private organizations, 544
  - sealed evidence/protective order, 589-90
  - State Department, 506-07, 515, 539-44
  - testimonial, 544-73
  - types of, 573-90
- exclusion proceedings, *see* Expedited removal; Removal
- exit visa laws, 444
- expedited asylum, 515
- expedited hearing, 131-32, 492, 502, 507, 516
- extortion as persecution, 448, 450, 582
  - material support to terrorist organizations
    - waived, 104-07
- extradition, 485, 498-99
- extraordinary circumstances, 474-75
- failure to appear, 383-96, 506, 515, 522,
- false statement
  - bar to good moral character, 505
  - criminal penalties, 503
- family members
  - asylum applications, 501, 507, 607-08
  - grant to family member and equal treatment, 516
  - persecution of, as basis for asylum, 573-75
  - child's persecution as basis for parent, 517
  - refugees, 434, 573-75, 585-87
- fear of persecution, defined, 435-46, 466-69
  - criminal conduct does not disestablish fear, 476, 579
- female genital mutilation, 453, 581-82
- filing
  - Generally, 473-75, 501-17
  - failure to timely file, 397-98, 473-75, 511
  - multiple filing, 473-75
  - previously denied as a bar, 473-75
- firm resettlement, 470-72, 500-01
- forced abortion, 432, 583-87
- forced conscription, 441-43, 583
- forced sterilization, 432, 583-87
- fraud on entry, as a basis for denial, 508-09, 550
- frivolous application as permanent bar, 503-05
- gender-based persecution, 444, 451, 580-82
- general laws as ground for persecution, 441-42

- general political conditions, 441-42, 530  
 Geneva Convention, 430  
 government inability to stop persecution, 446-47, 468-69  
 grant of, 516, 607-13  
 Handbook of High Commissioner, 429-30, 443-44, 451, 466, 480  
 harassment vs. persecution, 438-39  
 hearing open, 515  
 homosexuals, 444, 452-54, 462, 558, 565, 581  
 humanitarian asylum, 464-65  
 identity of applicant checked, 507  
 IIRIRA changes, 10  
 IJ hearing, 511-16, 523, 609  
 imputed political opinion, 441, 448, 449-50, 455-58, 573-74, 578, 582, 585, 588-89  
 imputed political motive, 443, 448, 450, 455-58  
     social group claim, 452  
 INA §222(g), 626  
 ineligibility for, 432-33, 469-77  
 informants, 588  
 injury that is permanent not required, 436-37  
 interdiction, 112-113, 434-435  
 international law, 429-431  
 interrogation as persecution, 437  
 interview process before AO, 502-511  
 judicial review, 511, 524-25, 592-607, 1019-32, 1056-59, 1128-30, 1168  
     incorrect legal standard, 606  
     manifestly contrary to law, 605-606  
     remand under *Ventura*, 606  
     substantial evidence cases, 605  
 mandatory grounds for denial, 469-475  
     judicial review, 475  
 marriage as grounds for, 582  
 master exhibit, 613  
 material misrepresentation, 503-505, 509  
 material support to terrorist organization waived, 104-07, 470, 482-83  
 membership in a particular social group, 451-55  
     imputed claim, 452  
     past-persecution claim, 451-52  
 military service as ground for, 441, 443-44  
 military use as basis for persecution, 579  
 mixed-motive cases, 455-56  
 motive of persecutor, 447-48  
 multiple filing bar, 473-74  
 nationality, lack of, 435, 439  
 nonimmigrant status, 505, 626  
 notice of rights, 511-12, 519-20  
 notices of intent to deny, 507  
 Office of Asylum Affairs (f/k/a BHRHA), 505-06, 515, 539-44  
 Office of International Affairs (f/k/a CORAP), 510  
 offices, 505-06; Apdx E  
 "on account of" defined, 456-59  
 one-year limitation on filing, 473-74  
 Palestinians, 435, 439  
 parent's application based on child's persecution, 517  
 particularly serious crime, 469, 476, 482-84  
 passport as evidence of no persecution, 578-79  
 past persecution as basis for, 459-65  
     corroboration, 465  
     rebutting, 459-60, 461-65  
     social group and past persecution, 451  
 pattern and practice, evidence, 526-27  
 pattern and practice against a group, 467-68  
 pattern and practice unnecessary, 445  
 periodic persecution, 459  
 permanent and serious injury, not required, 436-37  
 persecution  
     bribery to avoid persecution, 589  
     citizenship, stripping of, 441  
     civil war, 441-442  
     conscription, 438, 441, 443-444  
     countrywide, 462, 468-469  
     criminal conduct affecting, 579  
     cumulative effect of, 445-446  
     custodial interrogation, 437  
     defined, 435-436  
     denaturalization as, 441  
     detention, 438  
     discrimination distinguished, 439-440  
     *persecution, cont'd*  
     economic harm as basis, 440-441  
     emotional trauma, 438  
     extortion, 582  
     family members, 516-17, 573, 580-81  
     forced medical examination, 438  
     gender-based, 444, 453, 580-82  
     harassment, 438-39  
     law of general application, 442  
     mixed-motive cases, 449, 455-56  
     nexus ("on account of") necessary, 447-50  
     past persecution  
         as basis for asylum, 459-65  
         as basis for withholding, 460-61, 478  
     pattern and practice unnecessary, 445  
     periodic, 445  
     permanent injury, not required, 436-37, 445-46  
     persecutor's views, 447-48, 449-50  
     prosecution distinguished, 442-44  
     release after persecution, 580  
     religious, 575-78  
     remaining in or returning to country  
         effect on asylum claim, 578-79  
     serious injury, not required, 436-37  
     sexual assault, 437  
     sexual orientation, 447, 452, 453-54, 580-81  
     similarly situated, treatment of not relevant, 589  
     single incident sufficient, 445  
     social-group claim, 451-455  
     union membership, 578  
     valid passport affecting asylum claim, 578-79  
 persecutors  
     ineligibility for asylum, 432-33, 469, 512  
     motives, 447-50, 451-55, 455-56  
 police officer as grounds for, 587-88  
 political opinion defined, 448-50  
 post-traumatic stress disorder, 360, 555  
 previously applied for, 473-74  
 prisoners, treatment as indicative of persecution, 583  
 pro se litigants, 592  
 profiles by DOS on country conditions, 506, 515, 539-44

- proof, type of, 526–90  
 prosecution vs. persecution, 442–44  
 protective order, 589–90  
 public hearing, 515  
 punitive intent unnecessary, 444, 447  
 REAL ID Act, 531, 533–34, 545–47, 587, 593–94, 611, 1130–31,  
 reasonable fear, 510–11  
 rebutting past persecution, 459–65  
 reconsideration of denial  
   before physical removal, 510  
   torture claim raised, 491–92, 508  
   withholding granted, 477–78, 516, 608  
 record on appeal, too stale, 595–96  
 Refugee Act of 1980, 5, 431  
 refugee defined, 432  
 reinstatement of removal order, 492, 508, 998  
 released after persecution, 580  
 religious persecution, 575–78  
 relocation to avoid future persecution, 462  
 remand, motion to, 593, 1032–35  
 remand by court, 1198–1201  
 removal, expedited, 131–33  
 removal proceedings, referral to, 507  
   use of application to prove deportability, 372, 502  
 reopen, motion to, 590–92  
   judicial review of, 593, 596  
 rescheduling interview, 506  
 return to country of origin, 522, 578, 608  
 revocation of asylum, 509, 607–09  
   for removal, 612–13  
 right to apply, 519  
 S visas, 507–08, 511, 516  
 safe haven, 470–72, 500–01  
 sealed information, 589–90  
 security personnel is grounds for, 587–88  
 security procedures for filing I-589, 522–23  
 serious nonpolitical crime, 469, 476, 479–80  
 sexual assault, 437  
 sexual-orientation persecution, 444, 453–54, 581  
 similarly situated, irrelevancy, 589  
 singled out, not standard, 526–27  
 social group defined, 451–55  
   imputed claim, 452  
   past-persecution claim, 451  
 spouse and children, 501, 507, 585–86, 607–08, 609–12  
 standard of proof, 523–25  
 State Dep't, 506, 515, 539–44, 592. *See also* Country reports.  
 statelessness, 435  
 sterilization and forced abortion, as grounds for, 432, 583–87  
 stowaways, 134, 507–08, 510, 516  
 substantive due process to remove person to his death, 499  
 ten-year bar, 89–90, 92–94, 505  
 terrorism as grounds for denial, 470  
 testimonial evidence, 544–73  
 third-country processing, 470–72, 500  
 threats without seizure, 583  
 three-year bar, 89–90, 92, 93–94, 505  
 translators, need for, 506  
 travel, right to, 522, 608, 612  
 travel to home country affecting claim, 522, 578–79  
 U.N. Conventions  
   CAT, *see* Convention Against Torture  
   Relating to Status of Refugees, 429–32  
 unable or unwilling to return  
   future persecution, 468–69  
   past persecution, 462–63  
 unable/unwilling to stop persecution, 445–47, 469–76  
 union membership as basis for persecution, 578  
 unlawful presence, 89–90, 92–94, 505  
 vaccinations, not required, 56–57  
 venue, 519  
 visa cancellation, 626  
 visa waiver program, 295, 507, 511, 516, 520, 642–43  
 waivers, 120–21, 123–24, 611–13  
 well-founded fear, defined, 432, 466  
 whistleblower as grounds for asylum, 448, 588–89  
 withholding differentiated, 508, 512–16  
 work authorization, 521–22, 608, 1265–66  
**Asylum Affairs, Office of** (f/k/a BHRHA), 506, 515, 542  
**athletes**  
*see also* O visas; P visas  
 amateurs, 720  
 B-1 admission, 646  
 employment authorization, special provision for, 1266  
 H-1B not applicable, 706  
 ice skater, 720  
 immigrants, 869–71, 902  
 labor certification, 902, 908, 920, 936, 948  
 minor league, 719  
 professional, 719  
 traded, 719, 724, 902, 920, 948  
**attempt**  
 aggravated felony, 187, 189  
 crime of moral turpitude, 69  
**attenuation**, 1158  
**attestation**  
*see also* Labor condition application  
 D visa, 761  
 fast track H-1B, 709  
 H-1B, 676, 686–95  
 H-1C, 704  
 history, 6, 12  
**attorney**, *see* Counsel  
**attorney-client privilege**  
 as basis to prevent search, 285  
**Attorney General review of BIA**, 1023  
**attorney's fees**, 1230–41  
*Bivens*, 1241  
 calculating fees, 1238–40  
 civil rights acts, 1240  
 deportation, 1237  
 employer sanctions, 1237, 1264  
 Equal Access to Justice Act, 1230–40  
 exclusion, 1237  
 Federal Torts Claim Act, 1241  
 forfeiture, 246, 1235–36, 1264  
 Freedom of Information Act, 1241  
 labor certifications, employer required to pay fee, 916–17  
 recovery of, 786, 1237  
 naturalization, 1237  
 removal proceedings, 1237  
 trafficking victims, 1228  
 unfair employment practices, 1280  
**au pair program**, 661  
**audiologist**  
 inadmissible without certificate, 67–69  
**audita querela writ**, 221  
**audits**  
 employer sanctions, 1255  
 labor certification, 915–16

**Australian (E-3) special occupation visas**, 710, 742–43  
**authentication of documents**, 366–67, 537–38  
**automatic revalidation**, 641  
**automatic revocation**  
 DHS of petition, 827–28  
**automatic stay of bond**, 137, 295–96, 304–05,  
**AWO**, *see* Affirmance without opinion

## B

**B visa**, 644–49. *See also* B-1; B-2

### B-1

admissible as, 644–47  
 airline employees, 646  
 artists, 645  
 athletes, 646  
 business defined, 647  
 conferences, 645, 647  
 domestic employment, 646  
 eligibility, 647–48  
 employment authorization, 648, 1247  
 equipment installation, 646  
 exploring E-2 investment, 646  
 family members of B-1, 645  
 in lieu of H-1 or H-3, 645  
 in lieu of J-1, 645  
 medical student, 646  
 payment abroad, 648  
 religious workers, 645  
 truck drivers, 646–47

### B-2

admissible as, 648–49  
 companion of H, L, E, 648  
 family of members of B-2, 645  
 language study, 648  
 nonspouse, accompanying partner, 648

### back pay

remedy for aliens, 1268

### Bahamians

no visa required, 640

### Bail Reform Act

, 302

### bankruptcy

no stay of employer sanctions case, 1257, 1261

### battered spouses, parents, or children

abuser barred from petitioning, 777  
 adjustment bars under §245(c) not applicable, 778  
 arrest, 778  
 affidavit of support not needed, 60–61  
 age out, 776–77, 808, 810–11

cancellation of removal, 991–92  
 confidentiality, 375, 778  
 Cuban Adjustment Act, 610  
 deferred action, 777  
**divorce**, 776  
 domestic violence waiver, 205  
**employment authorization**, 748, 750, 777, 1266  
 evidentiary issues, 375, 775–79, 800, 824, 991–92  
 EWI bar waived, 95–96, 778  
 fraud waiver, 126, 800  
 good moral character requirement, 777  
 naturalization, 779  
 permanent residency, 775–79, 803, 807, 824, 840  
 petition process, 775–79, 803, 807–08, 822, 824, 827, 840  
 removal hearing closed, 339, 792  
 reopen, motion to, 778–79, 1061  
 self-petition, *see* Petition process  
 suspension, 992  
 three- and ten-year bar, 94, 778  
 unlawful presence, 94, 778  
 visa waiver, 642, 778, 839–40  
 waiver, 94–96, 123–24, 126, 205, 790, 800, 991–95

### beneficiaries

derivative, 808–12  
 substitution in petitions, 714, 919

### bilateral investment treaties

,

742; *Apdx L*

### bill of attainder

, 275

### biometric identification

, 128–29, 619–20, 623–25, 629–30

### birth certificates

delayed, 824  
 proof, 823–24

### birth in U.S.

,

basis for citizenship, 1299

### *Bivens* action

, 1220–21

attorney's fees, 1241  
 immunity defense, 1229–30

### blood test

, 781, 824

### Board of Alien Labor Certification Appeals (BALCA)

Generally, 920–21, 950–51, 1046, *Apdx J*  
 employer's review only, 950  
 remand no longer permitted, 951

### Board of Appellate Review

,

1324

### Board of Immigration Appeals (BIA)

, 1019–65

acquiescence to court decisions, 1023–24  
 administrative notice, 527–28, 1043–44  
 affirmance without opinion (AWO), *see* Affirmance without opinion  
 appeal from DHS decision, 1027  
 appeal procedure, 1024–1030  
 Attorney General review, 1023  
 attorney sanctions, 344–56, 1028  
**beneficiary's appeal**, 1045, 1152  
 boilerplate decisions, 1040, 1166–68  
 bond appeal, 295–96  
 briefing schedule, 1026–27  
 briefs, 1026–27  
 certified questions, 1023  
 clearly erroneous review, 547, 1023, 1036  
 constitutional issues addressed, 1043  
 credibility findings, 1037–39  
   documentary evidence, 530–31  
 criticism of practices, 1029–30  
*de novo* review, 1035–36  
 decision, notice of, 1029  
 delay in decision, 1030  
 departure during appeal, 1030–31, 1050–51  
 DHS decisions, not binding, 1042–43  
 disciplinary consequences of appeal, 354, 1028  
*en banc* decision, 1023  
 entry of final order challenged, 1032  
 factfinding, restricted, 1036–37  
 factors considered in decision, 1037–40  
 index decisions, 1043  
 interlocutory appeal, 1024  
 judicial review  
   of AWO, 1021–22  
   of BIA, not IJ, 1041  
   of IJ and BIA, 1041–42  
 jurisdiction, 1019  
 motion practice, 1032–35  
 new evidence, 1037  
 nonbinding decisions, 1042–43  
 notice of appeal, 1024, 1026, 1027–28  
   filing with DHS/EOIR, 1027  
   notice of decision, 1029  
 oral argument, 1029  
 precedent and other decisions, 1042–43  
 procedure, 1020–23

reconsider, motion to, 1046-48.  
*See also* Reconsideration  
 record on appeal, 1166-68, 1198  
**reinstatement of BIA order**, 1025, 1029, 1190  
 remands, 1032-35  
**reopen**, 1046-63 *See also* Reopen, motion to  
 single board member decides, 1023  
 reopen by agreement, 1056  
 review of BIA or IJ decision, 1041-42  
 scope of review, 1035-39  
 service officer appeal form, 1027  
 single member panel, 1020-23  
 stay, 422, 1028-29  
 streamlining, *see* Affirmance Without Opinion  
*sua sponte* reopening, 1055-56  
 summary dismissal, 1027-28  
 three-member panel, 1020, 1028  
 time to file  
 appeal, 1024-25, 1027  
 brief, 1026-27  
 transcripts, 1026-27, 1029-30, 1166-67, 1198  
 undue influence on BIA, 1024  
 untimely appeal, 1029  
 voluntary departure, reinstatement on appeal, 968-69, 1031  
 waiver of appeal, 1025-26  
 waiver of issue not raised before IJ, 1039  
 withdrawal of appeal, 1030-31, 1029

**boilerplate language**  
 decisions based on, reversed, 1040, 1167-68

**bond**, 133-46, 293-300  
 administrative review, 133, 135-46, 293-300, 302-12, 1108-09  
 aggravated felons, 138-39, 292, 294, 302-09, 520-21  
 arriving alien problem, 135-39, 295  
**asylum**, 132, 135-38, 140, 143, 144, 145, 294-95, 520-21  
 automatic stay of IJ bond, 137, 295-96, 304-05  
 Bail Reform Act, 302  
 BIA appeal, 295  
 breach, 300  
 circuit court, grant of, 297-98, 1193  
 constitutional challenges, 302-10

Cubans, 146, 412-13  
 deportation, 293-300, 302-10  
 detainees, 300-02  
 employer sanctions, 1263  
 employment authorization, 137  
 exclusion, *see* Removal, procedures—inadmissibility  
 exhaustion of remedies, 298, 1141  
 expedited removal, 133, 135, 140  
 federal court, grant of, 297-98, 1193  
 federal court review, *see* Judicial review  
 habeas corpus, 133, 1088-1103  
 inherent authority to grant bail, 1093-94  
 health-related reason, 140, 309  
 IJ, no jurisdiction to determine, 135-36, 303-04  
 impartial adjudicator needed, 308-09  
 inadmissible, 133, 135-46  
*Joseph* hearing, 304  
 judicial review, 296-300, 1108  
 discretionary decisions reviewed, 308, 1108  
 juvenile, 140, 147, 295  
 medical reason for release, 140, 309  
 procedure, 294-95  
 REAL ID Act, 297  
 redetermination, 294-95  
 jurisdiction when first bond appealed, 294-95  
 removal  
 deportation, 293-300, 302-09  
 inadmissible, 132, 135-48  
 supervised release (after 90 days' detention), 250, 420  
 terrorist, 302-09, 309-10  
 venue, 298-99  
 visa waiver, 295  
 withholding of removal, 520-21

**Bosnia-Herzegovina**  
 immigrant visa processing, 831

**Brady rule**, 338, 354, 1321

**bribery to avoid persecution**, 589

**briefing schedule**  
 BIA, 1026-27  
**court of appeals**, 1189-91

**British subjects**  
 visas for UK subjects living in Bahamas, Cayman, or Turks and Caicos, 640

**British Virgin Islands**  
 visa waiver, 640

**broadcasters**

*see also* I visas  
 special immigrants, 889

**brothers/sisters**  
 petitioner for LPR status, 780, 783-84, 787-88

**burden of proof**, 375-79. *See also* Standard of proof.  
 access to visa documents, 377  
 acquisition of citizenship, 1301, Apdx B  
**aggravated felons**, 222, 377, 402-03, 404  
**arriving alien**, 51-52. 55. 134-35, 376-77  
 asylum, 466-68, 475, 523-25  
 clear and convincing standard, 375-79  
 conditional residents, 377, 792-93  
 Convention Against Torture, 489-91  
**crimes involving moral turpitude**, 74  
 employment-based, 812  
 entry, 51-54  
 EWI, 376-77  
 family petitions, 792-93, 799, 801, 812, 823  
 Fifth Amendment, 363  
*Fleuti* doctrine, 54-56  
 immigrant visa petition, 812, 823, 828, 831  
 judicial review, 379  
 LPR, 55-6, 134, 154  
 lenity, rule of, 378  
 marriage (conditional residence), 377, 792-93  
 medical cases, 58  
 nonimmigrant visas, 617  
 petitions, 623  
 presumptions, 376-77  
 against admission, 617, 812  
 relief, 377-78, 958-59  
 removal (deportation), 375-79, 391-93, 404  
 removal (inadmissibility), 51, 53, 58, 134, 153-54  
 returning resident, 55, 134, 153-54  
 special immigrants, 812  
 unfair immigration employment practice, 1278-79  
 vacated conviction, 210, 370

**Bureau of Prisons**  
 change of security classification, 404  
 conditions of detention, 292  
 detainees, 300-302  
 rules affecting detention, 292  
 situs of detention, 292; Apdx I

**Burundi**  
 temporary protected status, 498

**business information**

illegal disclosure of U.S. information  
 inadmissibility of person disclosing, 112

**business necessity**, 930-33

**C****C visa**

C-1, 759-60  
 C-2 and C-3, 751  
 requirements, 751, 759-60

**Cambodian adjustment**, 818-19

**Canada**

*see also* NAFTA  
 American Indian born in, 640  
 entry without visa, 636-37  
 INA §212(e) waiver, 636, 668  
 three- and ten-year bar, 91, 636  
 TN visa, 637-640

**cancellation of removal**, 972-1005

administrative review, 1019, 1036-37  
 aggravated felon, 224, 404, 973, 976-77, 987

battered spouses and children, 991-92

**change to prior law**, 113-20, 972, 991-92

clearly-erroneous review, 1023, 1036

crewman, 973, 988

Cuban Refugee Adjustment Act, 972

discretionary eligibility, 985-86

Eastern Europeans, 995-998

effective date, 995

eligibility, 972-73, 977-82, 987-88, 991-92

form for waiver, 975

Guatemalans, 498, 995-98

INA §212(c), 113-120, 977-986

J visas, 973, 988

judicial review, 999-1000, 1112-18

LPRs, 113-20, 972-986  
 changes in current law, 976-77

eligibility, 972-73

ineligible persons, 972-74

outstanding equities not needed, 985-86

procedures, 975

motions to reopen, 977, 998

non-LPRs, 987-1000

changes in current law, 992-93

eligibility, 987-95

hardship criteria, 993-95

ineligible persons, 988

procedures, 995, 1004-05  
 numerical cap, 992, 995  
 rehabilitation, 964, 986  
 reopening, 977, 998  
 repapering, 321, 1004-05  
 residency, 972, 987  
 retroactive application of new law, 974-75

Salvadorans, 498, 995-98

*St. Cyr* regulations, 980

stop-time rule, 974-75, 987, 988-90

TPS, time not counted, 495

withdrawal of relief, 957-58

**cancellation of visas**

automatically under INA

§222(g), 625-27

DHS cancellation, 135, 408

**cap**

cancellation of visa (§222(g)), 625-27

F-1 visa holders and cap-gap, 655, 678-79

H-1B cap, 618, 626, 633, 677-679, 702

**carrier liability**

custodial responsibility, 263

finest, 263-265

**categorical, modified categorical approaches**

aggravated felony cases, 192-97

crimes of moral turpitude, 73-74

**Catholic Social Services**, 1283-86, 1289, 1292

**Centers for Disease Control & Prevention**, 56-57, 123-24**change of status**, 632-33

departure after grant, 633

departure during pendency, 633

H-1B cap, 633, 678-79, 702

physicians, 708

three- and ten-year bar, 90-91, 94

visa waiver program, 642. *See also specific visa.*

**changed circumstances**

asylum application, 474, 1056-59

**chargeability**, 805-06

cross-chargeability, 805-06

foreign state, 805-06

**Chief Administrative Hearing Officer**, 1046, 1261, 1264**children**

adopted, 780, 782-84

adulterine, 780

aged-out, *see* Aged-out children

asylum applicant, 516-17

battered, 775-79, 790, 792, 803, 807, 811, 822, 824, 840,

991-92, 1003-04. *See*

*also* Child abuse

born abroad

citizenship, 1299-1305

residency, 784

court dependent, 887-89

de facto deportation, 277-78, 1012

defined, 780-787

deportation, generally, 373-74

drug trafficker's child, 85-86

legitimated children, 780, 781-82

orphans, 780, 784-86

pornography, 184

reason to believe charge, 85-86, 103

stepchild, 780

terrorist's child, 103

wedlock, born in- or out-of, 780-81

**child abductions**

grounds of inadmissibility, 101

**child abuse**

Adam Walsh Act, 24, 753-54, 756

aggravated felony, 166-68, 175-181

cancellation of removal, 991-992, 1003-04

crime of moral turpitude, 76, 79

permanent residency, for someone subject to, 775-79

priority dates, 807, 808, 811

removal ground, 205

self-petition, 775-79, 803, 807,

808, 822, 991-92

**suspension**, 1003-04

**Child Citizenship Act**, 13,

1302-04

application, 1303

child, out-of-wedlock, 1303

legal custody defined, 1303

residing defined, 1302-03

step-child not covered, 1303

**Child Status Protection Act**,

16, 808-811

asylees and refugees, 434, 609

diversity, 810-11

employment-based, 810-11

immediate relative, 808-811

immigrants, 808-11

INA §245(i), 846-47

naturalization issues, 809-10,

1301-04

USA PATRIOT Act, 809

**Chile**

E visa, *see* Apdx L

fast track, 709-10

H-1B1 eligible, 709-10

**China (PRC)**

adjustment, 493

Chinese Exclusion Act, 3  
deferred departure program,  
493

**choice of law**

circuit appeal, 1194-95

**circus or circus group**, 717,  
720, 722

**citizenship**, 1299-1330

acquisition at birth, 1299-1301,  
Apx B

burden of proof, 1301  
constitutionality of statutes,  
1300-01

administrative review, 1304-05,  
1324-25

adopted orphan, citizen upon  
entry, 787

application process, 1305,  
1314-16

battered spouse/child, 779

birth in U.S., 1299

certificate of citizenship, 1304-  
05

Child Citizenship Act, 13,  
1302-04

claim of, in removal, 318-320,  
1327-28

criminal matters related to,  
1329-30

denaturalization, 1319-23

deportation, relation to, 318-20,  
1310, 1316, 1327-28

derivative, 1301-04, Apx B  
naturalization of USC,  
1301-04

disabled persons, 14, 1312-13

dual citizenship, 1318-19

false claim

ground of inadmissibility,  
100-01

ground of removal, 162-63

ineligibility as grounds of in-  
admissibility, 100

judicial review, 1315, 1319-23,  
1324-28

loss of citizenship, 1319-24

nationality, 1319-24

revocation (denaturalization),  
1319-23

voluntary relinquishment,  
1319

naturalization, 1305-16

120-day period to decide,  
1315

address change, telephoni-  
cally, 1316

administrative, 1314-15

admission of crime, 1308

adopted/orphan children,  
1302

adultery, 1308

aggravated felony as bar to,  
1307-08

amnesty applicant, 1291

battered spouse, 1306

bear arms, 1311

certificate correction, 1316

civics requirement, 1311-12

Communist, 1311

conditional residents, 796

**criminal conviction**, 1307-08,  
1320, 1323

criteria, 1305-13

dependents not supported,  
1308

deportation pending, 318-20,  
1310, 1316, 1327-28

disabled applicants, 14, 1312-  
13

drunk driving, 1309

elderly applicants, 1312

eligibility, 1305-14

English requirement and ex-  
emption, 1311-13

expedited oath, 1316

expedited processing for chil-  
dren, 1316

filing 3 months prior, 1315

good moral character, 1307-  
10

government-knowledge re-  
quirement, 1311-12

homosexuality, 1309

judicial review, 1315, 1319-  
23, 1324-28

married to USC, 1305-06

military service, 18, 1305,  
1309, 1313-14

name change, 1316

national security, 1314

oath, 1316

orphan, citizen upon entry,  
787

physical presence require-  
ment, 1306

reexamination, 1316

removal proceeding, 1327-28  
reopening, 1322-23

residence requirements 1305-  
07

revocation administratively,  
1322-23

selective service requirement,  
1309, 1311

special naturalization pro-  
grams 1313-14

veterans, 18, 1309, 1313-14

passport, 1316-18

**proof of**, 824, 1299, 1301

Rehabilitation Act of 1973, re-  
lation to, 1312-13

stepchild not covered, 1303

**civil cases**

wage loss for undocumented  
persons, 1270-71

**civil rights statutes**, 1217-18

age discrimination regarding  
employment, 1270

attorney's fees, 1240-41

Title VII, 1270

**class actions**, 1202-04

**CLASS lookout system**, 128-  
29, 130, 507, 623-24

removing information from,  
130, 623-24

**classified information**

asylum/withholding, 589

removal (deportation), 373

removal (inadmissible), 147,  
373

**clear and convincing evidence  
standard**

citizenship, loss of, 1321

removal, 375-76

**clear statement rule**, 1133

**clearly erroneous standard of  
review**

asylum, 547, 592-93

BIA generally, 547-48, 1023,  
1036

cancellation of removal, 998-  
99, 1023, 1036

scope of review, BIA, 1035-36

**closed hearing**

**asylum**, 515

battered spouse/child, 339, 792

special interest cases, 339

**closed record**

submission of evidence, 375

**closing argument**, 360

**collateral attack**

conviction in EOIR hearing,  
212-13, 1013, 1101

criminal conviction, 212-13,  
216-23

deportation order in criminal  
proceedings, 232-39, 250

failure to depart after removal  
order, 250

foreign convictions, 215, 217-18

forfeiture proceedings, 246

habeas proceeding, 1101

in removal proceedings, 212-  
13, 1013

**collateral estoppel**, 266, 316-18,  
397, 1279-80. *See also* Res  
judicata

**Colombia insurgents**

denial of visas to aid-  
ers/abettors, 112

**committed to agency discretion  
doctrine**, 627, 667, 826,  
1163-65

**common law marriage**, 797

**communicable disease**, 56

**Communist Party affiliation**

- grounds for inadmissibility, 110-11  
 naturalization, 1311
- COMPETE Act** (Creating Opportunities for Minor League Professionals, Entertainers, and Teams through Legal Entry), 24
- conditional residence**  
 adjustment, 791, 894  
 burden of proof, 377, 791-92  
 investor, 895-96  
 judicial review, 792-93  
 marriage, 788-93  
 naturalization, 796  
 removal grounds, 159, 791-92, 896  
 status retained while fighting removal, 791
- conditions of confinement, suit against**, 144, 147-48, 292, 1217
- Condor Visa checks**, 623-24
- confidentiality**  
 amnesty, 375, 1286-87, 1293  
 asylum, 444-45, 505, 523  
 battered spouse (removal hearing), 375, 778  
 breach of as a basis for asylum, 444-45  
 legalization application, 1286-87  
 LIFE Act, 1293  
 petitions, decisions on, 824  
 removal hearing, 147, 322, 765, 768-69  
 SAW application, 1295  
 T visa, 322, 765  
 U visa, 322, 768-69
- confiscation of U.S. real property**  
 as ground of inadmissibility, 111-12
- Congress**  
 limitation of authority, 30-37  
 power to regulate immigration, 29-30
- conspiracy**  
 aggravated felonies, 190  
 crime of moral turpitude, 74
- Conrad 30** (state waiver), 665
- constitutional issues**  
 admission, 35-37, 51-56  
 alienage, 32, 38-39  
 authority to regulate immigration, 29-30  
   enumerated powers, 29  
   implied powers, 29-30  
 avoidance doctrine, 1207-08  
 benefits under INA, 31-32  
 Bill of Attainder, 275  
 Congress  
   deference, 33-34, 37-38  
   power to regulate immigration, 29  
 deportable/removable aliens, 36-37  
 deportation procedures, 30-31, 36-37, 268-77  
 detention, 52-53, 144-46, 305-07, 308-09, 411-19  
 due process, 30-36, 144-46, 269-77, 305-07, 411-19, 796  
 economic regulation, 32  
 employer sanctions, 1255-56, 1260-61,  
 employment, 1268  
 enforcement, 30-31, 269-77  
 equal protection, 30-36, 269-77, 796  
 ex post facto, 274-75  
 exclusion, 35-36, 52, 144  
 executive branch, 31-32  
 fair hearing, 36  
 fundamental rights, 34  
 gender, 34-35  
 inadmissible aliens, 35-36, 52, 144  
 intermediate scrutiny, 30  
 limitations on federal powers, 30-36  
 lower level government officials, 32  
 LPRs, rights of, 36-37, 54-56, 144-46, 308-09, 410-19  
 marriage-fraud amendments, 796  
 national origin, 32, 34  
 physical location and constitutional rights, 33  
 racial discrimination, 32, 34  
 rational basis test, 30  
 relief from removal, 37, 273-74, 960-61  
 removal procedures, 30-31, 36-37, 268-77  
 retroactivity, 1212  
 returning LPRs, 36  
 rights of noncitizens, 29-37  
 scope of review, 30-37  
 search and seizure, 278-88  
 standard of review, 30  
 state regulation of immigration, 3, 37-39  
   alienage, 32  
   fundamental rights, 34  
   national origin, 34  
   preemption, 38  
   political sovereignty, 38  
   racial discrimination, 34  
 statutory interpretation, 1207-08  
 strict scrutiny, 30  
 Taking Clause, 1221, 1225  
 terrorist treatment, 309-10
- consular decisions**  
 immigrants, 830-34  
 judicial review, 622-23, 627-28, 667, 1147-49, 1175, 1179-80  
 nonimmigrants, 619-24  
 waivers, 128
- consular officers**  
 factual determinations, 619-624  
 judicial review, 622-23, 627-28, 667, 1147-49, 1175, 1179-80
- consular procedures**  
 advisory opinion, 622, 833  
 BioVisa program, 619-20  
 denial of visa, 621-24  
 DHS involvement, 620-21  
 immigrants, 830-34  
 judicial review, 622-23  
 nonimmigrants, 617-19, 619-25  
 return of petition, 628, 829, 832, 903  
 security issues, 623-24  
 stateside processing, 621  
 waivers, 128
- consular processing**, 619-29, 830-34  
*see also* Advisory opinion; Immigrant visa; Nonimmigrants; Security advisory opinions
- contagious diseases**  
 detention, 418, 419  
 grounds of inadmissibility, 56  
 inspection, 130
- contempt powers, IJ**, 354
- continuances**  
 counsel obtained, 331  
 INA §245(i), 329  
 judicial review of, 332  
 removal (deportation), 220, 326-32  
 removal (inadmissible), 153  
 visa petition pending, 328-30
- Convention Against Torture (CAT)**  
 Generally, 430, 484-92, 512-14  
 abandonment of application, 492  
 acquiescence of public official, 487-89  
 aggravated felony, 404, 512-14  
 alternate theories, 573  
 application process, 492, 512-14  
 asylum, differences with, 512-14  
 asylum officers, 502  
 burden of proof, 489-91  
 centers to treat torture, 430  
 changed conditions, 527-29, 1043-44

credible fear, 492, 502, 510  
 custody, 139-140, 421, 514, 520-21  
 deferral of removal, 421, 484-85, 512-14, 520-21  
 detention, 140, 421, 512-14, 520-21  
 diplomatic assurance against torture, 491-92  
 effective date, 501  
 expedited removal, 131-32, 492  
 extradition, 262, 485, 498-99  
 IJ, procedures before, 515-16  
 INA §235(c), 131-32, 492  
 judicial review, 431, 484-85, 489-91, 492, 498-99, 512-14, 1076-80, 1087, 1130-31  
 political basis for torture not necessary, 487  
 political motive for fear of torture not necessary, 487  
 procedure, 430, 484-92, 512-14, 520-21, 590  
 REAL ID Act, 492, 1130-31  
 reasonable fear, 510-11  
 reinstatement of removal order, 407, 492, 510  
 reopen, motion to, 590  
 standard of proof, 489-91, 514  
 State Department, 491-92, 515  
 stay authorized, 93  
 stowaways, 134, 510, 511, 516  
 summary removal, 402-03, 492  
 termination of, 491-92  
 terrorist, right to Convention protection of, 405  
 torture, defined, 430, 486-87  
 unlawful presence, 92  
 withholding of removal, differences with, 491, 512-14

**conversion**

preference petitions, 806  
 religious, as asylum ground, 576

**conviction**

*Alford* plea, 197, 213  
 All Writs Act, 221  
 appeal, 212  
*audita querela*, 221-23  
 collateral attack, 212-13, 220-23 232-39, 246, 1013, 1101  
   administratively, 215-18, 1020, 1101  
 collateral estoppel  
   removal proceeding, 212-13, 1013  
 commitment for treatment, not sentence, 164  
*coram nobis*, 220-21  
 court martial, 209, 211, 213, 402, 1311

definition, 10, 207-12  
 early removal after conviction, 422-23  
 enhancement of sentence as conviction, 169, 191, 225, 256, 260, 262  
 expungements, 217-20  
 extension of status prohibited, 158  
 extradition, 262  
 facilitation, 170, 173, 202  
 facts behind conviction, 211, 214  
 fast track pleas lawful, 214-15  
 Federal First Offender Act, 85, 208, 217-19, 276, 1183  
 finality, 212-13  
 foreign, 74, 166, 192, 215, 220, 1208  
   *in absentia*, 74  
 forfeitures, 253  
 guilty plea, 213-15  
   agreements with prosecutor, 252  
   fast track plea, 214-15  
   vacate plea, 213-15, 221-22  
   withdrawal of plea, 214-15, 222-23  
 habeas corpus, 221-22  
 judgment of guilt, not conviction, 209  
 judicial recommendation  
   against deportation, 216-17, 222, 238, 1284  
 juvenile delinquency, 69-70, 74, 166, 207, 211, 219, 253  
 misprision, 83, 189, 202, 215-16  
*nolo* plea, 207, 208, 214, 250, 355  
 nonimmigrant status affected, 158  
 out-of-status, 158  
 pardons, 220  
*Pickering*, 210-11, 222-23, 274, 370, 375, 496-97, 961, 1110, 1114, 1182, 1198, 1199  
 post-conviction relief, 212, 216-24,  
   pretrial intervention, 209  
   prisoner transfer treaty, 262-63  
   probation, not a sentence to confinement, 197-98, 224  
   proof of, in removal proceedings, 363-72  
   record of, 368-69  
   relief from, 213-14, 216-24  
   rule 11, 222-23  
   rule 32, 223  
   rule 35, 223  
 sentences, 163, 197-98, 253-62

suspending imposition, 87, 163, 197-98  
 vacated, 222  
 withholding execution, 163-64, 197-98, 212  
 reduction as affecting conviction, 198, 207, 223  
 probation, 197, 207, 211, 224  
 setting aside, 221-23  
 solicitation to commit crime, 84, 169-71, 201-02, 215-16  
 speedy trial, 263  
 transfer of prisoner to home country, 262-63  
 treatment not sentence, 164  
 two offenses, convictions for  
   grounds for deportability, 164-65  
   grounds for inadmissibility, 86-87  
 vacated  
   burden of proof, 168, 222  
   as basis to reopen, 212, 222  
   reason to believe charge sustained, 212  
   sentence, 222  
 withdraw plea, 214, 222  
 withhold of adjudications, 207-08  
 writs, 220-22

**cooperation with government**

see also S, T, U visas  
 agreement with prosecutor, 252

**coram nobis**, 220-21**corroboration**

asylum, 20-21, 465, 530-60, 607, 1077, 1130, 1179  
 authentication requirements, 366-67, 537-39  
 country reports, 539-44  
 judicial review of, 607, 1077  
 NGO and other reports, 544  
 not required, 534-35  
 REAL ID Act, 545  
 relief, other forms of, 958-59  
 standard for credibility of documents, 536-37, 1039

**corruption**

exposing corruption as grounds for asylum, 448, 457-58, 534, 588-89,  
 ground of inadmissibility, 112

**counsel**

see also Attorney-client privilege; Attorney's fees  
 access to client, 350-52, 518  
 accredited representation, 354-55  
 admissions by, 352-53  
 appearing "on behalf of" other counsel, 352

appointed counsel, 351  
 briefs as admitting conviction, 370  
 conflict, 1258-59  
 criminal conduct, 249-50, 285, 356  
 discipline, *see in this heading* Sanctions  
 equitable tolling, 347-48, 384-85, 1097  
 in forma pauperis, 152, 351  
 G-28, 352  
 government counsel, obligation of, 353-54  
 harmless error rule, 340-41  
 ineffective assistance  
   affecting conviction, 213-14, 217,  
   equitable tolling, 347-50  
   exhaustion requirement, 349  
   *Lozada* requirements, 344-48  
   relief unavailable, 350  
   remedy for, 347  
   removal proceedings, 343-50  
   reopen proceedings, 350  
 labor certification, participation in, 942  
 law students, 354  
 limited appearance, 352  
*Lozada* criteria, 344  
 monitoring conversations with client, 352  
 motion to reopen for ineffectiveness, 350  
 notice to counsel as notice to respondent, 352, 389, 411, 1161-62  
 protective order violation, 356  
 right in asylum, 518-19  
 right in removal (deportation), 325, 331, 339-44  
 right in removal (inadmissibility), 152, 331, 339-44  
 sanctions  
   before BALCA, 951, 1046  
   before BIA, 354-56, 692  
   before DHS, 355  
   in employer sanctions cases, 1258, 1280  
   in federal court, 1103, 1197-98  
   in labor certification cases, 951  
   in removal proceeding, 354-57  
 search warrant of attorney's files, 285  
 stipulation by, 352-53  
 time to obtain counsel, 325, 331, 339  
 transfer of client away from counsel, 351

unauthorized practice of law, 354-55  
 waiver of client's appearance, 353  
 waiver of right, 350-51  
 withdrawal, 353  
**country reports (DOS)**, 506, 515, 527-28, 539-44, 1043  
**court dependents**, 887-89  
**credibility determinations**, 545-73  
 administrative record, BIA, 1037-39  
 airport interview inconsistent, 371-72, 535, 553-55, 558, 562, 566-67, 569-70, 572, 581, 604  
 alcohol and drug abuse, 550  
 asylum application inconsistent, 506, 551-57, 605  
 asylum interview inconsistent, 553-55  
 BIA standard, 547-48  
 brief testimony, reflection on credibility, 572  
 confrontation, 549  
 court error, but denial upheld, 560-61  
 demeanor testimony, 548-49, 557, 562, 567, 1040, 1168  
 documents, standard for 536-37  
 evidence, right to present, 572-73  
 failure to call witnesses, 550  
 failure to seek third country asylum, 549  
 false statements, 555  
 false travel documents, 550  
*falsus in uno, falsus in omnibus*, 366, 535-38, 546, 549, 564  
 forum shopping, 550, 570  
 fraudulent documents, 557  
   not fatal to credibility, 535, 549  
 geography, lack of knowledge, 551, 558  
 hearsay, 550  
**IJ conduct**, 550-51, 557-60  
 IJ error, reversal, 560-61  
 incompetent counsel, 552  
 lack of credibility not fatal, 560  
 materiality of statement, 557  
 minor inconsistencies, 555-57  
 nontransfer of credibility finding, 572  
 post traumatic stress disorder, 555  
 presumption of credibility, 546-47  
 REAL ID Act, 545-46

**crimes of moral turpitude**

similarities in different applications, 553  
 speculation by IJ, 557-67, 605  
 substantial evidence, 560, 605-06  
 treatment by BIA, 1037-39  
 witnesses, failure to call, 550  
**credible-fear determination**, 131-32, 141, 493, 502, 510  
 parole determination, 141  
 reinterview before removal, 510  
**crewman**, *see* D visas  
**crimes**, *see* Conviction; Crimes of moral turpitude; Criminal statutes; Removal,  
   *subheading*: grounds;  
   T visas; U visas; waivers  
**crimes of moral turpitude**, 69-84, 163-66  
 accessory after the fact, 71, 73  
   77, 83, 193, 196, 216,  
 admission of crime, 69-70  
 alien smuggling, 82  
 assault, 71, 75, 77-78  
 attempts, 69  
 burden of proof, 74  
 categorical approach, 72-73  
 child abuse/abandonment, 76, 78, 79  
 consequences, 69  
 conspiracies, 69  
 conviction, defined, 207-11  
 definition, 69-75  
 deportation for, 163-66  
 divisible statutes, 72-73  
 driving under the influence (DUI / DWI), 76, 78, 83  
 drug offenses, 84  
 false statements, 81-83  
 firearms, 73, 76, 81  
 foreign convictions, 74  
 fraud, 82-83  
   against government, 81-82  
   inadmissible for, 69-84  
   inherent nature of crime, 71-74  
   juvenile crimes, 69-70  
 legally incoherent crime, 74, 77  
 minors, abuse of, 73, 76, 79  
 misprision, 83, 215-16  
 money laundering, 72, 81, 83, 86, 129, 168, 193, 199  
 modified categorical approach, 73-74, 78-81, 83, 87, 166-67, 170, 177-78, 180-81, 183, 185-86, 189-90, 192-97, 203-05, 216, 368-71, 377-78  
 persons, crimes against 75-78  
 petty offense exception, 70  
 political offense, 71  
 property, crimes against, 79-81  
 regulatory crimes, 79, 83

sentence, 10, 70-71, 163, 197-98  
 sexual offenses, 79  
 smuggling, 82  
 statutory construction, 69-75  
 waiver, 86  
 weapons offenses, 84  
**criminal forfeiture**, 253  
**criminal records**  
 disclosure  
     immigrant visa petitions, 752, 756, 768, 824  
     K-1 beneficiary, 23, 752  
     K-3 beneficiary, 756  
 obtaining records through FBI, 337  
 proof of, 363-372  
 recourse solely to records and not facts of criminal act, 71-74, 192-97  
**criminal statutes**  
 amnesty fraud, 250, 375, 1286, 1295  
 arrest by DHS, 289-91  
 assisting inadmissible person to enter, 246  
 bringing or encouraging undocumented aliens to U.S., 240-43  
 citizenship, false claim to, 249-50, 1329-30  
 deportation, failure to depart after, 250  
 deportation, prior to completion of sentence, 10, 262, 404-05, 422  
 DHS criminal conduct, reporting, 253  
 document fraud, ID, 248  
 document preparer, failure to disclose role as, 249, 1330  
 documents, destruction of official, 249  
 employer sanctions, 250, 1255, 1263-64  
 encouraging alien to live in U.S., 242  
 escape in removal proceedings, 250-51  
 EWI, 251  
 extradition of non-citizen, 262  
 failure to depart after final order, 250  
 false claim of U.S. citizenship, 249-50, 1329-30  
 false passport statement to obtain, and use of false passport, 249, 1330  
 false statements, 247-48, 249, 1253, 1263, 1287, 1295  
 fines, 263-268  
 firearm by illegal alien, 251

flight from DHS at high speed, 201, 251  
 forfeiture, 253  
 found in U.S. after removal, 224-26, 229-39, 250  
     collateral attack as order, 232-39  
 fraud related to identification documents, 247-249  
 fraud related to immigration, 247-249  
 fugitive status, 252  
 green card, failure to maintain and carry, 251  
 harboring undocumented aliens, 240-243  
 high-speed flight from DHS, 201, 251  
 identification document fraud, 248, 1330  
 identity theft (aggravated), 249, 1330  
 Juvenile Delinquency Act, 32, 69-70, 166, 211, 219, 253  
 marriage broker, compliance failure, 252  
 marriage fraud, 246-47, 802-803  
 naturalization by fraud, 1329-30  
 passport fraud, 249  
 plea agreements, 252  
 prisoner transfer treaties, 262-63  
 probation, 197-98, 224  
 re-entry after removal, 224-28  
     collateral attack on deportation order, 232-39  
 release order, failure to comply, 250  
 RICO predicate offenses, 252  
 SAW fraud, 250, 1295-96  
 sentencing guidelines, 253-262  
 smuggling, 239-242  
 Social Security fraud, 252  
 speedy trial, 263, 275  
 submission of document without reasonable basis, 248  
 trafficking in persons, withholding documents, 252  
 transporting/harboring aliens bringing or encouraging, 239-43  
 voting in federal election, 250, 1330  
 witnesses, departure of, 252-53  
**cross-chargeability**, defined, 805-06  
**cross-examination**  
 right in removal proceeding, 356-58  
 CSS, 1283-86, 1289, 1292  
**Cuban Democracy Act**, 111

**Cuban Refugee Adjustment Act**, 609-11  
 eligibility for §212(c) cancellation relief, 610

**Cubans**  
 adjustment programs, 609-11  
 battered spouse/child under Cuban Adjustment, 610  
 EWI eligible for adjustment under NACARA, 610-11, 815-16  
 expedited removal, 131-133  
 family reunification parole program, 611  
 immigrant visa processing, 831-832  
 inadmissibility of person who confiscated or trafficked in property, 111-12  
 (Mariel) parole program, 146  
 NACARA, 610-11  
 parole program, 610-11  
 removal proceeding as arriving alien, no bar to adjustment, 610-11, 853  
 suspending admission, 112-13  
 wet-foot/dry foot policy, 434-35  
**custody**, *see* Bond; Detainers; Detention; Federal jurisdiction; Habeas corpus  
**Customs and Border Protection (CBP)**, establishment of, 17

**D**

**D visas**  
 adjustment of status, 761-62, 835, 844  
 admission, 761  
 asylum, 507, 510, 511  
 attestation, 761  
 cancellation of removal, ineligible, 973, 988  
 change of status, 761  
 crew list visas eliminated, 761  
 description, 761  
 extension of status, 761  
 procedures, 761-62  
 summary exclusion, 762  
 suspension, ineligible for, 761

**death of petitioner**  
 family based, 64, 828-29  
 Cuban Adjustment, 611  
 military in combat, 779-80  
 widows, 775  
**declaratory judgment action**, 1108  
**Defense Department visas**, 703  
**deference to agency interpretation (Chevron)**, 1181-89  
 exceptions to *Chevron* deference, 1183-89

- agency actions contrary to regulations, 1186-87
- clear regulatory language, 1187
- clear statutory language, 1183-84
- Congress did not delegate to agency, 1184-86
- constitutional question, 1188
- construction of statute or regulation, impermissible, 1186
- criminal state or federal law interpreted, 1188
- discretion not given to DHS, 1188
- exercise of authority, not construction/interpretation, 1188
- expertise lacking, 1187
- inconsistent interpretations by agency, 1187
- interpretation unreasonable, 1187-88
- litigation position, not interpretation, 1188
- retroactivity questions, 1186
- statutory construct, only issue, 1186**
- Skidmore/Christensen/Mead* deference, 1185-86
- deferral of removal**
- detention, 140, 421, 484-492
- withholding/asylum distinguished, 512-14
- deferred action program**, 314, 1013
- battered spouse/child, 777
- family of deceased veteran, 822
- deferred enforced departure (DED)**, 494
- deferred inspection**, 134
- demeanor testimony**, 548, 1038, 1040
- denaturalization**
- form of persecution, 441
- U.S. citizen denaturalized, 1319-24
- administrative review, 1324-25
- defenses, 1321-22
- illegal procurement, 1320
- judicial review, 1326
- material misrepresentation, 1319-20
- military service, 1320
- revocation, 1322-23
- Department of Homeland Security (DHS)**
- consular processing activity, 619-629
- effect of DHS memoranda or decisions on BIA, 1042-43
- following BIA precedent, 1042-1043
- law establishing, 16-17
- departure from U.S.**
- during BIA appeal, 397, 1030-31, 1050-51
- during federal appeal, 1161-62, 1193-94
- grace period for NIVs, 631
- during motion to reopen, 1050-51
- prior to hearing, 52-53, 54-56, 383
- dependent H-1B employers**, 676, 686, 689, 693-95
- deportation**
- see also* Removal procedures—deportation; Removal hearing—deportation
- absconders, procedure to arrest, 422
- absentia* hearing, 383-96
- after adjustment, 842, 851, 856
- attorneys' fees, 1237-38
- bond, 293-300
- cancellation of visa, 408
- civil proceeding, 274-75
- collateral attack on charge, 215, 216-20, 1013, 1101
- country of, 409-10
- de facto* deportation of USC child, 277-78, 1012
- detention, 291-310
- distinguished from exclusion, 35-37, 51, 52
- due process, 35-37, 51, 52, 269-77
- early removal, 422-23
- effective date of new deportation grounds, 199-201, 206, 324-25
- effects of, 268
- embassy notifications, 401
- employment, 421
- entry doctrine not defining concept, 51-54
- equal protection, 32-37, 276-77
- erroneous, 1161-62
- expedited removal, 403-04
- failure to depart after final order, 250, 268, 422
- former grounds, 160, 206
- fugitive status, 252, 422
- grounds, 157-206
- aggravated felonies, 166-206
- bribery, 188-89
- burglary, 177, 180-84, 200, 203, 206
- change of address, 162
- child abandonment, 204**
- child abuse, 175-76, 194, 204-05
- child neglect, 204
- citizenship, false claim to, 162-63
- conditional residence, termination of, 159, 791-92, 1010
- crime of moral turpitude, 163-66
- criminal activity, 163-205
- document fraud, 162, 193-95
- domestic injunction violation, 204-05
- domestic violence, 204-05
- drug abuser, 201-02
- drugs, 168-74, 201-02
- entry without inspection, 157-58
- espionage, 160-62, 204
- export of technology, 160
- extrajudicial killing, 161
- failure to disclose information, 158-59
- failure to maintain medical controls, 158
- failure to maintain status, 158
- failure to register, 158, 162-63
- failure to report, 158, 162
- false claim of U.S. citizenship, 162
- falsification of documents, 162
- fine, final administrative order for, 162
- firearms, 174-75, 202-04
- Foreign Agents Registration Act, 162
- foreign assets control conviction, 162
- foreign policy, 161
- fraud, 162-65, 184-85
- genocide, 161
- high-speed flight, 201
- immoral purpose, importation of persons for, 204
- inadmissible at entry, 157-58
- investor status, failure to maintain, 895-96
- marriage fraud, 159
- military-type training, recipients of, 161-62
- money laundering, 174
- moral turpitude crime, 163-66
- Nazis, 161
- Neutrality Act, 204
- overstay, 157-58
- overthrow of U.S., 160-61
- president, threatening the, 204
- prostitution, eliminated, 205**

- protective order violation, 204
- public charge, 160
- public safety endangerment, 160-61
- religious freedom violators, 162
- sabotage, 160, 204
- security, 160
- sedition, 204
- selective service laws, 204
- sexual offender, failure to register, 205
- smuggling, 159
- stalking**, 181, 204-05
- subversives, 160
- terrorism**, 160-61
- theft, 181-84, 186-198, 209
- torturer, 161
- trading with the enemy, 204
- travel restrictions during war/national emergency, 204
- treason, 204
- two crimes of moral turpitude, 163-66
- in U.S. in violation of law, 158-59
- violent crimes**, 175-81
- voting unlawfully, 163
- harsh consequences of, 268
- IIRIRA changes, 8
- judicial, 10, 262
- naturalization, 318-20, 1157, 1311, 1326-27
- physical removal, 409-23
- prehearing procedures, 311-38
- readmission after, 88-89
- re-entry after deportation, 224-39, 406-08
- reinstated order, 224-25, 406-08
- removal after final order time limit, 411-22
- rights of deportable aliens, 36-37, 268-77
- sedation of deportee, 411
- self-deportation, 397, 421, 1030-31, 1050-51
- self-physical removal, 421
- sentenced to, 224, 262, 404-05, 422-23
- smuggling, 159
- stay, upon approval of visa petition, 329-30, 422, 825
- stipulated order to, 397, 404
- summary removal, 402-03
- terrorists, 405
- torture, 161
- waivers
- deportation generally, 1009-10, 957
  - smuggling, 159
- witnesses in criminal proceeding, 252-53
- deportation, judicial**, 10, 262, 404
- deportation procedures**, *see* Removal procedures—deportation
- deportation hearing**, 311-408. *See also* Removal hearing—deportation
- depositions**, 337
- derivative beneficiaries**, 808-11
- derivative citizenship**, 1299-1305, Apdx B
- derivative status**
- asylum, 609, 611-12
  - residency applications, 661-62, 663-67
  - withholding, no benefit, 575, 608
- detainers**
- in deportation, 300-02
- detention**, 135-48, 291-300
- abuse of discretion standard, 143
  - aggravated felons
    - removal (deportation)**, 302-09, 520-21
    - removal (inadmissible), 138-39
  - arriving aliens, 51-52, 54-56, 132, 135-48, 295
  - asylum applicants, 131-33, 135-48, 295, 520
  - automatic stay of IJ bond, 136, 295-96, 304
  - Bail Reform Act, 302
  - Bivens* action, 144, 309
  - bond, 141-46, 293-300
  - charge lacking, 290
  - conditions of, 145-48, 292
  - conditions of confinement suit, 143-46, 147-48, 292, 1217
  - constitutional challenges to, 307-08, 305-06
  - contagious disease, 418
  - Convention Against Torture, 131-33
  - Cuban parolees, 52
  - deportation, 291-300
  - DNA testing, 292
  - due process/equal protection, 144
  - employment, 147
  - expedited removal, 131-33, 140
  - facilities, Apdx I
  - Fed. R. Crim. P. 5(a), 232
  - forced feeding of detainee, 147
  - foreign policy reason, 418
  - Guantanamo, 147
  - hunger strike by detainee, 147
  - identification of detainee, 148, 292
  - IIRIRA changes, 8
  - inadmissible, 135-48
  - indefinite detention reviewed, 297, 308
  - information disclose about detainee, 147, 292
  - ISAP (Intensive Supervision Appearance Program), 419
  - Joseph (Matter of)* hearing, 304, 307
  - judicial review, 141-46, 296, 302-09, 420, 1077, 1108, 1118, 1121, 1176
  - juveniles, 147, 295
  - location of detention, 292
  - mandatory (post-removal order), 411
  - mandatory (pre-removal), 9, 292, 302-09
  - marriage in, 147-48, 804
  - medical challenge to, 309
  - outside U.S.**, 147
  - parole, 140-41, 146
    - revocation of, 146
  - payment for work**, 147, 1046
  - presidential order on terrorism, 310
  - prolonged detention, 145
  - REAL ID Act, 142
  - returning residents, 139
  - situs of detention, 292
  - Speedy Trial Act, 263, 275
  - statutory challenges to, 305
  - stay on bond, 137, 304
  - supervised release, 224, 250, 262, 291-92, 303, 309, 411, 419
  - terrorists, 138-39, 303, 309-11, 418-19
    - suspected terrorists, 139, 309-11
  - transfer to another facility, 292, 298-99
- detention centers**
- conditions, 147-48, 292
  - listing, *see* Apdx I
  - situs by AG discretion, 292
- Dictionary of Occupational Titles (DOT)**, 68, 705, 882, 901, 923-24, 927-29
- diplomatic visas**, 747-52. *See also* A, G visas
- diplomats**
- adjustment of status, 747, 751
  - inadmissibility, 87, 748, 750-51
  - lawful permanent residency, 747-49, 751
    - for children of, 749, 751, 774
  - N visas, 762
  - overstays, 626, 667, 671

- special immigrants (G-4s), 747, 749-51, 759, 762, 887, 889
- disabled persons**  
citizenship, 14, 1312  
ground of inadmissibility eliminated, 69
- discipline of attorneys, see** Counsel, *subhead*: sanctions
- discovery**  
*Brady* material, 338, 354  
depositions, 337  
employer sanctions case, 1257-1258  
FBI records request, 337  
fine proceedings (274C), 1269  
FOIA, 334-337  
habeas proceeding, 1100-01, 1166-68  
interrogatories, 337  
Jencks Act, 337  
loss of nationality, 1325  
plaintiff employment and personal injury cases, 1271  
pretrial conference, 338  
**Privacy Act, 337-38**  
removal hearing, 334-338  
right to production of favorable evidence, 338  
right to records and documents, 338  
subpoenas, 337, 365, 405  
unfair immigration employment practices, 1277  
visa record disclosure, 628
- discretionary decisions reviewed, 1112-19**  
bond, 308, 1108-09, 1176  
INA §242(a)(2)(b)(i), 1118-23  
INA §242(a)(2)(b)(ii), 1112-18
- discretionary relief, see** Relief; Removal hearing—deportation
- discrimination against aliens**  
*Bivens* actions, 1220-22  
civil rights statutes, 1217  
constitutional issues, 30-39  
E visas, 741-42  
Title VII, 1270-71  
unfair employment practices, 1245, 1272-76
- dismissal of complaint under FRCP 12(b)(6), 1212, 1277**
- distinguished merit and ability, see** H-1; Professionals
- district director**  
deferred action, 314, 1013  
motions to reopen, 1065
- diversity immigrants, 812-814**  
aged-out, 16, 810-11  
electronic filing, 813  
judicial review, 814, 1104
- divisible statute**  
aggravated felonies, 177-78  
crimes of moral turpitude, 72--73
- divorce**  
battered spouse, effect on, 13, 776  
I-864, 66  
marriage petition, effect on, 753, 758, 789-90, 795-99, 803, 823, 825, 829  
sham, 796, 803  
stepchild status, effect on, 780
- DNA testing, 292, 824**
- doctors, see** Physicians
- document**  
authentication, 366-367, 537  
corroboration, 377, 465, 477-78, 514, 529-37, 538, 545, 1179  
credibility, 534-44  
criminal convictions, 367-372  
fraud, 81, 97, 113, 127, 162, 188, 247-48, 265-66, 289, 535-36, 1014, 1330  
protective orders, 589-590, 958, 1257, 1270, 1302  
retention by  
**asylum officer, 507**  
**ICE officer, 288-89**
- document abuse**  
unfair immigration employment practices, 1273-79
- domestic violence**  
*see also* Battered spouses, parents, or children  
asylum claim based upon, 437, 59, 580, 473  
cancellation of removal, 991-92  
deportation ground, 204  
permanent residence for persons subject to, 775-79, 800, 807-08, 811, 822  
self-petitioning, 22-23, 775-76, 800, 803, 822, 807-08, 811, 816, 818  
waiver, 13, 205
- domestics**  
B-1 status, 646  
employment authorization, 648  
labor certification, 928-29, 932, 947
- domicile**  
affidavit of support, 62-63  
cancellation of removal, 972-77, 987-91  
divorce, 797-98  
INA §212(c), 976-77  
INA §212(h), 124-26  
minors, 973, 1188  
nonimmigrant status, 618  
suspension, 1001-02
- double jeopardy**  
employer sanctions, 1264  
fine proceedings under 274C, 267-68, 1264  
prosecution for entering U.S. and found in U.S., 228-29, 231  
removal proceedings, 251, 267, 275, 1043
- driver's license**  
crime of moral turpitude for fraudulent, 81  
employer sanctions, 1249  
REAL ID Act, 288, 865  
seizure of, 38-39, 288
- drug offenses**  
abuser/addict, 58, 201  
admission, basis for inadmissibility, 58, 85  
aggravated felony, 168-74  
assister/abettor, 84-86  
constitutionality of statute, 86  
crimes of moral turpitude, 84  
deportation for, 168-74, 201-02  
inadmissibility for, 58, 84-86  
inadmissible for reason to believe, 85, 157, 212  
spouse & child inadmissible, 86  
juvenile exception, 84, 211  
marijuana  
single possession, not subject to deportation, 202  
waiver, 86, 1010-11, 1014  
no deportation under 237(a)(2)(b)(i), 202  
paraphernalia, 84-85, 202  
petty offense exception not available, 84  
reason to believe, 85-86  
recidivists, 172-73  
solicitation, 84, 173-74, 201-02, 215-216  
specific intent not required, 85  
trafficking, 85, 168-174, 202  
Travel Act, 173-74, 201  
two drug possessions as trafficking, 172-73  
waiver  
of 212(a)(2)(a)(i)(II), 86  
under 212(c), 113-20, 977-85  
under 212(h), 86, 124-26, 1010-11, 1013-1015  
under cancellation of removal, 972-79, 985-86
- drug paraphernalia, 84-85, 202**
- dual citizenship, 1318-19**
- dual intent doctrine, 617-18, 640, 676, 716, 721, 854**
- due process**  
LPRs, 36, 51, 54-56, 143-45, 305-07, 411-415

relief, grace or right, 37, 273–74, 960-61  
 in removal (deportation), 36-37, 31-32, 269–77  
 in removal (inadmissible), 35-36, 36, 51-54, 144

**DUI / DWI**

aggravated felony, 175, 176, 180  
 crime of moral turpitude, 76, 78, 83  
 naturalization, 1309  
 physical or mental disorder, inadmissible for, 57-58

**duplicate**

approval notice (I-824), 620, 623, 841

**duress**

defense to escape from detention, 250-51  
 defense to forfeiture, 245  
 defense to smuggling, 243

**E**

**e-filing**, *see* Electronic filing

**E-Verify**, 1254

**E visas**, 734-35, *Apdx L. see also* E-1; E-2; E-3

adjustment, 836  
 admission, 735, 740  
 bilateral investment treaties, 742, `   
 change of status, 740, 741  
 children, 741  
 definition, 734-35  
 discrimination in employment, 741-42  
 dual intent, 618  
 E in lieu of H-1B, 741  
 employment for spouse, 741  
 employment with subsidiary, 741  
 family, 15, 741  
 job shop employees, 741  
 multiple employees, 741  
 nationality, 736  
 petition, substantive changes on, 740  
 procedures, 740-41  
 reciprocity, 740  
 school attendance by family, 741  
 spouse, 15, 741  
 strikes, 741  
 visa reciprocity, 740

**E-1**

criteria, 735-37  
 embargo's effect on, 737  
 employees, 737, 739-40  
 family members, 15, 741  
 intending immigrant, 618, 734-35

nationality of company, 736  
 principal trade, 736  
 procedures, 740-41  
 substantial trade, 736  
 trade, 735-36, 740-41

**E-2**

bilateral investment treaties, 742  
 commercial enterprise, 738  
 criteria, 737-39  
 development and direction of the business, 739  
 employees, 739-40  
 escrowed, 737  
 family members, 741  
 intent to depart, 739  
 investment, 737-38  
 committed to enterprise, 737  
 marginality, 738-39  
 passive investment, not permitted, 738  
 personal funds, 737  
 risk, 737  
 substantiality of, 738  
 valuation, 737  
 labor certification, 936-937  
 marginality of investment, 738-39  
 nationality of investment, 737  
 nonprofits not permitted, 738  
 procedures, 740-41  
 source of funds, 737

**E-3**

admission for LCA validity, 742  
 Australian special occupation visas, 710, 742-43  
 consular processing, 742  
 H-1B distinguished, 742  
 spouses, employment, 743  
 nationality may be different, 743

**Eastern Europeans**, cancellation of removal under NACARA, 995-98

**EB-1**, 869-75

extraordinary ability, 869-71  
 multinational executives and managers, 872-75  
 outstanding professors and researchers, 871-72

**EB-2**, 875-81

doctors, 879-81  
 national interest waivers, 877-79  
 Soviet scientists, 881

**EB-3**, 881-84

**EB-5**, 890-98. *See also* Employment-creation visas.

**effective dates**

aggravated felonies, 199–201  
 asylum, 501, 515

cancellation of removal, 972-73, 992  
 Convention Against Torture, 501  
 deportation, 199-201, 206, 324-25

employer sanctions, 1265  
 exclusion, 151-52  
 removal, 151-152, 199-201, 206, 324-325

**electronic filing**

consular applications (DS-156), 619-620  
 labor certification (Form 9089), 908-09  
 labor condition application (Form 9035e), 686  
 USCIS, 628-29

**electronic surveillance**, 279, 286

**embargoes**

effect on E-1, 737  
 effect on employment-based petitions, 902

**employee's labor rights**, 1268–72

**employer**

athletic organization, 920  
 substitution, 900-01, 919-20  
 successor, 900

**employer sanctions**, 1245-65

administrative review, 1046, 1180, 1261, 1264-65  
 agent as employer, 1246  
 agricultural employers, 1246  
 ALJ decision, 1261  
 attorney conflict, 1258-59  
 attorneys, sanctions, 1258, 1280  
 attorneys' fees, 1240-41, 1264  
 audits, 1255  
 B-1 not subject, 1247  
 bankruptcy, no stay in, 1257, 1261  
 bond, indemnity, 1263  
 casual hires  
   defense, 1260  
   defined, 1245  
 charge improper, 1260  
 civil penalties, 1261-63  
 consent order, 1261  
 constitutional challenge, 1260-61, 1265  
 constructive knowledge, 1250-53  
 continuing employment defined, 1250  
 coverage of Act, 1245-46  
 criminal penalties, 250, 1253-54, 1263-64  
 debarment, 1263  
 defenses, 1257, 1259-61  
 discovery, 1257-58

documentary requirements, 1247-49  
 double jeopardy, 1264  
 E-verify, 1254  
 effective dates, 1246, 1265  
 electronic verification, 1254  
 employee, prospective, 1247  
 employee defined, 1245  
 employer defined, 1246, 1260, 1264  
 employment, continuity of, 1250  
 employment, incident of status, 1253  
 entity defined, 1264  
 extension of stay as affecting employment, 1245, 1250  
 federal government liable, 1246  
 Fifth Amendment, 1257, 1260-61  
 final order, 1261  
 fines, 1256-57, 1261  
   aggravation, 1262  
   mitigation, 1262  
   notice of intent to, 1256-57  
 good-faith defense, 1259, 1262  
 grandfathered employees, 1246, 1260  
 hearings, 1257-59  
   affirmative defense, 1257  
   bankruptcy, no stay in, 1257, 1261  
   charges, improper, 1257, 1260  
   counsel, 1257, 1258  
   decision, 1261  
   default, 1257  
   defenses, 1257, 1259-61  
   discovery, 1257-58  
   dismissal, 1257  
   evidence rules, 1258  
   Fifth Amendment assertion, 1257  
   initiation of, 1257  
   procedures, 1257  
   record, 1258  
   subpoenas, 1257-58  
   summary decision, 1258  
 hiring defined, 1245  
 I-9s, 1246-50  
 IIRIRA changes, 1246  
 image program, 1254  
 indemnity bond penalty, 1263  
 independent contractors, 1245, 1259-60  
 inspections, 1255-56  
   notice, 1255  
   procedure, 1255-56  
   search warrant, 1256  
   subpoenas, 1255-56  
   warrantless searches, 1256

investigation, 1255  
   audits, 1255  
   leads, 1255  
 judicial review, 1180, 1256, 1264-65  
 knowledge requirement, 1250-53  
 labor certification, filing as basis for knowing violation, 1251  
 mitigation, 1262  
 multi-employer bargaining unit, 1260, 1264  
 no-match regulations, 1251-52, 1254  
 notice of intent (to fine), 1256-57  
 paperwork violations, 1259, 1261-63,  
 pattern and practice violations, 1263  
 penalties, 1261-64  
   defining entity for, 1264  
 pilot programs, 1254  
 preemption, 1265  
 random audit, 1255  
 record of proceedings, 1258  
 recruiters for a fee, 1245, 1253  
 referring for a fee, 1245, 1253  
 rehire, 1250  
 remedial orders, 1261  
 retention of I-9s, 1249  
 reverification, 1249-50  
 safe-harbor, 1252-53  
 save program, 1254  
 search warrant, 1256  
 selective enforcement, 1260-61  
 settlement agreement, 1261  
 settlement judge, 1261  
 Social Security mismatch, basis for knowledge of illegality, 1251-52  
 statute of limitations, 1260  
 subcontractors, 1259-60  
 subdivisions, liability of, 1264  
 subpoenas, 1255-56  
 substantial compliance defense, 1259, 1262  
 successor employers, 1246  
 summary decision, 1258  
 three-day business requirement, 1247  
 three-day notice for inspection, 1255  
 time for checking documents, 1247  
 time for firing unauthorized employees, 1250  
 ultra vires regulations, 1260  
 unfair immigration employment practices violation, 1248  
 verification requirement, 1246-49

**employment authorization**

violations, 1250-54  
 warrantless search, 1256  
**employment authorization**, 635-36, 1265-68  
 adjudication within 90 days, 1267  
 adjustment applicants, 835, 854  
 application for, 1267  
 asylee (granted), 608  
 asylum applicants, 521-22, 1266  
 authorized to work incident to status, 1265  
 authorized to work with specific employer, 1265  
 automatic 240-day extension, 1266  
 battered spouse and battered child, 1266  
 beneficiary awaiting priority date  
   I-130 petitions, 826  
   I-140 petitions, 906  
   bond, 137  
**conditional residents**, 1265  
 constitutional right, 1268  
 denial as abuse, 1176  
 deportation, 1266  
 discretion to deny, 1267  
 economic necessity, 1266-67  
 employer related, 1265  
 employment authorization document, 1265-66  
 family unity, 1266, 1289-90  
 H-1B employees, 680, 698-9, 702, 1265  
 history, 1265  
 interim employment authorization, 1267  
 judicial review, 1176, 1267  
 L-1 employees, 733-34  
 labor certification, 906  
 legalization, 1287, 1290, 1293, 1295  
 nonimmigrants, 635-36, 1265-66. *See also specific visa*  
 portability, 1266  
 procedures, 636, 1267  
 professional athletes, 1266. *See also* Employment-based immigration, *subhead*: first preference; Labor certification; O and P visas  
 removal proceedings no E.A., 1266-67  
 request permission to work, 1265-66  
 revocation, 1267  
 spouse of E-visa holder, 741  
 spouse of L-visa holder, 734  
 standard of review, 1176, 1267  
 status, incident to, 1265  
 strike provisions, 1269

- students, 1266. *See also* F, M and J visas.
- time to adjudicate, 1267
- voluntary departure, 1267
- employment-based immigration**, 773, 804-05, 869-952
- adjustment, 840-41, 846-7, 850, 902-903
- advanced degrees, 875-76
- athletes, 876-77
- backlogs, 883-84
- broadcasters, 889
- burden of proof, 812
- change in employer, 879, 899-02
- change in petition, 899
- conditional residence (investor), 890, 894-96
- copies submitted to USCIS, 898, 905-06, 919
- court dependents, 887-89
- DHS review, generally, 898-906
- doctors, 879-81, 887
- embargoed countries, 902
- employee's intent to work at job, 905
- employer not needed, 869, 884
- employer's ability to pay wage, 904-05
- employment authorization, 906
- employment creation visas, 890-98
- exceptional ability, 876-77
- executives, 872-75
- expedited processing of petitions, 902
- extraordinary ability, 869-71
- fifth preference, 890-98
- first preference, 869-75
- foreign medical graduates, 879-81, 887
- fourth preference, 884-90
- investors, 890-98
- Iraqis, 889-90
- judicial review, 870-71, 874, 906, 1112
- juveniles, 887-89
- labor certification, not required, 875, 877-79, 881, 884-98
- labor certification, review by USCIS, 904-06
- lawyers, not eligible for EB-1, 871
- managers, 872-75
- ministers, 885
- multinational executives and managers, 872-75
- national interest waiver, 875
- NATO civilian employees, 889
- nurses, 881, 908, 948-49
- O visa vs. EB-1, 871
- other workers, 881-84
- petition process, 898-903
- employee termination, no employer without responsibility to report, 899
- post-submission changes not permitted, 899
- petition process, cont'd*
- pre-adjudication of petition, 899
- physicians, 879-81, 887
- portability, 899-902
- priority date, 899-900
- successor employer, 900
- priority dates, 807-08, 899-900
- priority workers, 869-75
- professionals, 875-84
- holding advanced degrees, 875-76
- professors, 871-72
- recapture of employment visa, 949
- religious workers, 884-86
- request for evidence (RFE), 905
- researchers, 871-72
- return of petition to DHS, 829, 832, 903
- revocation by DOS, 903, 1077, 1128
- revocation of petition, 903
- Schedule A, 875, 908, 947-50
- second preference, 875-81
- skilled workers, 881-84
- Soviet scientists, 881
- special immigrant, 884-90
- subsequent employer, 900-901
- successor in interest, 900
- third preference, 881-84
- work authorization, 906
- workers with less than two-years' experience, 881-84
- employment-creation visas**, 890-98
- application process, 894
- business plan, 894
- children of investor, 896
- conditional residency, 890, 894-96
- employment, full time, 893
- employment creation, 893
- erroneous approval, 895
- evidence required, 893-94
- fair market value of investment, 892
- guaranteed returns, 892
- investment amount, 891
- investment at risk, 892
- legislation, 897-98
- litigation over program features, 897
- loans, 892-93
- multiple investors, 893
- naturalization, 896
- new commercial enterprise, 890-91
- original documents to USCIS, 898
- partnerships, 893
- pilot program, 896
- post-submission changes to petition, 899
- pre-adjudication of petitions not permitted, 899
- promissory notes, 892
- redemption agreement, 892
- regional centers, 893, 896, Apdx K
- removal proceedings, 896
- reserve payment, 892
- source of funds, 893
- spouse of investor, 896
- targeted employment area, 891, 894
- termination of status, 895-96
- troubled business, 893
- trusts, 892
- employment/labor rights**, 1268-72
- encouraging illegal alien to live in U.S.**, 239-40, 242
- Enhanced Border Security & Visa Entry Reform Act**, 15-16
- enhancement of sentence**
- conviction for removal, 212
- sentencing, 255-58
- entertainers**
- see also* O and P visas
- immigrants, 869-71, 876-77
- labor certification, 950
- entrapment**, 231
- entry**
- Generally, 51-56. *see also* Admission
- adjustment of status not an entry, 36, 53-54, 842
- applicant for admission, 52
- brief, casual and innocent, 54-56
- burden of proof, 55, 58, 74, 94, 105, 153-54
- constitutional question, 30-36, 52, 144
- consular processing, 619-21
- criminal penalties, 224-39, 247-48, 250
- error, correcting after entry, 631
- EWI as inadmissible, 51, 90, 95-6
- Fleuti* abandoned, 54-6
- hearing on, 131-33, 151-57
- inadmissible at entry, deportation ground, 157-58
- inspection, 128-31

- challenging derogatory information, 129-30
- lawful admission, 51-3
- LPRs, 54-6, 128, 154
- parole, not admission, 51-2
- security reviews, 623-24, 629-30
- territorial waters, 53
- US-VISIT, 629-30, 630, 642
- wet-foot/dry-foot, 434-35
- entry without inspection**
  - Cuban, 610-11, 815-816
  - deportable, 157-58
  - expedited removal, 131-33
  - inadmissible, 51, 90, 95-96
  - parole permitted, 51
  - unlawful presence, 90
- Equal Access to Justice Act**
  - Generally, 1230-40
  - administrative work, fees for, 1237
  - bad faith exception, 1230-31
  - client's, not attorney's, fees, 1233
  - cost of living, 1238-39
  - costs and expenses, 1238-40
  - deportation/exclusion hearings, 1237
  - eligibility, 1231, 1237-38
  - employer sanctions, 1237, 1264
  - expert fees, 1238
  - federal litigation, fees for, 1236-40
  - Federal Tort Claims Act, 1241
  - fees for fees, 1240-41
  - forfeiture proceedings, 246
  - hourly rate, 1238, 1239-40
    - cost of living, 1238
    - special factors, 1239-40
  - interest, 1240
  - labor certifications, 952, 1237
  - legislative history, 1230
  - naturalization petitions, 1237
  - position of U.S., 1233-34
  - prevailing party, 1231-33
  - pro bono counsel, 1231
  - pro se litigants, 1231
  - procedures for filing, 1237-38
  - remands, 1232-33
  - special circumstances against award, 1236
  - special factors for award above \$125/hour, 1239-40
  - standard of review, 1236
  - substantial justification of government, 1233-34
- equal protection**, 30-37, 276-7, 796
  - asylum claims, 516
- equitable tolling**
  - in absentia* orders, 384-86
  - distinguished equitable estoppel, 1012-13
- FTCA, 1218
- habeas corpus, 1097
- ineffective assistance of counsel, 347-50, 384
- lottery, 813-14
- motions to reopen, 1051, 1059-61
- NACARA, 815, 961, 998
- relief, 961-62
- special cancellation, 998
- unfair immigration employment practice, 1275-76
- estoppel**, 231, 316-18, 1011-13
  - distinguished equitable tolling, 1012-13
  - exhaustion not necessary, 1146
- European, Eastern**
  - cancellation of removal under NACARA, 995, 996
- evidence**
  - abandonment for failure to present, 375
  - abstract of judgment, 371
  - administrative notice, 527-28, 1043-45
  - admission, 367
  - amnesty applications, use as evidence, 375
  - arrest reports, 370-71
  - asylum applications, use of as evidence, 372, 502,
  - asylum cases, types of, 530-45
  - attorney's statements in briefs, 370
  - authentication of documents, 366-67
  - battered spouse, 375, 775-78, 823-24, 991-92
  - briefs, statements in as evidence, 370
  - classified information, 147, 373, 506, 523, 589
  - close of hearing, 375
  - conviction record, 367-70
  - criminal convictions, 367
  - expert testimony, 358-60
  - foreign law, 372, 1208
  - hearsay admissible, 363-366
  - incompetents, 373-75
  - interview statements, 371-72
  - minors, 373-75
  - negative inference for failure to present, 375
  - offer of proof, 373
  - police reports, 370-71
  - polygraph, 360
  - pre-sentence report, 369-70
  - presumption of regularity, 372
  - protective order information, 373
  - rap sheet, 371
  - record of conviction, 367-70
  - regularity, presumption of, 372
  - relevance in discretionary relief, 968, 986
  - removal proceedings (deportation), 334-38, 356-60, 363-75, 502
  - removal proceedings (inadmissible), 152-53, 363-67, 502
  - sealed information, 373
  - self incrimination, 362-63
  - sentencing factor notations, 370
  - sequestration of witnesses, 375
  - suppression of, 278-80, 362
  - vacated conviction, 370
- EWI**, *see* Entry without inspection
- Ex Post Facto Clause**, 274-75
- exceptional & extremely unusual hardship** (cancellation), 9, 987-88, 992-95
- exceptional ability**, defined, 876-77
- exceptional hardship** (INA §212(e) waiver), 123, 663-64
- exchange students**, *see* J visa
- exchange visitor**, *see* J visa
- Exchange Visitor Waiver Review Division**, 667, 673, 1046
- exclusion**, *see* Inadmissibility
- exclusion, procedures**, *see* Removal, procedures—  
inadmissibility
- exclusion hearing**, 151, 324-25  
*see also* Removal, hearing—  
inadmissibility
- Executive Order**
  - suspending admission, 112-13
- executives**
  - L visas, 728-29
  - permanent residency, 873-74
- exhaustion of administrative remedies**, 1133-47
  - AWO, 1021, 1142
  - bond, 298, 1141
  - exceptions to exhaustion requirement, 1140-47
    - citizenship case/claim, 1143
    - detention case, 1141
    - estoppel, 1146
    - failure to inform of relief, 1146
    - futility, 1145-46
    - intertwined issues, 1147
    - irreparable harm, 1146
    - legal issue arose after briefing, 1144
    - manifest injustice, 1144
  - exceptions to exhaustion requirement, cont'd*
  - no review procedure, 1141-42

pure legal question, 1144  
 raised fairly below, 1146-47  
 regulatory challenge, 1145  
 removal proceedings only, 1143  
 review procedure not mandatory, 1141-42  
 timeframe for review lacking, 1146  
 waiver of appeal not voluntary, 1147

**exit control system**, 630  
 US-VISIT, 629-30, 636, 642

**expatriation**, *see* Loss of U.S. nationality

**expedited process of cases**, 634, 824-25, 902. *See also* Premium processing

**expedited removal**, 131-33, 140, 402-04, 492, 502, 510  
 administrative review, 133  
 credible fear, 131-32, 140-41, 492, 502, 510  
 criminal aliens, 402-04  
 Cubans, 132  
 deportation, 402-05, 510  
 detention, 132, 135-36, 140  
 exceptions, 131-32  
 ineligible, 131-32, 140-41, 492, 502, 510  
 judicial review, 133, 1102, 1202  
 minors, 132  
 parole, 132, 135-36  
 reasonable fear, 510-11  
 stay of removal, 133  
 visa waiver program, 132

**expert testimony**, 358-60  
 asylum, 526, 538-44  
 EB-1 petitions, 870  
 EB-2 petitions, 877  
 labor certifications, 929  
 O visas, 718  
 P visas, 723  
 removal proceedings, 358-60

**Export Administration Act violations**, 102

**expropriate U.S. property**  
 grounds of inadmissibility, 111-12

**expungement**  
 defer removal proceeding, 331  
 effect on criminal conviction, 217-20

**extended voluntary departure**, 431, 493-94

**extension of stay**, 631-32. *See also specific visas.*  
 cancellation of visa (INA 222(g)), 626  
 three- and ten-year bar, 91, 94

travel while extension is pending, 632  
 visa waiver program, 631, 642

**extradition**, 262  
 asylum claims, 498-99  
 CAT, application of, 262, 485, 491-92, 498-99  
 without extradition treaty, 262

**extraordinary ability**, 805, 850, 869-71

**extraordinary circumstances**  
 asylum cases, 474-75

**extreme hardship**  
 INA §212(h) waiver, 124-26  
 INA §212(i) waiver, 126-27  
 standard of review, 1171  
 suspension, 993-95, 1002

## F

**F visas**, 648-58  
 absence abroad, 655  
 B1/B2 prohibited from attending school, 651, 656  
 cancellation of visa under INA §222(g), 656  
 change of address, 657  
 change of status, 656  
 commuter students from Canada and Mexico, 650  
 consular procedure, 651  
 criteria, 650  
 duration of status, 651  
 economic hardship, 652-53  
 employment, 652-55, 1266  
 off-campus, 653-55  
 on-campus, 653  
 entry time after obtaining visa, 651  
 extension of stay, 656-57  
 family, 477, 484, 650, 657  
 fee paid to SEVIS, 650  
 financial ability to attend school, 650  
 full course of study defined, 650  
 grace period of 60 days, 656  
 change of status during, 656  
 H-1B cap, 678-79  
 inadmissible because of visa abuse, 97  
 international organization, internship with, 653  
 in-state tuition, 657-58  
 on-line classes, 650  
 out of status, 655  
 overstay, 656  
 practical training, 654  
 procedures  
 consulate, 651  
 DHS, 648-58  
 prospective student  
 consular procedure, 651  
 public school attendance prohibited, 649  
 reduced course load, 650  
 reinstatement, 656  
 school certification by ICE, 657  
 school ranking irrelevant, 649  
 SEVIS, 651  
**Social Security card**, 655  
 state tuition permitted, 657-58  
 status, out of, 655  
 strikes, 657, 1268  
 subject of study irrelevant, 649  
 three/ten year bar, 90-91  
 transfers, 652  
 tuition, in state 657-58  
 visa abuse, 97  
 withdrawing from school, 652

**facially legitimate and bona fide**  
 detention, 143-45  
 standard of review, 143-45, 1168

**facilitation of crime**, 170, 173-74, 202

**factual findings reviewed**, 375-79, 595-606, 1023, 1036-37, 1177-81

**failure to appear**  
 asylum, 506, 522  
 relief unavailable, 383-84, 957-58  
 removal, 96, 154-55, 326-30, 383-96, 957-58  
**voluntary departure**, 957-58, 967

**Fair Labor Standards Act**, 147, 1269

**family-sponsored immigration / family petitions**  
*see also* Immigrant visa; Lawful permanent residents  
 Generally, 775-804  
 accompanying, 806  
 adjustment of status, 328-31, 791, 822-26, 836-38, 1005-08  
 affidavits of support, 60-66, 832  
 aged-out child, 808-12  
 approvals of, 825-26  
**Armed Forces, family of deceased**, 779-80, 822  
 battered spouse and children, 775-79, 803, 807-08, 822, 824, 840. *See also* Battered spouses, parents, or children.  
 birth certificates, 823-24  
 brothers & sisters, 780, 783-84, 787-88  
 burden of proof, 792, 812, 829  
 chargeability, 805-06

child defined, 780-87  
 confidential evidence, 824  
 copies of documents to USCIS, 823  
 consular process, 830-34  
 criminal background of petitioner  
   as a basis for denial, 826  
   disclosure to beneficiary, 824  
 denials, 826-27, 833  
 deportation not stayed by approved petition, 825-26  
 derivative status, 808  
 diplomat child, 774  
 divorce, sham, 803  
 DNA testing, 824  
 expedited processing of petitions, 824-25  
 fee waiver, 825  
 first preference, 804  
 following to join, 808  
 fourth preference, 805  
 homeless cases, 831  
 immediate relatives, 775-804  
 inadmissibility not a basis to deny petition, 823  
 judicial review, 792-93, 830, 1112-18, 1175  
 marriage, in detention, 804  
 marriage, removal proceedings, 328-31, 793-96  
 marriage, subsequent, 796  
 marriage abroad, 803  
 marriage fraud, 799-802  
 marriage petitions, 788-803  
 military, family of deceased, 779, 822  
 minor, sexual abuse of as bar to petition, 826  
 nonpreference category, 774-75  
 originals submitted to USCIS, 823  
 over subscribed, 812  
 parents, 780, 783, 787  
 petition process, 128, 822-30  
   eligibility at time of petition, 823, 825  
 presumption against admission, 812  
 priority dates, 806-12  
 process of petition, 128, 822-30  
 records unavailable, 823  
 replacement visa, 834  
 rescission, 854-55  
 return of petition to DHS, 829  
 revocation, 827-29, 1175  
   judicial review lacking, 830  
 second preference, 805  
 sexual abuse of minor barring petition, 826  
 spouses, 788-804  
 third preference, 805  
 venue, 827

widow(er), 775, 803, 822, 828-29

**family unity**

aged-out, 809  
 legalization, 1289-90  
 life legislation, 1293

**farmworker**, *see* Agricultural workers; H-2A/H-2B; Special agricultural workers

**fashion models**, 703

**fast-track**

guilty pleas, 215-16  
 H-1B1, 709-10

**FBI**

as immigration agents, 291  
 records request, 337

**federal employer identification number (FEIN)**

H-1B, 696  
 labor certification, 690, 909-10, 924

**federal government**

power to regulate immigration, 29

**federal judicial review**, *see* Judicial review

**federal jurisdiction**, 1071-1214.

*See also* Judicial review.  
 abuse of discretion, 1168-77  
 Alien Tort Claims Act, 1222-25  
 All Writs Act, 221, 1202  
 Anti-Terrorism Act of 1991, 1225  
 Anti-Terrorism and Effective Death Penalty Act (AEDPA), 1089  
 APA, 1085-88, 1163-65  
 appealable order, 1204  
 Article III issues, 1108-63  
   attenuation, 1158  
   laches, 1158  
   mootness, 1155-58  
   political question, 1158-59  
   preclusion, 1071-80, 1108-33  
   ripeness, 1154-55  
   standing, 1149-53  
   subject matter jurisdiction, 622-23, 1147-49

*Bivens* action, 1220-22

*Chevron* deference, 1181-89

choice of law, 1194-95

civil rights actions, 1217-18

class action, 1202-04

committed to agency discretion, 627-28, 667, 825-26, 1055-56, 1163-65

consolidation of issues on review, 1081, 1197

constitutional claims not barred, 1132-33

**federal jurisdiction, cont'd**

consular review, 622-23, 627-28, 667, 1147-48, 1175, 1179-80

convictions, persons barred from review, 1076, 1089-92, 1108-12

criminals, 1076, 1089-92, 1108-12

declaratory judgment action, 1108

deference to agency interpretation, 1181-89. *See also* Deference to agency interpretation.

denaturalization, 1320-22, 1323, 1325-26

departure from U.S., 1161-62, 1193-94

deportation proceeding, 1189-1202

detention, 141-46, 296-300, 302-10, 409-10, 1108-09

discretionary decisions, review barred, 1076-80, 1112-23

dismissal of complaint under FRCP 12(b)(6), 1212

effective dates of AEDPA and IIRIRA, 1189-91, 1213-14

exclusion proceeding, 1189-91  
 exhaustion, 1099-1100, 1133-47. *See also* Exhaustion of administrative remedies  
 facially legitimate, bona fide, 143-46, 1168

factual findings reviewed, 596-606, 964, 1177-78, 1195

federal question, 1083-85

Federal Tort Claims Act, 1218-20

filing, timely, 1189-91

final order, defined, 1081-82, 1189-90

Foreign Sovereign Immunities Act, 1225-28

frivolous appeals, 1197-98

fugitive, 1159

habeas corpus, 221-22, 1089-1103, 1133. *see also* Habeas corpus

harmless error, 1181

IIRIRA changes, generally, 10, 1071-74

INA §236(e), 141-42, 296-98, 1108-09

INA §242, 1076

INA §242(a)(2)(b)(i), 1118-23

INA §242(a)(2)(b)(ii), 1112-18

INA §242(a)(2)(c), 141-42, 1076, 1108-12

INA §242(b)(9), 1081-82

INA §242(g), 1076, 1124-27

injunctive relief, 1107-08

judicial notice, 1201-02  
 jurisdiction, statutory preclusion, 1071-80, 1108-33  
 laches, 1158  
 law of case, 1100  
 LPRs returning from abroad, 139  
 loss of citizenship, 1325-28  
 mandamus, 1103-07  
 mandate stayed, 1202  
 manifestly contrary to law standard, 1168  
 mootness, 1155-58  
 nationality claim, 1196-97  
 naturalization, 1315, 1319-20, 1323, 1325-28  
 no jurisdiction, 1071-80, 1108-33, 1163-65  
 nonfinal orders, 1147  
 notice of appeal, 1189-91  
 order that is appealable, 1204  
 pendent, 1083  
 political question doctrine, 1158-59  
 post hoc rationalization, impermissible, 1165-66  
 preclusion of review, 1071-80, 1108-33  
   adjustment, 1076, 1121-23, 1176  
   asylum, 1128-30  
   CAT claims, 1130-31  
   clear congressional statement to abolish review, 1133  
   convictions as bar, 1072, 1076, 1089-92  
   detention & parole, 1108-09  
   discretionary decision, 1074-76, 1112-24  
   INA §242(g), 1077, 1078-79, 1124-25  
   prior bars, 1132  
   reinstatement of removal order, 408, 1131-32  
   *sua sponte* reopening, 1164-65  
   summary removal, 1127  
   waivers, 1076-77, 1121-23, 1127-28  
 presumption of review, 1132-33  
 prior adjudication, 1160  
 Prison Litigation Reform Act, 1101-02  
 Privacy Claim Act, 1222  
 private right of action under INA, 1228-29  
 REAL ID Act, overview, 1071-80  
 record, 1166-68, 1198  
 reinstatement of removal order, 408, 1131-32  
 remands, 1174, 1198-1201

removal proceedings, 1189-91  
 retroactivity, 1208-12  
 ripeness, 1154-55  
 scope of review, 1168-89  
   abuse of discretion, 1168-73  
   committed to agency discretion, 627-28, 825-26, 1055-56, 1163-65  
   *de novo*, 1035-36  
   facially legitimate and bona fide, 143-46, 1168  
   manifestly contrary to law, 1168  
   plenary review, 1163  
   substantial evidence, 596-606, 1177-81, 1195  
 sovereign immunity, 1213  
 standard of review, 1168-89  
 standing, 1149-53  
 statutory construction rules, 1204-13  
 stays, 1107-08, 1191-93  
 subject matter jurisdiction, 1147-49  
 substantial evidence test, 596-606, 1177-81, 1195  
 summary judgment, 1212  
 summary removal, 1076, 1202  
 terrorism, 138-40, 405  
 Torture Victims Protection Act, 1223-25  
 trafficking victims, civil action, 1228  
 transfer of case to and from circuit court, 1100-01  
 Tucker Act, 1225  
 U.S. as party, 1159  
 U.S. citizenship claim, 1196-97  
 venue, 1162-63, 1194-95  
 void for vagueness, 1213  
 waiver, 1159-60  
 wrongful deportations, 983-84, 1193-94

#### **federal question jurisdiction,** 1083-85

#### **Federal Tort Claims Act**

Generally, 1218-20  
 attorney's fees, 1241

#### **fee schedule,** 825

#### **fee waiver,** 128, 825

#### **fees**

procedure for filing with BIA, 398  
 procedure for filing with IJ, 398

#### **female genital mutilation**

(**FGM**), 277, 342, 438, 453, 454, 462, 464-65, 486, 517, 524-25, 560, 566, 569, 570, 573, 574, 581-82, 597, 598, 601, 1012, 1134

#### **fiancé(e)s,** 752-55

*see also* K-1 & K-2 visas

#### **Fifth Amendment**

absentia hearing, 396  
 burden of proof not satisfied, 375-76  
 continuance, basis for, 332  
 crimes as basis for assertion, 363  
 removal proceeding, 362-63, 375-76  
 suppression, 278-80  
   motion, 362  
 taking, 1221-22  
 testify, refusal to, 362-63, 375-76

#### **fifth preference (employment),** *see* EB-5; investors

#### **filing**

appeal  
   administrative, 1024-30  
   federal, 1189-91  
 documents, timely, 397-98, 473-75  
 fees, procedure for court, 398  
 for relief, 360-61, 397-98, 957-59

#### **Filipino war veterans**

naturalization, 1314

#### **final order**

criminal conviction for DHS, 212-13  
 defined, 1080-82, 1189-91  
 deportation, 1080-82, 1189-91  
 exclusion, 1080-82, 1189-91  
 remand, as a, 1201  
 removal, 1080-82, 1189-91

#### **finés,** 263-68

airlines, 263-65  
 appeal, 265, 268  
 defenses, 264-65, 267-68  
 destroying documents on landing, 265-66  
 employer sanctions, 1256-57, 1261-64  
   notice of intent to fine, 1256-57  
 entry, attempted, 251  
 escape from removal, 250-51  
 EWI, 251  
 failure to depart after final order, 268  
 fraudulent document preparation, 265  
 INA §274C, 265-68  
   discovery, 266  
   initiate during adjustment, 266  
 judicial review, 265, 268  
 mitigation, 264  
 penalties, 263-64, 265-68  
 procedures, 264-65, 266-67  
 remission, 264  
 summary decision, 267

unfair immigration related employment practices, 1278

### firearms

aggravated felony, 174-75  
criminal penalties, 251  
deportation, 174-75, 202-04  
moral turpitude, 84

**firm resettlement**, 470-72, 477, 500

**first offender status**, 218-20

**first preference**, *see* EB-1; employment-based immigration; family-sponsored immigration

**Fleuti doctrine**, 54-56

**flight from DHS at high speed**  
criminal statute, 251  
removal ground, 201

### following to join

defined, 806  
derivative status, 811-12

**force, excessive use of**, 284

**forced abortion supporter**, inadmissible, 112

**forced feedings of detainee**, 147

**Foreign Agent Registration Act**, 162, 204

**foreign asset control violations**, 102, 204

**foreign conviction**, 74, 166, 192, 215, 218, 1208

**foreign health care workers**, *see* Health care (foreign) workers

**foreign law**, 372

**foreign medical graduates**, *see* Physicians

**foreign officials**, 747-51. *See also* A visas; G visas

**foreign physicians**, *see* Physicians

### foreign policy

detention, 418  
grounds for inadmissibility, 110  
grounds for removal, 161

**foreign residency requirement**, 662

family members, 672  
waiver, 123, 662-67, 667-68

**Foreign Sovereign Immunities Act**, 1225-28

*Flatow* amendment, 1226-27  
head of state immunity, 1228  
jurisdiction, 1225-26  
private right of action, 1227  
retroactive application, 1228

**foreign state chargeability**, 805-06

**forfeiture**, 243-46  
attorney's fees, 246  
collateral attack, 246  
constitutional infirmity of procedures, 245  
criminal, 253  
defenses, 245  
fugitive, 246  
grounds for, 243-45  
innocent owner, 245  
jurisdiction, 245  
probable cause for, 244  
procedures, 243-46  
remission and mitigation, 244  
trial by jury, 246

**forms for waivers**, 127-28

### forum shopping

**adverse credibility finding**, 550

**found in U.S. after removal**, 229-39

**Fourth Amendment searches and seizures**, 278-89.  
*See also* Arrests; Search and seizure

**fourth preference**, *see* Employment-based immigration; Family-sponsored immigration

### fraud

aggravated felony, 184-88  
amnesty related, 250, 1286  
civil proceeding, 97, 265-68  
crime of moral turpitude, 83  
criminal proceeding, 247-52  
documents, 535-37  
not fatal to credibility, 535-36  
inadmissible ground, 97-100  
relation back doctrine, 99

**free trade agreement**, *see* Chile; Fast-track; North American Free Trade Agreement; Singapore

### Freedom of Information Act (FOIA)

attorney's fees, 1240-41  
fugitives, 337  
genealogy, 334  
procedures, 334-37  
visa records disclosure, 628, 1241

**Freely Associated States** (Micronesia, Marshall I., Palau)  
employment authorization, 1265-66  
visa not required, 640-41

**frisking**, 283

**frivolous appeals**, 354-55, 1028, 1197-98

**frivolous asylum application**, 516

**fugitive disentitlement doctrine**

## grandfathered employee

FOIA, 337

Petitions for review, 1159

### fugitives

deportation status, 250, 252, 422  
escape from removal proceedings, 250-51  
right to pursue administrative appeal, 1064  
right to pursue FOIA requests, 337  
right to pursue forfeiture claim, 246  
right to pursue relief, 957  
waiver of federal appeals, 1159-60

## G

### G visas

adjustment, 750-51, 836  
cancellation of visa under INA §222(g), 626, 751  
children born in U.S., 751  
criteria, 750  
definitions, 749-50  
employment, 750-51  
family, employment of, 750-51  
foreign government transits, 751  
inadmissible, 749  
NATO, 751  
**overstay**, 626, 751  
retention of LPR status, 749, 751  
special immigration, 749-50, 887  
three- and ten-year bar, 90-91  
U.N. transits, 751

**G-28**, 352

**gender-based persecution**  
as grounds for asylum, 580

**General Counsel, legacy INS**  
memoranda not binding on DHS, 1042-43

**good moral character**, 962-64  
aggravated felony, 964  
battered spouse, child or parent, 777

discretionary ineligibility, 964  
military service for naturalization, 1309  
naturalization, 1307-10  
registry, 774  
statutory ineligibility, 962-64  
voluntary departure, 964-68

### government counsel

**obligation in immigration**, 353-54

remand decisions, 1202

**government suits**, *see* Litigation  
**grandfathered employee**

employer sanctions, 1246, 1260

### grandfathering

245(i) purposes, 846-48

### “green card” (I-551)

conditional residency, 857

confiscation of, 858

criminal charge, for failure to carry, 251

replacement of, 857-58

second residency, 859, 1008

status, not determinative of, 773

temporary substitute while proceedings pending, 857-58

verifying residency, 858

### guardian

ad litem, 278

for deportation hearing of minor, 373-74

for inadmissible person, 58

### Guatemalans

*American Baptist Church*

agreement, 497-98

cancellation of removal under NACARA, 498, 995-96

TPS, 497-98

### guilty plea, 213-15

not admission of facts, 214

### Gulf War veterans, naturalization, 1314

## H

### H visas, 675, *see also specific H visas*

adjustment application, no bar to continue status, 634, 854

advance parole unnecessary, 703

Australian special occupation visas, 710

dual intent, , 617-18, 702, 851

fast track visas, 709-10

intending immigrant, exempt from, 617, 676

numerical limitations, 618

petition required, 623, 634

### H-1A nurses, 704

### H-1B visas

adjustment not bar to continue status, 634, 854

admission, period of, 699-702

advance parole unnecessary, 703, 851

athletes, 706

attestation, 676, 686-95. *See also* Labor condition application

bachelors' degree or equivalent, 684

benching, 690

cap, numerical, 677-79

change of status problem, 678-79

doctors exempt, 677

INA §222(g), 679

Master's 20,000 visas, 678

change in employment, 696-99

change of status problem due to cap, 678-79

Chile (H-1B1), 709-10

classes, attending while in H-1B status, 702

credential evaluations, 686

criteria, 675-80

Defense Department visa, 703

definition, 680-86

dependent employers, 676, 686, 688-95

DHS fees, 676-77

doctors, 707-09

cap exempt, 677, 708

documentation needed, 696

dual intent, 617-18, 702, 851

E-3, similar to H-1B standard, 710, 742-43

educational equivalent, 684-85

employee payment, 676-77, 695

employer

change in, 619, 696-99

required U.S., 679

successor, 696-97

multiple, 698-99

employment, short term, 698

entertainers, 706

evaluation, 685

experience sufficient, 685

extension, period of, 699-702, 1266

extension during adjustment, 699-702

family members, 699-700, 702

fashion models, 703

fast track, 709-10

faxback process of LCA (no longer in use), 686, 688

fees, 676-77, 695

finances for failure to comply, 691

foreign medical graduates, 707-09

foreign residency not required, 676

fraud fee, 676, 695

grace period of ten days, 700

immigrant intent, 617, 702, 851

INA §222(g), 625-27, 679

job shop (referred employees), 699

judicial review, 685-86

labor certification, 676, 686-95

labor condition application, 676, 686-95

administrative hearing, 692-93

federal court review, 693

amending, 690

filing electronically, 698

Mexican TN, 695

posting notice, 689-90

electronically, 690

prevailing wage, 686-88

procedure, 688-90

retention of records, 689

violations, 691-92

layoff, 690

legislative history, 675

license requirement for position, 696

liquidated damages clause, 677

maintain status, 680

master's degree 20,000 visas, 678

masters degree or equivalent, 684-85, 693

multiple employer, 698-99

numerical limitations, 618, 633, 675-79, 700-01

nurses, 704-06

overstay/222(g), 625-27, 679

owner as petitioner, 676

per diem payment, 690

petition

amended petition, 696-99

new petition, 695

procedures, 623, 634, 695-99

revocation, 699

validity date from work date, 696

physicians, 707-09

portability, 680, 698

notice, 689-90

posting notice, 689-90

electronically, 690

prevailing wage, 686-88

procedures, 695-99

professional defined, 680-86

specific occupation, 681-83

professional employer organization, 679-80, 699

public access file, 688-89

reduction in force as termination, 699

revocation, 699

safe harbor, 687

salary, payment within 30 days of entry, 676-77

salary by foreign employer, 679

self-petitioning, 676

Singapore (H-1B1), 709-10

six year limitation, 699-700

extension beyond six years, 700-01

specialty occupations, 680-86

spouse and children, 701

strike, 687

successor employer, 696-98

termination of employment and status, 680, 697-98  
 time limitation, 699-701  
 transportation costs, employer responsible for, 677, 695  
 travel during pendency of adjustment, 703, 851  
 U.S. employer only, 679  
 whistle blowers, 692  
 willful violators, 686, 689, 693

**H-1B Visa Reform Act of 2004**, 18-19

**H-1B1 (fast track)**, 709-10  
 LCA, 709, 710  
 numerical cap, 678-79, 710

**H-1C (nurses)**, 675, 704-06

**H-2A / H-2B**

admission, 714-15  
 defined, 710  
 employment-based preference, change to, 715  
 entertainment industry, 714  
 extension, 714  
**Fair Labor Standards Act**, 1269  
 judicial review, 715-16  
 labor certification  
   permanent, 712-13  
   temporary, 712  
 numerical cap, 715  
 penalties, 715  
 procedure, 712-14  
 qualifications, 710  
 requirements, 710-12  
 substitution of beneficiaries, 714  
 temporary position, 712  
 transportation home, 714  
**unfair immigration employment practices relationship to**, 1272-73

**H-3**

admission, 674  
 criteria, 673  
 definition, 673  
 distinguish B-1 and J-1, 674  
 extension, 674  
 externs, 674  
 labor certification as grounds to deny, 674  
 nurses, 674  
 programs excluded, 673-74  
 special education exchange program, 675  
 training program, 674

**habeas corpus**

AEDPA, 1089-92  
 against Attorney General, 1097-98  
 bail, inherent authority to grant, 1093-94  
 class treatment, 1202-04  
 collateral attack, 1101

constitutional review, 1088-89, 1132-33  
 criminal proceedings, 221-22  
 custodian, 1097-98  
 in custody requirement, 1094-96  
 delay in hearings not permissible, 1101  
 detainees, 300-02  
 discovery, 1101  
 district court filing, 1100-01  
 equitable tolling, 1097  
 exhaustion requirement, 1099-1100

**Great Writ**, 1088, 1133

IIRIRA, 1089, 1093  
 law of the case, 1100  
 outside U.S., 1099  
 personal jurisdiction, 1097-99  
 personal service, 1097-99  
 procedural requirements, 1102-03  
 REAL ID Act, 20-22, 1089-92  
 relief, 1094  
 removal proceedings, 1088-93  
 res judicata, 1100  
 revocation of visas, 1094  
 sanctions against counsel, 1103  
 scope of review, 1092-93  
 successive applications, 1101-02  
 summary removal, 133, 1102, 1202  
 terrorist suspects, 133, 139, 309-10  
 transfer affecting jurisdiction, 1096  
 venue, 1097-99, 1162-63

**Hague Convention on Protection of Children and Cooperation in Respect of Intercountry Adoption**

*see also* Adoptions, orphans  
 Intercountry Adoption Act, 12  
 procedures under the Convention, 786-87

**Haitians**

Cuban-Haitian Adjustment Act, 609-11  
 deferred departure program, 493-94  
 HRIFA, 11, 494, 816-18  
   aged-out, 809  
 interdiction, 113, 434-35  
 suspected human rights violations  
   as ground of inadmissibility, 11, 112

**harboring aliens**, 239, 242

**hardship**

exchange visitor, 123, 662-64  
**hardship cancellation**, 987-88, 993-95

**history of immigration laws**

**suspension**, 993-95, 1000-02

**harmless error doctrine**

deportation, 272, 275-76, 340-43, 381

federal court, 1181  
 labor certification, 921

**health care (foreign) workers**, 67-69

inadmissible without certificate, 67-69

**health-related grounds of inadmissibility**, 56-58, 130

**health related reason for release**, 132, 133, 140, 309

**hearing**

*absentia*, 154-55, 383-96  
 aggravated felony, 166, *see also* Removal hearing  
**asylum**, 507-08, 515-16, 523-607  
 bond, 135-48, 291-311  
 continuances, 153, 218, 314, 326-332  
 employer sanctions, 1257-59  
 fine proceeding, 266-67  
 incompetents, 373-74  
 minor, 373-74  
 removal (deportation), 311-408  
 removal (inadmissible), 151-57  
 unfair immigration related employment practices, 1276-80

**hearsay**

asylum and credibility assessment, 550  
 removal proceedings, 363-66  
 visa processing, 621

**high speed flight from inspection station**

criminal ground, 251  
 deportation ground, 201

**history of immigration laws**, 3-26

21st Century DOJ Appropriations Authorization Act, 16  
 1965 Amendments, 4-5  
 1976 Amendments, 5  
 1978 Amendments, 5  
 1981 Amendments, 5  
 Act to Encourage Immigration of 1864, 3  
 Adam Walsh Child Protection and Safety Act of 2006, 24  
 adopted child definition, 12  
 AEDPA (Anti-Terrorism & Effective Death Penalty Act), 8  
 affidavit of support legislation, 8

- family of deceased relation, 15
  - Alien and Sedition Acts of 1798, 3
  - Alien Enemies Act of 1918, 4
  - amateur athletes, 24
  - American Competitiveness & Workforce Improvement Act (ACWIA), 11
  - American Competitiveness in 21st Century (AC21) Act, 12-13
  - Anti-Drug Abuse Acts, 6
  - anti-terrorism provisions, 8, 9, 11, 14-15, 18, 19-21
  - Armed Forces Immigration Adjustment Act of 1991, 7
  - Asiatic Barred Zone, 4
  - Border Security and Visa Entry Reform Act, 15-16
  - Child Citizenship Act of 2000, 13-14
  - Child Status Protection Act, 16
  - Chinese Exclusion Act of 1882, 3
  - Chinese Student Protection Act of 1992, 7
  - Civil Rights Act (1965), 4
  - COMPETE Act of 2006, 24
  - contract labor laws, 3
  - Convention Against Torture, 11
  - disability waiver for naturalization, 14
  - E-1/E-2, spouse employment, 15
  - early immigration legislation, 3-4
  - employment for spouses of Es & Ls, 15
  - Enhanced Border Security & Visa Entry Reform Act, 15-16
  - Exclusion Laws, 3-4
  - H-1B Reform Act of 2004, 18-19
  - Hague Convention on Adoption, 12
  - Haitian inadmissibility, 11
  - Haitian Refugee Immigration Fairness Act (HRIFA), 11
  - Homeland Security Act and Amendments, 16-17
  - Illegal Immigration Reform and Immigrant Responsibility Act (IIRIRA), 8-10
  - Immigration Act of 1882 and 1891, 3
  - Immigration Act of 1907, 4
  - Immigration Act of 1990, 6-7
  - Immigration & Nationality Technical Corr. Act of 1994, 7-8
  - Immigration Marriage Fraud Amendments Act (IMFA), 5
  - Immigration Reform and Control Act (IRCA), 5
  - INA §245(i) legislation, 10-11, 14
  - INS abolished, 16
  - Intercountry Adoption Act, 12
  - Irish Peace Process visas, 11-12
  - L-1, employment for spouses, 15**
  - L-1 Reform Act of 2004, 18-19
  - LIFE Act & Amendment, 14
  - McCarran Walter (1952) Act, 4
  - Military Commissions Act of 2006, 24
  - Military Personnel, Naturalization and Other Immigration Benefits, 17-18
  - military translators, as special immigrants, 23
  - minors, sexual abuse of, 24
  - Miscellaneous & Technical Immigration & Naturalization Amendments of 1991, 7
  - NACARA, 10
  - National Defense Authorization Acts
    - for FY 2004, 17-18
    - for FY 2006, 23
    - for FY 2008, 25-26
  - national origin quota system, 4
  - Naturalization Act of 1790, 3
  - naturalization, disability waiver, 14
  - naturalization for service in Armed Forces, 17-18
  - Nursing Relief Acts, 6, 12
  - Passport Act of 1918, 4
  - Patient Act To Extend VD, 14
  - PATRIOT Act, 14-15
  - REAL ID Act of 2005, 20-22
  - Refugee Act of 1980, 5
  - Religious Freedom Act of 1998, 11
  - Secure Fence Act of 2006, 24
  - Soviet Scientists Immigration Act, 7, 16
  - Steerage Act of 1819, 3
  - Syrian Adjustment Act, 13
  - terrorism exceptions (Consolidated Appropriations Act of 2008), 25
  - Terrorism Prevention Act of 2004, 19-20
  - Torture Victims Relief Reauthorization Act of 2003, 18
  - Trafficking Victims Protection Act of 2000, 13
  - Trafficking Victims Protection Reauth. Act of 2003, 18
  - UN Convention Against Torture, 11
  - USIA abolished, 11
  - VAWA (Violence Against Women & DOJ Reauthorization Act of 2005), 22-23
  - Vietnam, Cambodia & Laos Adjustment Act, 14
  - Violent Crime Control & Law Enforcement Act of 1994, 7
  - Visa Entry Reform Act, 15-16
  - welfare law (Personal Responsibility & Work Opportunity Reconciliation Act), 8
- HIV**, 56, 59, 121, 231, 454, 487, 500, 1048, 1086, 1284, 1291
- Homeland Security, Department of**, 16-17
- Homeland Security Act**, 16-17
- Homeland Security Act Amendments**, 17
- homeless visa cases**, 831
- homosexuals**
- adoption, 785
  - asylum, 453-54, 580
  - marriage, 800
  - mental health, 58
  - naturalization, 1309
- Honduras**
- temporary protected status, 498
- housekeepers**, *see* Domestic
- HPSA (health professional shortage area)**, 12, 665, 666-67, 675, 704
- humanitarian**
- asylum, 464-65
  - parole, 146
  - reinstatement of I-130, 828
- Hungarians**
- adjustment program, 814-15
  - cancellation of removal, 996
- hunger strike by detainee**, 147

## I

### I visas

- criteria, 746
- employment of family, 746
- entertainment film production not included, 746
- procedure, 746
- TV included, 746
- U.S. branch office, 746
- U.S. owned foreign media, 746

**I-9s**, 1246-1262, 1265, 1273, 1279

- false claim to U.S. citizenship, 1253
- I-90**, 857-58
- I-129**, *see* Adjudication of petitions; Change of status; Nonimmigrants; Premium processing; *see also specific nonimmigrant visas*
- I-130**  
*see, generally*, Chapter 6  
petition process, 822-30  
reinstatement, 828
- I-824 (duplicate approval notice)**, 620, 623, 806, 811, 841, 858
- I-864 (affidavit of support)**, 59-66, 248, 755-56, 758, 787, 819, 831, 832, 864. *See also* Affidavit of support
- I-864A**, 61
- IBIS lookout system**, 128, 130, 623, 630, 840
- ICE counsel agreement**  
*see* Prosecutorial discretion
- IDENT biometric system**, 128-29, 130, 630
- illegitimate children**, 780-81, 785
- immediate relatives**, 775-804  
battered spouses and children, 775-79, 783, 790, 800, 803, 807, 811, 816, 818, 822, 824-25, 827, 829, 840-41, 880. *See also* Battered spouses, parents, or children  
child, 780-87  
*de facto* deportation of, 277-78, 1012  
parent, 780, 783, 787, 805, 1012  
spouses, 788-804  
widow(er)s, 775, 803, 822
- Immigrant Investor Pilot Program**, 896-97
- immigrant visas**  
*see also* Preference petitions  
accompanying or following to join, 805-06  
adjudication prior to submission, 899  
adjustment, differences with, 830-856  
affidavit of support, 59-66, 787, 819, 830, 832, 864  
approval of petition, 825-26, 899-900  
battered spouses and children, 775-79, 783, 790, 800, 803, 807, 811, 816, 818, 822, 824, 827, 829, 840-41, 880. *See also* Battered spouses, parents, or children  
birth certificates, 823-24  
burden of proof, 812, 823, 828, 832  
changes to petition, 899  
chargeability, 805-06  
confidential evidence, 824  
consular processing, 830-34  
consul's return of petition to DHS, 829, 832, 903  
continuance based on petition, 328-29  
copies of documents permissible, 823  
criminal background of petitioner  
as a basis for denial, 826  
disclosed to beneficiary, 824  
death of petitioner, 15, 64, 803, 828-29  
denials, 128, 826-27, 833, 902  
deportation not stayed, 825-26  
derivative beneficiary, 805, 806, 808-12  
discretionary acceptance, 830  
DNA, 824  
dual intent, 617-18  
eligible at application time, 823  
embargoed countries, 902  
employment not granted when petition approved, 826, 906  
entry to U.S. within six months, 831  
expedited processing, 824-25  
fingerprint checks, 832  
following to join, 806  
Homeland Security procedures, 833  
homeless visa cases, 831  
investigation, withholding approval until, 822  
judicial review, 622-23, 667, 1147-48  
lottery, 812-14  
medical exam, 832  
name check procedure, 832-33  
national visa center, 829  
non-preference petitions, 805  
numerical limitations, 804  
oversubscription, 805, 812  
petition with DHS, 822-30, 898-903  
adverse evidence, right to respond, 826  
amending petitions, 823, 899  
humanitarian reinstatement after death of, 803  
return of, 829, 832, 903  
revocation of, 827-30, 903  
police certificate, 832  
presumption against admissibility, 812  
priority dates, 806-12, 899-900  
procedures, 822-30  
records unavailable, 823  
replacement visa, 834  
return of visa petition, 829, 832, 903  
revocation, 827-29, 903  
judicial review, 830  
second residency, 859  
security checks, 623-24, 832  
tax returns, 832  
third country processing, 834  
three- and ten-year bar, 778, 853  
21 years old (reaching before IV), 821, 847-48  
venue, 827  
waivers of inadmissibility, 113-127  
widow(er)s, 775, 803, 822
- Immigration Act of 1990**, 6-7
- immigration agents**  
power to arrest, 289-91  
right to search and seizure, 278-80
- Immigration Court Practice Manual**, 151  
attorney, limited appearance, 352  
change of venue, 151, 325  
document submission, time, 338, 358  
evidence, presentation/form, 338, 358, 366  
FOIA, 334  
hearing, procedural issues, 338  
prehearing conference, 338  
subpoena, 337
- immigration judge**  
Benchbook, 315  
contempt power, 354  
credibility determinations, 326, 544-573, 605, 1037-39  
directory, Apx C  
misconduct, 318, 398-401  
off-the-record discussion, 270, 1167  
recusal, 294, 398-401  
roles as prosecutor and adjudicator are separate, 401  
sanctions, 354-56  
transfer of case to new IJ, 401
- Immigration Marriage Fraud Amendments Act**, 5, 7, 754, 788, 790. *See, generally*, Chapter 6
- Immigration Reform and Control Act**, 5. *See also* Chapter 12

**immunity of government officials**, 1217-20, 1225-30**imprisonment**  
defined, 10, 163**imputed political motive**, 449-50

social group claim, 452

**in absentia hearing**, *see Absentia hearing***in forma pauperis**, 152, 351

**INA §212(c)**, 113-20, 976-86  
bars to eligibility, 982-85  
comparable ground of removal, 984-85  
conviction after trial, 978-79  
convictions prior to 1990, 979-80, 981-82  
eligibility, 977-78  
equal protection claim, 983-84  
exclusion proceedings, 977-78  
adjustment permitted, 979-80  
**petitioner**, 977  
special motion to reopen, 980  
statutory counterpart rule, 984-85  
*St. Cyr* eligibility, 978

**INA §245(i)**, *see* Adjustment of status**inadmissibility***see also* Removal hearing—  
inadmissibility

adjustment of status, 156  
affidavit of support, 59-69, 819, 832, 864-65  
applicant for admission, 51-52  
burden of proof, 51-53, 55, 58, 134  
cancellation of visa, 135  
consequences of, 88-89, 156  
constitutional protection, 35-36, 306-07  
denial, right to notice, 128  
departure as element of admission, 52  
derogatory information removed, 130  
detention, 135-48  
distinguished from deportation, 35-37  
effective date of new grounds, 128  
elimination of certain grounds of inadmissibility, 58, 69, 87, 101  
entry doctrine, 51-53  
grounds of inadmissibility, 56-113  
§274C final order, 97, 123, 162, 265-68  
abortion or sterilization policy, direct involvement in, 112

accompanying inadmissible person, 58  
body parts, coercive transplantation of, 112  
business information, trafficking in, 112  
child abduction, 101  
citizenship, false claim of, 100-101  
citizenship, ineligible for, 100  
Colombian insurgents, aiding and abetting, 112  
communicable disease, 56  
waiver, 56, 123-24  
communist party affiliation, 110-11  
confiscator of U.S. property, 111-12  
corruption, 112  
crime of moral turpitude, 69-84  
regulatory offense, 83  
criminal grounds, 69-87  
Cuba, confiscation or trafficking in property, 111  
deported previously, 88-89  
diplomats, 87  
disclose confidential business information, 112  
documentary violation, 88-97  
draft evasion, 100  
drug abuser, drug addict, 58  
no waiver, 58  
drug offenses, 84-86  
waiver, 86  
drug trafficking, 85-86  
family members inadmissible, 86  
reason to believe, 85  
drunk driving, 76, 78  
economic, 59-69  
espionage, 101-02  
**EWI**, 96  
after unlawful presence, 95-96  
excluded previously, 88  
executive order, 112-13  
export of technology, prohibition on, 102  
expropriator of U.S. property, 111-112  
extrajudicial killing, 111  
final order under INA §274C, 97, 265-68  
fine, 97, 265-68  
foreign assets control violation, 102, 107-08  
foreign conviction, 74  
foreign health care workers, 67-69  
foreign policy, 110  
former grounds, 58, 69, 88, 97

fraud, 97-99  
genocide, 111  
guardian of inadmissible person, 58  
Haitians, suspected human rights violators, 112  
health care workers, foreign, 67-69  
health related grounds, 56-58  
appeal, 58  
burden of proof, 58  
inspection procedure, 128-131  
waiver, 56, 57, 58  
HIV, 56  
IIRIRA changes, 8-10  
illiteracy, 101  
Immigration Act of 1990, 58, 69, 101  
ineligible for citizenship, 100  
inspection, failure to undergo, 89-93, 95-96  
intending immigrant, 99  
labor certification, 67  
medical graduate, foreign, 67  
mental disorder, 57-58  
waiver, 58, 123-24  
military-type training, recipient of, 109  
misrepresentation, material, 97-99  
money laundering  
reason to believe, 86  
moral grounds, 87  
moral turpitude crimes, 69-84  
multiple crimes, 86-87  
Nazis, 111  
no visa, 99  
nonimmigrant without passport/visa, 100  
**organ transplantation through coercion**, 112  
overstay  
new visa prior to re-entry, 625-27  
physicians, 626, 667-68, 707-09  
ten year bar, 88-95  
three year bar, 88-95  
visa void, 625  
overthrow of U.S., 102  
passport invalid, 100  
physical disorder, 57-58  
waiver, 58, 123-24  
physician, 67-68  
polygamy, practicing, 87  
present without admission or parole, 96  
presidential proclamation, by, 112-13  
prostitution, 87  
public charge, 59-69  
reason to believe, 85-86

- religious persecutor, 111  
removal order (deportation), 88-89  
removal order (inadmissible), 88  
removal proceedings, failure to attend, 96  
renounced citizenship for tax purposes, 69  
sabotage, 101-02  
security grounds, 101-113  
smuggling, 96-97  
stowaway, 96  
student visa abuser, 97  
tax avoider, 69  
ten-year bar, 88-95  
    exceptions, 93-94  
    tolling, 94  
    waiver, 95  
terrorism, 103-110  
association with terrorist organization, 110  
material support provision, 104-07  
waiver, 109  
*grounds of inadmissibility, cont'd*  
three-year bar, 88-95  
    exceptions, 93-94  
    tolling, 94  
    waiver, 95  
torture, 111  
totalitarian party membership, 110-111  
trafficking drugs, reason to believe, 85-86  
trafficking in persons, 87  
    reason to believe, 87  
unlawful activity, 102  
unlawful presence, 89-96  
unlawful presence for one year and re-enters, 95-96  
vaccinations, 56-57  
    waiver, 57, 123  
voting unlawfully, 101  
inspection at border, 128-32  
lawful permanent residents, 36, 54-56  
**lookout book, 15, 130, 336**  
notice of basis for decision, 128  
petition approval not barred, 823  
presidential proclamation by, 112  
primary inspection, 128-130  
reason to believe standard, 86, 87, 102, 120, 159, 212, 625  
rights of inadmissible persons, 35-36, 51-54, 152-157  
secondary inspection, 128-130  
security check, 128, 623-625, 832-833  
summary removal, 131-133  
technology alert list (TAL), 102, 623-624  
territorial waters, crossing into, 53  
waivers  
    §274C final order, 97, 123  
    asylees, 120-121, 500, 611  
    battered spouse, child and parent, 94, 124-126, 204-205, 775-779, 783, 800, 803, 811, 822, 829, 840, 991-992  
    cancellation of removal  
        immigrants, 113-120, 972-86  
        nonimmigrants, 987-1000  
    communicable disease, 56, 121, 123-124  
    communist party, 110-111  
    crimes, 69-87, 972-87  
    deportation/removal, previous (I-212), 88-89  
    drug abuse, no waiver, 58  
    drug convictions  
        *see also* INA §(212(h), 240a  
        generally, 122  
        emergency, 122  
        EWI, 95-96  
    exchange student (INA §212(e)), 123, 835  
    exclusion, previous, 88-89  
    foreign physician, 123, 665-667, 707  
    form, 127-128  
    fraud, 9, 97, 126-127, 800-801, 1009-1010  
    health related, 56-58, 121-122  
    HIV, 56-58, 121-122  
    I-212 waiver, 88-89  
    IIRIRA changes, 8-10  
    immigrant, generally, 56-113, 113-27, 957ff  
    INA §209(c), 57, 120-21, 609-13, 1008, 1013-15  
    INA §212(c), 6-9, 31-32, 113-20, 972-87, 1010  
    INA §212(d)(1), 121  
    INA §212(d)(3), 121-22  
    INA §212(d)(4), 124  
    INA §212(d)(11), 97, 122-23  
    INA §212(d)(12), 97, 123  
    INA §212(d)(13), 123  
    INA §212(d)(14), 123  
    INA §212(e), 123, 609, 618, 632, 662-68  
    INA §212(g), 13, 56-58, 123-24, 155, 1013-14  
**inconsistent decisions**  
INA §212(h), 5, 9, 53, 84, 86, 124-26, 833, 842, 999, 1008, 1010, 1014, 1077  
INA §212(i), 9, 97, 99, 126-27, 155, 266, 313, 833, 999, 1013-14  
INA §212(k), 99, 126, 849  
**INA §213, 127, 1015**  
INA §240a, 86, 113-120, 155, 972-986  
lack of documentation, 99, 122, 126-127  
marijuana conviction, 5, 58, 69, 84-85, 86, 124-125, 155, 202, 258  
mental disorder, 57-58, 123-124  
misrepresentations, 98-99, 126-127, 1009-1010  
nonimmigrants generally, 121-122, 618  
petty offense, 70-71  
physical disorder, 57-58  
population control, enforcement of, 112  
prior deportation, exclusion or removal, 88-89  
prostitution, 79, 87, 124, 1013-1015  
public charge, 18, 59-60, 120  
reapply after deportation, exclusion or removal, 88-89  
refugees, 57, 120-121, 499-501, 611  
removal, prior, 88-89  
S visa, 121  
smuggling, 96-97, 1010  
ten-year bar, 89-95  
three-year bar, 89-95  
totalitarian membership, 110-111  
**travel documents, 122, 127**  
tuberculosis, 56-57, 123-124, 155, 1013-1014  
**TWOV, 122**  
**two-year foreign residence requirement, 123, 611, 618, 632, 662-68**  
unlawful presence, 89-95  
vaccinations, 56-57  
**inadmissibility hearing, see** Admission; Removal hearing—inadmissibility  
**inadmissible at entry**  
grounds for removal, 157ff  
**incompetents**  
hearing, 373-374  
**inconsistent decisions,**  
abuse of discretion, 1168-1171

**indefinite detention challenge**, 139, 305-09

**independent contractors**  
employer sanctions, 1245-1256

**indeterminate sentence**, 197-198

**ineffective assistance of counsel**  
affecting conviction, 213-214, 217, 221  
equitable tolling, 347-348  
exhaustion requirement, 349  
*Lozada* requirements, 344-350  
relief unavailable, 341-342  
remedy for, 347  
removal proceedings, 344-350  
reopen proceedings, 350

**informants**

see also S visa  
asylum, 588

**information media**, see I visa

**information to government**,  
see S visa

**injunctive relief**, 1107-1108, 1151

**INSpass**, 130-131

**inspection and admission**

see also Removal procedures—  
inadmissibility

**ADIS (Arrival Departure Information System)**, 128-29, 130, 630

**APIS (Advanced Passenger Information System)**, 630

deferred inspection, 134  
entry and exit system, 629-630  
procedure, generally, 128-137, 611-612, 629-632  
representation, right to, 130  
time of initial admission, 631  
US-VISIT, 129-130, 629-630  
withdrawal of admission, 135

**intending immigrant (INA §214(b))**

H and L categories exempt, 617-618  
inadmissible for, 100ff  
presumption of, 617-618

**Intensive Supervision Appearance Program (ISAP)**, 419-20

**Inter-American Commission On Human Rights**, 1228

**interdiction**, 112-113, 434-435

**interlocutory appeal**, BIA, 1024

**intermediate scrutiny**, 30

**International Covenant of Civil and Political Rights**  
Alien Tort Claim, 1222

*de facto* deportation of child, 277-278

dismissal of NTA, 315-323  
INA §212(h) relief, 322-323

**international cultural exchange visa**, see P-2 and Q visas

**international law**

defense to removal, 322-323  
Inter-American Commission on Human Rights, 1228  
International Covenant On Civil And Political Rights, 277-78, 322-23, 1223  
refugee protection, 429-431  
statutory construction, avoid violating international law, 1208

U.N. Conventions

CAT, see Convention Against Torture  
Relating to the Status of Refugees, 429-30

Vienna Convention on Consular Relations, 209, 211, 245, 272, 279, 401-02, 422, 747, 1039, 1135, 1217, 1223, 1228  
waivers based upon, 322-323

**international organizations representatives**, see C visas; G visas

**International Religious Freedom Act**, 11, 111, 372, 555

**interpretation**, 36, 155, 379-380

**interrogatories**, 337

**investors**

B-1 to explore investment, 646  
bilateral investment treaty, 742, Apdx L  
conditional residency, 894  
E-2 visa, 737-742  
labor certification issues, 936-39  
litigation over investor issues for permanent residency, 897-98  
permanent residency, 890-98  
see also Employment-creation visas  
physicians as investors, 709  
removal proceedings, 159, 896  
targeted employment areas, 891, 894

**Iranians**

immigrant visa processing, 737, 830-31

**Iraqis**

employed by U.S. in Iraq, 25-26, 433-34  
immigrant visa processing, 830-31

refugees of special humanitarian concern, 433-34

safe third country, Canadian-U.S. agreement, 472-73

special immigrants,  
assistance to U.S., 889-90  
translators and interpreters, 889-90

special registration (NSEERS), 148-51  
TWOV, 760

**Irish**

NIV for persons from N. Ireland, 744

peace visas (Q-2), 744

Q-2, 744

Visa Waiver Program, 641-44

**Irish Peace Process and Cultural and Training Program Act of 1998**, 11-12

**ISAP (Intensive Supervision Appearance Program)**, 419-20

**J**

**J visas**, 660-73

adjustment of status, 660-62, 836

administrative review, 667, 673, 1046

admission and extension, 670-71

appeal, 667, 673, 1046

au pair program, 661

B-1 in lieu of J-1, 661

Canadians subject to 212(e), 668

cancellation of removal, 973, 988

cancellation of visa under INA §222(g), 625-27, 667

categories of J-1s, 660

change of program, 669

children, 672-73

citizenship, loss of, 668  
criteria, 660

designation of program, 673

dual intent, 617-18

eligibility, 660-61

employment, 671-72  
spouse, 672

entry into U.S., 660

estoppel, 672

exceptional not extreme hardship is standard for waiver, 663-64

extension of stay, 670-71

foreign residency requirement, 662

adjustment of status, ineligible, 660-62

- administrative review, 667, 673, 1046
- annotation error, 668
- cancellation of removal, 973, 988
- change of status, ineligible, 632, 660-62
- foreign residency requirement, cont'd*
- documentation error, 668
- E.U. countries, 668
- impossibility of performance, 668
- judicial challenge, 667
- legalization, 1286
- loss of citizenship, 668
- repayment of funds, 668
- residency in third country, 667
- skills list, 662, 668
- spouses and children, 672-73
- suspension, 673, 1002
- third country residency, 667
- waiver of requirement, 662-67**
- full course of study defined, 671
- government agency waiver, 664-67
- H-1B cap, 677-79
- hardship waiver, 663-64
- hotline, 668
- internship programs, 660-61
- legislative history, 660
- medical graduates, *see* Physicians
- medical insurance, 660
- no objection waiver, 664
- overstays, 625-27, 667
- period of stay, 669-71
- persecution waiver, 663
- physicians, 660-62, 665-67, 671, 678, 708
- procedure for J, 668-73**
- procedure for waiver, 662-67**
- reinstatement, 672
- revocation of J program, 673
- SEVIS, 668-69
  - fee, 668-69
- skills list, 662, 668
- spouse and children, 672-73
  - death or divorce, 672-73
- State 30 waiver, 670, 677
- suspension, 673, 1002
- third country residency, 667
- three/ten year bar, 91
- trainee programs, 660-61
- transfer to other J programs, 669
- waiver, 662-67
- waiver hotline, 668
- Jencks Act, 337**
- joint sponsor (I-864), 61**
- Joseph hearing, 304**
- judge, *see* Immigration judge**
- judicial deportation, 7, 10, 262, 404-05**
- judicial notice, 1044, 1201-02**  
*see also* administrative notice
- Judicial Recommendation Against Deportation (JRAD), 216-17**
- judicial review**  
*see also* Federal jurisdiction
- absentia* hearings, 386
- adjustment of status, 792-93, 794-95, 800-02, 816, 818, 822, 826-27, 829, 830, 832-33, 1082-83, 1103-04, 1108, 1116-23, 1176
- aggravated felonies, 1088-1103, 1109-12
- Anti-Terrorism and Effective Death Penalty Act (AEDPA), 1089-92, 1101, 1109-10
- APA (Administrative Procedures Act) review, 1085-88
- appeal procedures
  - aggravated felons, 1076, 1100-02, 1109-12
  - deportation, 1189-1202
  - dilatory/frivolous appeal, 1197-98
  - exclusion, 1071, 1189-91
  - IIRIRA changes, 10, 1071-80, 1089
  - record, 381-82, 1166-68, 1198
  - remand, 1174, 1198-1201
  - removal, 1189-1202
  - reopen, motions to, 1109-10, 1115-16, 1119-21, 1124-25, 1130, 1140, 1162, 1171-74, 1179, 1196
  - time for filing, 1189-94
  - venue, 1162-63, 1194-95
- article iii questions, 1108-63
- asylum, 431, 475, 509, 524-25, 592-604, 1043-44, 1055, 1076-77, 1128-30, 1175, 1178
- attenuation, 1158
- BIA or IJ decision, 1041-42
- bonds, 295-96, 302, 309-10, 1108-09, 1112, 1141, 1193
- class treatment, 1202-04
- committed to agency discretion, 619-21, 627-29, 664-68, 1055-56, 1163-65
- consolidation of issues for review, 1081, 1197
- consular decisions, 619-21, 667, 1147-49, 1175, 1179-80
- Convention Against Torture, 430, 484-92, 521, 606-07
- corroboration, 607, 1077
- criminals, 1076, 1109-12
- deference to agency action, 1181-89
- denaturalization, 1323, 1325-28
- departure during appeal, 1193-94
- detention, 141-46, 296-300, 305-09, 1108-33
- district director decisions, 1082-83
- effective dates of AEDPA and IIRIRA, 1213-14
- employer sanctions, 1180, 1264
- employment-based petitions, 830, 906
- exhaustion of admin. procedures, 1133-47
- expedited removal, 131-33, 1076, 1102, 1202
- factual determinations and non-discretionary grants, 593-607, 1178-79, 1195
- federal question jurisdiction (1331), 1083-85
- final order, defined, 1080-82, 1083-85, 1189-91
- Foreign Sovereign Immunities Act, 1225-28
- fugitive, 1159
- habeas corpus, 1088-1103. *See also* Habeas corpus
- harmless error, 340-41 381, 1181
- IIRIRA changes, 10, 1071-80, 1089, 1165-66, 1168, 1197, 1200-01
- INA §242(a)(2)(D), 1072-79
- INA §242(b)(9), 1081
- investor program, 897-98
- judicial notice, 1201-02
- jurisdiction, 1071-1214
  - Alien Tort Statute, 1222-25
  - All Writs Act, 221, 1202
  - APA, 1085-88
  - departure from U.S., 983-84, 1030-31, 1050-51, 1161-62, 1193-94
  - discretionary bar to review, 1112-23
  - federal question, 1083-85
  - Foreign Sovereign Immunities Act, 1225-28
  - habeas corpus, 221-22, 300-01, 1088-1103, 1133
  - see also* Habeas corpus

- INA §106 legislative history, 1071-72
- INA §242, 1080-83  
legislative history, 1080
- INA §242(a)(2)(b)(i), 1121-23
- INA §242(g), 21, 1081-84, 1124-27
- injunction case, 1107-08, 1151-52
- mandamus, 1103-07
- no jurisdiction, 1076-80, 1108
- REAL ID Act (INA §242(a)(2)(d)), 1072-79
- subject matter, 1147-49  
Tucker Act, 1225
- labor certification, 906, 951-52
- laches, 1158
- legalization cases, 1287-89, 1296
- location of IJ hearing for venue in circuit courts, 383
- loss of citizenship, 1323, 1325-28
- mandate stayed, 1202
- mootness, 1155-58
- motions to reopen, 1109-10, 1115-16, 1119-21, 1124-25, 1130, 1140, 1162, 1171-74, 1179, 1196
- multinational executives and managers, 874-75
- NACARA, 815-16, 1077
- national interest waiver, 879
- nationality claims, 1196-97
- naturalization, 1315, 1325-28
- no jurisdiction, 1076-80, 1108
- nonimmigrants, 622-23, 667, 732-33, 1147-49, 1179-80
- pendent review, 1083
- political question, 146, 1158-59
- preclusion of review, 1071-80, 1108  
*see also* Federal jurisdiction
- presumption of review, 1132-33
- previous adjudication, 1160
- procedure for appeal, 1189-1202
- REAL ID Act, overview, 1071-80, 1089-92
- record, limited to, 1166-68
- record on appeal, 1198
- reinstatement of removal order, 406-08, 1131-32
- remands, 1174, 1198-1201
- removal, expedited, 131-33, 1076, 1102, 1202
- reopening, *see subhead* Motions to reopen *in this heading*
- rescission, 855, 1082-83, 1183
- restrictions on review, 1076-80
- revocation, 830
- ripeness, 1154-55
- scope of review, 1035-44, 1074-76, 1163-89
- standards of review, 1168-89, 1195
- abuse of discretion, 143-44, 596, 1168-77
- de novo* review, 1035-36, 1165
- facially legitimate and bona fide, 143-44, 1168
- factors considered in BIA decisions, 1040-41
- manifestly contrary to law, 1168
- plenary review, 1163
- removal orders, 1168-77, 1195
- substantial evidence, 593-94, 596-97, 1177-81, 1195
- standing, 1149-53
- statutory construction rules, 1204-13. *See also* Statutory construction rules
- stays, 1124-27, 1174-75, 1197-98
- removal, 1191-93
- voluntary departure, 1194
- sua sponte* reopening, 1055-56, 1164
- summary removal, 131-33, 1076, 1102, 1202
- terrorist removal, 405
- terrorist suspects, 138-39, 309-10
- torture claims under Convention, 430, 484-92, 606-07
- TPS, 497
- transfer of case to and from circuit, 1100-01
- Tucker Act, 1225
- U.N. Convention Against Torture, 430, 606-07
- unfair immigration related employment practices, 1280
- venue, 1194-95
- visa denials, 667, 1147-49, 1175, 1179-80
- voluntary departure, 968-71, 1174
- waiver of review, 1159-60
- withholding of removal, 524-25, 592-606, 1177-81
- wrongful deportation, 1161-62, 1193
- juvenile delinquency**  
not a conviction, 69-70, 166, 211
- Juvenile Delinquency Act**
- applicable to alien, 211, 219, 253
- juveniles**  
admission of deportability, 373-74
- crimes affecting status, 69-70, 166
- detention, 140, 147, 295
- expedited removal, 131-32
- parental notice of criminal charges, 253
- special immigrants, 887-89

## K

### K-1 & K-2 visas

- adjustment of status, 754-55, 840, 845-46**
- bars (numerical, time, criminal) to approval, 754-55
- change of status not permitted, 754-55
- criminal record of petitioner required, 752
- criminal records of petitioner disclosed, 752-53
- criteria, 752
- denial, 753-54
- employment, 754
- Marriage Fraud Amendments Act, application, 754, 790
- petition required, 752
- petitioner barred, 752-54
- procedure, 752-53
- review, 753-55
- sexual abuse of minor barring petition, 753-54
- waivers, 753-54
- K-3 & K-4 visas**
- adjustment, 757
- aged out, 809
- admission, 756-57
- change of status barred, 757
- children, 755
- criminal record of petitioner required, 755
- criminal records of petitioner disclosed, 756
- employment authorized, 757
- extension, 756-57
- multiple filings, notification to beneficiary, 756
- petition barred, 756
- procedure, 755-57
- sexual abuse of minor barring petition, 756
- termination, 757
- travel, 757
- waivers, 756

**L****L visas, 724-34**

accounting firms, 724, 728  
 activity of companies, 728  
 adjustment application not bar to L status, 733, 842, 854  
 administrative review, 732-33  
 advance parole not necessary, 733, 851  
 affiliation, 727-28  
 agency employment, 726  
 amendments to petition, 732  
 appeal to AAO, 732-33  
 blanket procedure, 734  
 burden of proof, 727  
 children, 733-34  
 compensation, 726  
 definition, generally, 724-25  
 denial, 732-33  
 dual intent, 617-18, 733, 851  
 employee defined, 726  
 employer, change in, 619  
 executive, defined, 729  
 fees for fraud, 731  
 franchising agreements, 727  
 full-time services not required, 725, 732  
 intending immigrant, exempt from, 617-18, 725  
 job shop, 730  
 joint venture, 727  
 judicial review, 732-33  
 legislative history, 724  
 majority ownership, not necessary, 727  
 manager, defined, 728-29  
 new office, 731  
 nonprofit corporation eligible, 724, 727-28  
 notice of intent to deny (NOID), 732  
 offsite work, 730  
 one-year employment requirement, 725-26  
 outsourced person, not employee, 726  
 owner as beneficiary, 726  
 ownership issues, 727  
 partnership, 728  
 part-time employment, 725, 732  
 procedures, 623, 731-34  
 qualifying organizations, 727-28  
 request for evidence (RFE), 732  
 requirements, 724-26  
 revocation, 733  
 size of company irrelevant, 730-31  
 sole proprietorship, 726  
 specialized knowledge, defined, 729-30

specialized knowledge professional, defined, 730  
 spouse and children, 15, 733-34  
 start-up company, 731  
 subsidiary, 727  
 temporariness, 726-27  
 travel during pendency of adjustment, 733, 851  
**L-1 Visa Reform Act of 2004, 18-19, 725-26**  
**labor certification, 907-952**  
 30 days, 914-15  
 180 days, 914-15  
 245(i), 844-850  
 able, qualified and available, 907, 940  
 administrative appeal, 907, 909, 920-21, 950-51, 1046  
 advertising, 908-09, 911-14, 940-42  
 aging-out children, no expediting for, 919  
 alternate experience, 729-30  
 amendment to, 920, 948-49  
 appeal process, 907, 909, 920-21, 950-51, 1046  
 athletes, 902, 920, 936, 948  
 attorney debarment, 917  
 attorney sanctions, 951  
 attorney's fees, EAJA recovery, 952, 1230-40  
 employee barred from paying, 916-17  
 employer required to pay, 916-17  
 attorney's participation in process, 942  
 audit, 915-16  
 30-day response time, 916  
 bargaining representative, notice to, 914-15, 947  
 bona fide job offer, 936-39  
 new job, 938  
 bona fide prior employment, 923-27  
 business expansion, 931, 938  
 business necessity, 930-33  
 cancellation of certification by DOS, 903  
 certifying officer, relationship to job service, 907, 915-16  
 combination of jobs, 928-29  
 cooks, 929-30, 932  
 death of petitioners, 903  
 debarment, 917  
 defect on application and cure (pre-PERM), 918-19  
 degree not necessary where course work complete, 926  
 denial, 917-19, 920-21

dictionary of occupational titles (dot), 882, 923  
 discrimination, refusal to hire U.S. worker, 1272-73  
 documentation, 911, 915, 929  
 duplicate LC., 919  
 education requirements, 869-90, 923, 925-28, 932  
 employees, notice to, 914-15, 947  
 employer efforts to cure defect (pre-PERM), 918-19  
 employer sanctions, 1245-65  
 employment, authorization, 906  
 employment history verified, 922, 946  
 English language proficiency, 922, 928  
 entertainers, 950  
 exceptional ability employees, 949-50  
 expansion of business, 931, 938  
 expedite for aging-out children not allowed, 919  
 experience requirements, 904, 923-27  
 expert opinion, 929  
 family employment, 926, 936-38  
 FEIN, 909-10, 924-25  
 filing deadline for ETA 9089, 911, 913-15  
 final decision by CO, 917-19  
 foreign degree equivalent, 923  
 forms, 909-11  
 forty-five (45) day rule (pre-PERM), 944  
 fringe benefits, 934  
 full-time and permanent, 939-40  
 teachers, 939  
 harmless error, 921  
 hearsay, 918  
 illegal or unauthorized employment as basis for experience, 926  
 inadmissible without, 66-67  
 intent to work at job, 905  
 interview, 942-46  
 invalidation of, 920  
 investigation of LC application process, 917  
 investors, 936-39  
 job duties, 921-22, 926-30  
 job terms contrary to law, 940  
 judicial review, 906, 951-52  
 language requirement, 928, 931-32  
 layoffs, 940  
 legislative history, 907  
 licensure requirements, 923  
 live-in requirement, 929, 932, 948

- location of job, 940
- masters degree, 875-86, 927-28, 932
- methods of certification, 907-09
- metropolitan statistical area (MSA), 900, 935-36
- national office, direct processing, 948
- new job created, 931, 938
- not required, 869-75, 884-98
- notice of findings, 917-18
  - response, 917-18
- notice to bargaining representatives or employees, 914-15, 947
- nurses, 881, 948-49
- O\*NET, 882, 911, 922-23, 927-29, 936
- on-the-job-experience, 923-27
- overqualified applicant, 940
- parent corporation employment, 925-26
- performance testing, 923
- performing artists, 950
- PERM, *see* PERM
- physical therapists, 948-49
- physicians, 879-81
- posting, 911-15, 941, 947, 949
- prevailing wage, 933-36
- prior employment, 923-27
- procedure, 907-21
- readvertising (pre-PERM), 918, 941
- reconsideration, 950
- recruitment, 911-15, 940-47
  - recruitment report, 915
  - supervised recruitment, 916
- reduction in recruitment (RIR), 907-08, 946-47
  - conversion to RIR, 946-47
- references, 922, 946
- requirements, 907-50
  - able, qualified and available, 907, 940
  - advertising, 908-09, 911-14, 940-42
  - alternative experience, 729-30
  - bargaining representative, notice to, 914-15, 947
  - bona fide job offer, 936-39
    - new job, 938
  - business necessity, 930-33
  - combination of jobs, 928-29
  - competence, 923
  - compliance with state, federal and local law, 940
  - delay in contacting applicant not permitted, 943-45
  - denial, lawful job related reason for, 942-46
  - educational/training/experience, 875-76, 882, 904, 921-30, 942-43
  - employment history verified, 922, 946
  - English proficiency, 922, 928
  - experience requirements, 904, 923-27
  - federal or state law not violated, 940
  - filing BALCA appeal timely, 950-51
  - filing deadlines ETA 9089, 911, 913-15
  - foreign degree equivalent, 923
  - foreign language, 928, 931-32
  - forty-five day (45) rule (pre-PERM), 944
  - full-time and permanent, 939-40
  - individual certification, 909-21
  - inherent job requirements, 922-23
  - interview, 942-46
  - job bank placement, 912, 941
  - job duties/job requirements, 921-22, 926-30
  - language requirements, 928, 931-32
  - licensure, 923
  - live-in, 929, 932, 948
  - masters degree, 875-76, 927-28, 932
  - minimum requirements, 921-23
  - modification in the LC, 919-20
  - no smoking, 922
  - on-the-job training, 923-27
  - overqualified, 940
  - payment of fees, 916-17
  - posting, 911-13, 914-15, 941, 947, 949
  - prevailing wage, 933-36
  - prior employment, 923-27
  - purchase of LC, 920
  - recruitment, 940-47
    - RIR, 946-47
    - supervised, 916-17
    - thirty day response to audit, 915-16
    - thirty-five day response to CO (pre-PERM), 918-19
    - work authorization or SSN request impermissible, 946
  - references, 922, 946
  - salary, ability to pay, 938
  - schedule a cases, 875, 947-50
  - specific vocational preparation (SVP), 882, 922, 923, 927-28
  - strike or lockout not existent, 940
  - testing performance prior to hire, 923
  - trustworthiness, 922
  - unduly restrictive, 927-33
  - procedures, 927-28
  - unstated job requirements, 922-23
  - virtual office, 939
  - wage, at time of filing, 934
  - wage, increase affecting certification, 904-05, 934
  - work authorization or SSN request impermissible, 946
  - work history, verification of, 922, 946
  - resume inadequate, 922, 942
  - return receipt mail, 943-45
  - revocation by DOL, 920
  - revocation by DOS, 903
  - salary, ability to pay, 938
  - salary at time of filing, 934
  - salary increase affecting certification, 904-05, 934
  - sale of LC, 920
  - schedule A cases, 875, 908, 947-50
  - self-employment prohibited, 922
  - sole proprietorship, 926
  - special requirements, 931-32
  - specially handled cases, 947-50
    - athletes, 902, 920, 936, 948
    - performing artists, 950
    - posting requirement, 947, 949
    - teachers, 936, 947-49
  - standard metropolitan statistical area, 900, 935-36
  - standard of review of BALCA determinations, 952
  - subcontracting prohibited, 922, 938
  - subjective criteria, 921-23
  - substitution of athletes, 920
  - substitution of beneficiary, 919
  - substitution of employer, 919-20
  - successor employer, 899-902, 919-20
  - suspension of LC application process, 917
  - SVP (specific vocational preference), 882, 922, 923, 927-28
  - SWA (state workforce agency) complete and file I-9s, 1246 E-Verify, 1254

- teachers, 878-79, 883, 908, 915, 923, 932, 936, 939, 947-49
- technical and employment guidance letters (TEGLs), 907
- Technical Assistance Guide (TAG), 900, 907
- testing performance prior to hire, 923
- thirty-day response time to audit, 915-16
- thirty-five day response time (pre-PERM), 918-19
- trustworthiness, 922
- typographical errors (typos), 910
- unfair immigration employment practice, 1272-80
- unnecessary, 869-75, 884-98
- USCIS review, 904-06
- validity of grant, 919
- virtual office, 939
- wage, ability to pay, 938
- wage at time of filing, 934
- waiver of recruitment, 948-50
- withdrawal of, 921
- work authorization, not conferred, 906
- work authorization or SSN request impermissible, 946
- work history, verification of, 922
- work schedules, unduly restrictive, 929
- labor condition application,** 676, 686-95
- dependent employers, 676, 686, 689, 693-95
- electronic filing, 688
- electronic posting, 689-90
- faxback processing no longer used, 686, 688
- judicial review, 693
- penalties for noncompliance, 691-92
- Mexican TN, 695
- willful violators, 676, 686, 689, 693-95
- labor disputes**
- evidence in deportation proceeding, 1268-69
- picket line arrest, 1269
- undocumented person's rights, 279, 1268-72
- labor law**
- immigration issues, 279, 322, 1268-72
- laboratory technicians**
- inadmissible without certificate, 69
- lashes**
- attorney sanctions, 355
- BIA, 1012
- denaturalization, 1321-22
- federal litigation, 1158
- finances, 265
- forfeiture, 245
- Laotian adjustment,** 818-19
- laptop border searches,** 287-88
- Lautenberg amendment,** 493
- law enforcement**
- INS laws enforced by local police, 290-91
- law of the case**
- aggravated felony, 1100
- change of venue, 326, 401
- habeas corpus, 1100
- law students/law graduates,** 354
- lawful permanent residents (LPRs)**
- abandonment, 773, 841-42, 846, 851, 856-58
- adjustment of status, 36, 53-54, 125-26, 135, 155, 156, 204, 216, 224, 314-16, 328-29, 609-13, 630, 634, 635-36, 662, 747, 754-55, 757, 763, 769, 773, 793-96, 827, 834-56, 880-81, 902-03, 957, 968, 979-80, 987-1004, 1005-08, 1010, 1019, 1056, 1121-23, 1176
- reinstatement of LPR status during deportation, 1005-08
- admissibility, presumption against, 812
- admissibility on re-entry, 53-56, 128-31, 139, 152-54, 773, 852, 856-61
- affidavit of support, 59-66, 819-21, 828, 830-32
- aged-out child, 808-12
- alien card, 773, 857-58
- battered child, 775-79, 803, 807-08, 811, 816, 818, 822 824-25, 827, 829, 840, 864
- battered parent, 775-79
- battered spouse, 775-79, 803, 807-08, 811, 816, 818, 822 824-25, 827, 829, 840, 864
- brothers and sisters, 780, 783-84, 787-88
- burden of proof, 54-56, 153-54, 812
- burden of proof on re-entry, 54-56
- Cambodian adjustment, 818-19
- cancellation of removal, 113-20, 972-86
- chargeability of visa, 805-06
- child, defined, 780-87
- children born abroad, 861
- confiscation of card, 857-58
- constitutional rights, 36-39, 54-56, 139, 144-45, 305-09, 412-13
- consular processing, 830-34
- criminal charge, for failure to carry green card, 251
- Cuban Adjustment, 609-11, 815-16
- defined, 773
- derivative status, 808-812
- diplomats, 747, 749, 836, 887, 889
- children of, 747-51, 774, 887, 889
- diversity immigrants, 812-14
- driver's licenses, 865
- dual intent, 617-18, 702-03, 733, 851
- employment-based, 773-74, 805, 869-906
- family sponsored immigration, 775-804
- Fleuti* doctrine, 36, 54-56, 856, 861
- green card, 773 857-58
- Haitians, 11, 494, 816-18
- Homeland Security Act procedures, 833
- Hungarians, 609, 814-15
- immediate relative, 775-804
- INA § 212(c) relief, 113-20, 976-85
- Laotian adjustment, 818-19
- legalization programs, 774, 1281-96
- lottery, 812-14
- maintenance of, 856-61
- marriage, 788-804
- medical exam, 832
- methods to obtain residency, 773-74
- name check procedure, 832-33
- National Visa Center,** 830-32
- Nicaraguan adjustment, 10, 609, 815-16
- numerical limitations, 804-12
- oversubscribed countries, 812
- parents, 779, 780, 783, 787, 803
- PATRIOT Act, 819-21
- petition
- adjustment application, 822-30, 902-03, 1005-08
- adverse evidence, right to respond, 826
- approval, 822-30, 898-903
- battered spouse, child and parent, 775-779, 803, 807, 822, 824, 840
- birth certificate delayed, 823
- confidential evidence, 824

- consul's return of petition to DHS, 829, 832, 903
- death of petitioner, 15, 64, 610, 828
- denials, 128, 826, 829, 833-34, 903
- deportation not stayed, 825
- eligible at filing, 823, 825
- employment-based, 898-900
- employment upon filing, 854, 906, 1265-66
- family based, 775-804
- homeless petitions, 831
- parents, 779, 781-83, 787, 803
- post-submission changes, 899
- pre-adjudication not permitted, 899
- rebut evidence, 826, 903
- records unavailable, 823
- registry, 774
- replacement of card, 857
- replacement visa, 834
- police certificates, 832
- Polish nationals, 814-15
- preference/quota, 804-06
- priority dates, 806-12, 899
- process to obtain, 773-74
- public benefits, 864-65, Apdx F
- records unavailable, 823
- re-entry, 54-6, 131-33, 154, 309, 773, 856-57
- re-entry permit, 856
- registry, 774
- reinstatement in removal hearing, 842-43, 1005, 1189
- removal (deportation), 202, 773, 842, 856, 861, 1005, bar to adjustment, 836-38, 957-58
- new adjustment of status during removal proceeding, 1005-08
- removal (inadmissible), 54-6, 131-34, 139-40, 154-55, 773, 856
- travel during, 857
- replacement card, 857-58
- rescission, 854-55
- residence card, 773, 857-58
- return of, 832
- revocation of, 827-29, 903
- venue, 827
- verifying residency, 858
- voluntary departure, prehearing, 826
- widowers, 775, 803, 822, 828-29
- returning resident, 54-6, 131-34, 139, 154, 773, 856-57
- second residency, 859
- security procedures, 832
- Social Security, payments to, 862-63
- Social Security card, 863-64
- Soviet scientists, 881
- special adjustment (245(i)), 844-50
- special immigrant, 774, 856
- status of, 773
- suspension, 774, 1000-04
- Syrian adjustment, 818
- taxation of, 861-62
- termination of, 861
- third country processing, 831
- transfer family, 842
- travel, generally, 856-58
- travel during removal proceedings, 857
- unavailable records, 823
- verifying residency, 858
- Vietnam, 818-19
- widowers, 775, 803, 822, 828
- legalization**, 1281-96
  - adjustment date, 1287
  - administrative review, 1045, 1287-89,
    - advance parole, 1290
    - AIDS/HIV, 1284-85, 1291
    - appeals, 1045, 1287-88, 1291, 1293
    - application process, 1285-86, 1291
    - brief, casual and innocent trip, 1283
    - confidentiality, 1286-87
    - continuous physical presence, 1283
    - continuous residence since temporary status granted, 1290-91
    - continuous unlawful residence, 1281
    - criminal convictions, 1283-84
    - criminal penalties**, 250, 1287
    - CSS, 1283
    - deportation proceedings for, 1287
    - eligibility
      - permanent resident, 1290-91
      - temporary resident, 1281-82
    - employment authorization, 1287
    - family member/family unity, 1289-90
    - fraudulent applications**, 247-50, 1287
    - IRS, 1286
    - J-1 ineligible, 1286
    - judicial review, 1288
    - known to the government, 1282-83
    - LIFE Act, 1283, 1291-93
    - LULAC, 1285
    - naturalization date, 1291
    - nonimmigrant, unlawful status of, 1282
    - permanent residency, 1290-91
      - family members, 1289-90
    - procedures, 1285-86, 1286-87, 1290
    - public charge determination, 1284
    - reopen, motions to, 1287
    - residency date, 1287
    - SAW program, *see* Special agricultural workers
    - scope and coverage, 1281-86
    - second stage, 1290-91
    - Social Security, 1286
    - stay of removal, 1287
    - temporary residence, 1281-82
    - temporary resident, application for family member, 1287
    - termination, 1287
    - timely filed application, 1285-86
    - travel, 1287
    - unlawful presence, 1290, 1292
    - unlawful status, 1281-83
      - waivers of inadmissibility, 1284-85
  - Legalization Appeals Unit (LAU)**, 1045, 1287, 1291
  - legislation of immigration**
    - congressional authority, 29
    - limitation on legislation, 30-39
    - state legislation, 3, 30-31
  - legitimation of children**, 780-82
  - lenity, rule of**, 175, 251, 378, 495, 1189, 1206
  - letter opinion by DHS**
    - not final agency decision, 1085, 1154
  - LIFE Act legalization**, 14, 1291-93
    - adjustment of status for
      - LULAC, CSS, Zambrano*, and other applicants, 1291-93
    - administrative review, 1293
    - advance parole, 1293
    - application process, 1292
    - confidentiality, 1293
    - employment, 1293
    - family unity, 1293
    - judicial review, 1293
    - requirements, 1291-93
  - litigation**
    - Alien Tort Statute, 1222-25
    - attorney's fees, 1230-41
    - bar to
      - absolute immunity, 1230
      - agency discretion, 667, 1022, 1055-56, 1163-65
      - attenuation, 1158
      - departure from U.S., 1161-62

failure to exhaust admin. remedies, 1133-47  
 laches, 1158  
 lack of ripeness, 1154-55  
 lack of standing, 1149-53  
 lack of subject matter jurisdiction, 1147-49  
 mootness, 1155-58  
 political question, 1158-59  
 preclusion of review, 1071-80, 1108-33  
 prior adjudication, 1160  
 qualified immunity, 1229-30  
*sua sponte* review, 1055-56, 1164  
 waiver of review, 1159-60  
*Bivens* actions, 1220-21  
 civil rights claims, 1217-18  
 class actions, 1202-04  
 federal tort claims, 1218-20  
 Foreign Sovereign Immunities Act, 1225-28  
 harmless error, 272, 340-41, 381, 1181  
 jurisdiction, *see* Chapter 10  
 legalization, 1281-96  
 post hoc rationalization, 1165-66  
 private right of action, 1229  
 qualified immunity, govt. official, 1229-30  
 record, 381-82, 1166-68, 1198  
 scope of review, 1163-68  
 standard of review, 1168-89  
 statutory construction rules, 1204-13  
 summary judgment, 1212  
 Tucker Act, 1225  
**local law enforcement of INA**, 290-91  
**longshoreman**, 759-62  
**Lookout System**, 128-31, 623-24  
 challenges to information contained therein, 129-30  
 CLASS, 128, 130, 623-24  
 IBIS, 128, 623  
 Lookout Book, 128, 129  
 money laundering watch list, 129  
 nails, 128  
 NCIC III, 624, 832-33  
 TAL, 624  
 TECHS II, 128-29  
 Visa Condor, 624  
 Visa Mantis, 624  
 Visa Shark, 623  
**loss of U.S. nationality**, 1319-24  
**lottery**, 812-14  
**Lozada criteria**, 344-45  
 accredited rep, application to, 345

LULAC, 1285, 1289

## M

### M visa

B-1/B-2 not basis to start program, 659  
 change to H status, 660  
 commuter students from Canada and Mexico, 658  
 criteria, 658  
 difference with F-1, 660  
 eligibility, 658-660  
 employment  
   practical training, 660  
 entry period, 658  
 extension of stay, 658-59  
 family members, 659  
 fee paid to SEVIS, 659  
 full course of study defined, 658  
 grace period of 30 days, 658  
 reinstatement, 659  
 SEVIS, 659  
**maintenance of status**, 634  
**managers, multinational**  
 L visas, 728-29  
 permanent residency, 872-74  
**mandamus, jurisdiction**, 1103-07  
 aged-out challenges, 1104-05  
**manifestly contrary to law**  
 asylum, 605-06  
 standard of review, 1168  
**Mantis Visa checks**, 624  
**Mariel Cubans**  
 parole, 146  
**marijuana**, *see* Drug offenses  
**marriage abroad**, 803  
**marriage and asylum**, 582  
**marriage fraud**  
 bar to future residency, 800-02  
 civil, 159, 799-802  
 criminal, 246-47, 802  
 misrepresentation charge in lieu of marriage fraud, 801  
 relief from, 800, 1009-10  
**Marriage Fraud Amendments Act**, 788-804  
 burden of proof, 792  
 conditional residency, 788-91  
 constitutionality, 796  
 deportation ground, 159, 791-92  
 legislative history, 788  
 marriage in removal proceedings, 793-96  
 naturalization, 796  
 removal of conditional residency status, 788-91  
 subsequent spouse, petition, 796

**marriage in detention**, 147-48, 804

### marriage petition

admissibility, presumption against, 812  
 approval of petition as presumption of validity of marriage, 799  
 armed forces, spouse deceased, 779-80, 822  
 battered spouse and child, 775-79, 803, 807, 808, 811, 822, 824, 840  
 cohabitation, not requirement, 800, 802-03  
 common law marriage permitted, 797  
 conditional residency, 788-93  
   adjustment of status denied, 791  
   administrative review, 792-93  
   judicial review, 792-93  
   naturalization, 796  
   permanent residency, 788-93  
   physical presence in U.S., 790  
   procedures, 788-93  
   removal proceedings, 159, 791-92  
   status retained while fighting removal, 791-92  
   termination, 791  
   waiver, 788-91  
 death of spouse, effect of, 775, 803, 821, 822, 828-29  
 divorce, effect of, 788-90, 795, 797-98, 802-03, 829  
 fraud  
   bar to subsequent visa, 800-02  
   criminal violation, 246-47, 802  
   presumption of, 799  
   relief from, 800, 801, 1009-10  
 homosexual marriage not valid, 800  
 INA §204(c), 800-02  
 living apart, petition not invalid, 796-97, 802-03  
 marriage in removal proceedings, 156, 314, 328-31, 793-96, 825-26, 836-38  
 outside U.S., 803  
 proof of bona fide marriage, 799  
 proxy marriage, 798  
 public policy issue, 797  
 relation back doctrine, 99, 402, 798  
 religious marriage, 797  
 reopen, motions to, 793-95, 1053-54

separation, effect of, 796-97, 802-03  
 sham divorce, 797-98, 803  
 sham marriage, 799-802  
 subsequent marriage, 796  
 transsexual marriage, 800  
 validity of marriage, 796-99  
   test for validity, 799  
 veteran's spouse, 779-80, 822  
 void marriage, 796-99  
 widows, 775, 803, 822, 828-29

**marry, enter as tourist to**, 648

**Marshall Islands**, *see* Freely Associated States

**masters degree**

experience equivalent, 685, 876, 928

**material misrepresentation**, 97-99

asylum claims, 503-05, 550, 557

**material support**

terrorism, 104-05  
   waiver of terrorism, 105-07, 109

**material witness**, 252-53

**McCarran Walter Act**, 4

**media representatives**, *see* I visa

**medical graduates**, *see* Physicians

**medical grounds**

appeal, 58  
 inadmissible, 56-58  
 inspection, 128-29

**medical technologist**

ineligible without certificate, 67-69

**medically underserved area**

doctor, 880-81  
 INA §222 (g), 625-27  
 J waiver, 665-67  
 nurses, 704-06

**membership in a particular social group**

defined, 451-55  
 imputed claim, 452  
 past persecution and social group, 451-52

**mental disorder**

inadmissible, 57-58

**mental incompetent**, *see* Incompetents

**metropolitan statistical area (MSA)**, 690, 694, 713, 900, 935-36

**Micronesia**, *see* Freely Associated States

**Military Commissions Act of 2006**, 24

**military service**

prosecutorial discretion regarding NTAs, 314-15  
 naturalization, 100, 1305, 1306, 1309, 1313-14  
   good moral character, 1309  
 self-petitioning for spouse, parent or child, 779-80, 822  
 translators as special immigrant, 23, 889-90

**ministers of religion**

B-1, 645  
 R visa, 745-46  
 special immigrants, 884-86

**minors**

*in absentia* orders, 374, 396  
 expedited removal, 132  
 notice of hearing, 373-74  
 other removal, 277-78, 295, 373-74, 1012  
 sexual abuse of  
   aggravated felony, 166-68, 177-81  
   crime of moral turpitude, 76, 78, 79  
 deportation ground for failure to register, 205  
 family petitions denied, 826  
 history, 23, 24  
 INA §212(c) unavailable, 119-20, 984-85  
 K-1 unavailable, 753-54  
 K-3 unavailable, 756  
 sentencing, 255-56, 259  
 violence crime, 177-81

**Miranda rights**, 232, 275, 363, 422

**misprision**

aggravated felony, 189, 215-16  
 crime of moral turpitude, 83

**misrepresentation, material**, 97-99

lieu of marriage fraud, 99, 801  
 relation back doctrine, 99

**mixed motive in asylum**, 455-56

**models**, *see* Fashion models

**modified categorical approach**, *see* Categorical and modified categorical approach

**money laundering**, 81-83, 86, 129, 174

money laundering watch list, 129

**mootness, jurisdiction**, 1155-58

**moral turpitude crimes**, *see* Crimes of moral turpitude

**motions to reopen**, *see* Reopen, motion to

**multinational executives and managers**

L visas, 728-29  
 permanent residency, 872-74

## N

**N visas**, 762

**NACARA**, *see* Nicaraguan Adjustment & Central American

**NAFTA**, *see* TN visas

**NAICS computer database**, 909

**NAILS computer database**, 128

**name check**, *see* Security check

**National Crime Information Center (NCIC-III) Checks**, 14, 290, 624, 755, 756, 758, 832-33

**National Defense Authorization Act for FY 2006**, 23

**National Guard agreement with DHS**, 291

**national interest waiver**, 875, 877-79

change in employer, 879  
 foreign medical graduates, 880  
 judicial review, 879

**National Labor Relations Act** relationship to aliens, 1268-69

**national origin discrimination**, 32, 34, 39, 144, 741-42

**national origin quota system**, 4

**National Security Entry-Exit Registration System (NSEERS)**, 148-51  
 advance parole, 852

**National Visa Center (NVC)**, 66, 755-56, 829, 830-31

**nationality claim**

defense to removal, 318-20  
 judicial review, 1196-97

**nationals of the U.S.**, 1318

**NATO**

nonimmigrants, 751  
 special immigrants, 751, 762, 1006

**naturalization**, 1305-1319  
 administrative, 1314-1318

adopted/orphan children, 1316  
 age requirement (18), 1305  
 aged out, 809-10  
 aggravated felony as bar to, 1307-1308

amnesty applicants, 1311  
 attorney's fees, 1236-37  
 battered spouse and children, 1306

certificate corrections, 1316  
 change of address, 1316  
 conditional residents, 796, 896

- continuous residence requirement, 1305-1307  
 criminal issues, 1329-30  
 criteria, 1305-13  
 deportation, relation to, 318-19, 1310  
 disabled persons, 1312  
 dual citizenship, 1318-19  
 EB-5, 896  
 elderly applicants, 1312  
 eligibility, 1305-13  
 English requirement, 1311-12  
 exemption from eligibility, 1312-13  
 expedited oath of allegiance, 1316  
 good moral character, 1307-10  
 government knowledge requirement, 1311-13  
 judicial review, 1315, 1323, 1325-28  
 loss of citizenship, 1319-24  
   loss of U.S. nationality, 1323-24  
   revocation (denaturalization), 1320-23  
 military service, 1313-14  
 murder as bar to, 1307-08  
 name change, 1316  
 petition process, 1305, 1315-16  
 physical presence requirement, 1306  
 Rehabilitation Act of 1973, relationship to, 1312  
 removal, relation to, 318-19, 1310  
 rescheduling interview, 1316  
 residence requirement, 1305-07  
 revocation, 1319-24  
 special naturalization programs, 1313-14  
 veterans, 1313-14
- Nazi**  
 deportation for, 161  
 inadmissibility for, 111
- newspersons**, *see* Broadcasters; I visas
- Nicaraguan Adjustment and Central American**  
 administrative review, 816  
 aged-out, 809  
 Cubans, 815-16  
 Eastern Europeans, 995-98, 1000  
 equitable tolling, 961, 998  
 Guatemalans, 995-98, 1000  
 history, 10  
 jurisdiction, 816  
 Nicaraguans, 815-16  
 Relief Act (NACARA), 10, 995-98, 815-16  
 Salvadorans, 995-98, 1000
- NIV**, *see* Nonimmigrants
- no-match employer sanctions regulations**, 864, 1150, 1251-53
- NOID**, *see* Notice of intent to deny
- nolo plea**, 214
- nonimmigrants**, 617-769  
 adjudication of petitions, 623, 634-35  
 administrative review of petition denial, 1045  
 administrative review of visa denial, 833  
 admission procedures, 128-57, 619-29, 629-36  
 advisory opinion, 622, 833  
 American Indians born in Canada, 640  
 appeal of denial of petition, 1045-46  
 application  
   at consulate, 619-25  
   at DHS for admission, 634-35  
   stateside processing, 621  
 asylum, 505, 626  
 athletes, *see* O and P visas  
**Bahamian and other British subjects**, 640  
 BioVisa program, 619-20  
 burden of proof, 617, 623, 726-27  
 Canadians, 636-37  
 change of status, 632-33  
 CLASS security system, 623  
 Condor Visa processing, 624  
 consular procedure, 619-25  
 cooperating with government, *see* S, T, U visa  
 conviction affecting status, 649  
 copies submitted to USCIS, 635  
 crewman, *see* D and C visa  
 Defense Department visa, 703  
 denial of visa, 128, 621-25  
 departure, grace period, 631  
 deportation for failure to maintain status, 158-59  
 DHS approval, prior to issuance, 620-21, 623  
 diplomats, *see* A, G visas  
 disclosure of records, 628  
 domicile, 618  
 dual intent, 617-18  
 duplicate approval notices (I-824), 623  
 employment, 619, 635-36, 1265-68. *See also specific visa*  
   change in, 619  
 entertainers, *see* O and P visas  
 entry and exit control, 629-30, US-VISIT, 128-29, 151, 629-30, 636, 642  
 expedited processing of cases, 634  
 extension, automatic, 641  
 extension of stay, 631-32  
 fashion model, 703  
 fiancée, *see* K visas  
 foreign officials, *see* G visas  
 grace period to depart, 631  
 H-1B cap, 633  
 IIRIRA changes, 10  
 INA §222(g), 625-27  
 inadmissible, 100-01, 618  
 informant visa, *see* S visa  
 information media, *see* I visa  
 INSpass, 130-31  
 inspection at border, 629-30  
 intending immigrant, presumption, 617  
 investor visa (E-2), 734-42  
 Irish Peace Process visa (Q-2), 744  
 judicial review of, 622-23, 667, 833, 1147-49, 1175  
 law enforcement related visas, 762-69  
 maintenance of status, 634  
 Mantis Visa processing, 624  
 Mexicans, 637  
 NCIC check, 14, 290, 624, 755, 756, 758, 832  
 no visa required, 636-44  
 North American Free Trade Agreement (NAFTA), 637-40  
 notice of intent to deny (NOID), 635  
 NSEERS registration, 148-51  
 numerical limitations, 618  
 nurses, 68-69, 638, 674, 704-06  
 one NIV status only, 619  
 originals submitted to USCIS, 635  
 overstays, 619, 625-27, 656, 667, 708  
   consequences, 89-90, 158-59, 619, 625-27  
   tracking of, 630  
 partner, nonspouse, 648  
 passport validity, 619, 629  
 petitions required for visa approval, 623, 634-35  
 physicians, 67, 626, 638, 662, 665-67, 672-73, 707-09  
 preconceived intent, 630, 632  
 premium processing, 634  
 presumption against admission, 617  
 procedures, generally, 619-29, 629-36  
 reciprocity, 621  
 records disclosure, 628  
 reissuance of visa in U.S., 628  
 religious visa, *see* R visa

request for evidence (RFE), 635  
 returning petitions to DHS, 628, 682  
 revalidation of visa, 628  
 revocation of visa, 627-28, 1094, 1179-80  
 security issues, 620, 623-24, 629-31  
 service centers, 623, 634  
 sexual abuse of minors  
   K-1 petition barred, 753-54  
   K-3 petition barred, 756  
 snitch visa, *see* S visas  
 stateside processing, 621  
 status, change of, 632-33  
 status, more than one, 619  
 strikes, 1269  
 student, *see* F, J, M  
 Technology Alert List (TAL), 101-02, 624  
 temporary trainee, *see* J, H-3 visas  
 temporary visitors, *see* B-1, B-2 visas  
 temporary worker, *see* H, L, E, O, P, Q, and R visas  
 terrorism, state sponsors of, 618  
 third country processing, 834  
 transits, *see* C Visa  
 treaty investors, *see* E-2  
 treaty traders, *see* E-1  
 U.S., obtaining visa in, 628  
 validity of visa  
   employment change, 619  
   extended automatically, 641  
   stay, relationship to, 619, 625-27  
   time period, 625  
 victim of trafficking in persons (T visa), 763-66  
 victim of violent crime (U visa), 766-69  
 visa exempt, 636-44  
 Visa Mantis process, 624  
 visa waiver program, 641-44  
 waiver of inadmissibility, 122, 618

**North American Free Trade Agreement (NAFTA)** 67, 634, 636-40, 646, 705, 731, 734, 742, 1245, 1265, 1269.  
*See also* TN visas

#### Northern Ireland

Q-2 visa, 744

#### notice

**absentia hearings**, 388-93  
 of issuance of NTA, 323-24  
 of proceedings, 323-24, 352, 387-93  
 of rights in removal hearing, 324, 333-34, 423

**notice of intent to deny (NOID)**, 635

1630

#### notice to appear

INA §239(e) compliance, 322  
 challenged, 315-23  
 initiation of proceedings, 311  
 notice and procedures, 311-23, 383-93  
 service of, 323-24  
 termination of, 334

**NSEERS**, 148-51  
 advance parole, 852  
 petition approvals not barred by violation, 150-51  
 terminate NTA, 321  
 willfulness, 150

#### numerical limitations

asylee adjustments, 611-12  
 H-1B , 618, 626, 633, 677-79, 702  
 immigrant, 804-05  
 nonimmigrants, 618  
 refugees, 499-500  
   *nunc pro tunc* permission to reapply for admission, 155, 1010-11, 1013-14

#### nurses

admissibility, 68-69  
 attestation requirement (H-1B ), 686-95  
 EB-2, 881  
 extension of stay (H-1B ), 699-702  
 foreign health care workers, 67-68  
 H-1A, 10, 704  
 H-1C, 12, 675, 704  
 H-3 training, 675, 705  
 history, 6, 12, 704  
 inadmissible without certificate, 67-68  
 labor certification, 949  
 TN-1, 638-40

## O

#### O-1 visas, 716-19

accompanists/assistants, 716  
 admission, 719  
 agents, 719  
 athletes, 719  
 beneficiaries, multiple, 719  
 change of employer, 619, 718  
 consultation, 718  
 definition, 716  
 denial, 719  
 employers, more than one, 718  
 extensions, 719  
 extraordinary ability defined, 716-18  
 extraordinary achievement defined, 716-18  
 foreign residence, not necessary, 716

labor certification approval, 719  
 legislative history, 716  
 liability for transportation costs, 719

locations, multiple, 718  
 motion picture, 716, 717  
 petition process, 718-19  
 proof of  
   distinction in the arts, 717  
   extraordinary ability, 717  
   extraordinary achievement, 717

revocation, 719  
 self-employment, 718  
 spouses and children, 716  
 transportation costs, 719  
 TV production, 716

**O-2 visas**, 716, 718-19

**Occupational Outlook Handbook**, 882

#### occupational therapist

inadmissible without certificate, 67-69

**offer of proof**, 373

**Office of Asylum Affairs (f/k/a BHRHA)**, 505-06, 515, 539-44

**off-the-record discussion by IJ**, 358, 381-82, 1166-67

**“on account of” in asylum defined**, 447-59

**O\*NET**, 882, 923, 927-30

**opening statement**, 360

#### opinion

agency letter not final order, 1084-85, 1147, 1154  
 original documents submitted to USCIS, 635

#### order to show cause

service of, 206  
 transition rules, 206

#### orphans, 784-86

adjustment limited , 787, 840  
 born out-of-wedlock, 785  
 Child Citizenship Act, 787  
 distinguished from adoption, 784-85

Hague Convention, 786-87  
 naturalization, 1302-04  
 procedures, 785-86

U.S. citizenship upon entry, 787

**other workers**, EB-3, 881-84

**overstays**. *See also specific visa categories*

asylum, 92, 505, 626  
 Canadians under INA §222(g), 627  
 cancellation of visa/222(g), 625-27  
 consequences, 89-90, 158-59  
 diplomats, 626, 749, 751  
 EWI, 627

exchange visitor (j), 627  
 extraordinary circumstances, 626  
 H-1B cap, relationship to, 626  
 information media (i), 627  
 Mexicans under INA §222(g), 627  
 new visa requirement, 625-27  
 parole, 627  
 physicians, 626, 667, 708  
 students (f), 627  
 ten year bar, 89-90  
 three year bar, 89  
 tracking of, 630  
 visa waiver, 642  
 void visa, 625  
 voluntary departure, 90, 626

**oversubscribed countries**, 812

## P

**P visas**, 719-24. *see also* P-1; P-2

admission, 723-24  
 agents, 721  
 athletes, 719-22, 723, 724  
 circus, 720, 722  
 consular processing, 724  
 consultation, 723  
 culturally unique, 720, 723  
 definition, 719-20  
 denial, 724  
 employees, multiple, 721  
**employer, change in**, 619, 721, 724  
 employment, multiple, 721  
 entertainers in group, not individually, 722  
**exchange programs**, 720, 722-23  
 extensions, 723-24  
 foreign residence required, 721  
 international recognition, 720  
 labor certification approval, 724  
 multiple employers/beneficiaries, 721  
 one year prior relationship needed, 722  
 petition process, 721-23  
 revocation, 724  
 self-employment, 721  
 spouses/children, 721  
 substitution of beneficiary, 721  
 support staff, 721  
 transportation costs, 724

### **P-1 visas**

athletes, 719-20, 721-22, 723  
 circus, 720, 722  
 documentation, 721-22  
 entertainers, 720, 722

### **P-2 visas**

documentation, 722-23

reciprocal exchange program, 722-23

### **P-3 visas**

culturally unique program, 720, 723  
 documentation, 723

**Palau**, *see* Freely Associated States

### **Palestinians**

asylum issues, 435

### **pardons**, 220

### **parents**

battered, 775-79  
 LPR status, 780-86, 787, 805

### **parole**

Generally, 135-48  
 admission, different than, 51-52  
 advanced, 54-56, 851-54  
 aggravated felons, 303-05  
 conditional parole of material witness, 300  
 credible fear, 131-32, 137, 141  
 criminal sentence, 224  
 entry without inspection (EWI) basis for, 51  
 expedited removal, 131-33, 140  
 humanitarian, 146  
 IIRIRA changes, 9, 10  
 juveniles, 140, 147  
 Mariel Cubans, 146  
 for refugees/asylees, 492-93, 520-21  
 removal deferred, 140  
 removal not deferred, 224  
 revocation, 146

**Parole Commission guidelines**, 262

### **partner, non-spouse**

B-2 visa, 648

### **partnerships**

E-1 partners, 735  
 EB-5 investors, 893

### **party defendant**

U.S., proper party defendant to represent all agencies, 1159

### **passports**

cancellation, 1317  
 falsely making/altering, 188  
 obtaining one, 1316-17  
 passport card, 1317  
 proof of citizenship, 1316  
 refusal to issue, 1317-18  
**retention for exclusion/deportation hearing**, 253, 288-89  
 travel with, 1317  
 using false, 249  
 validity, 619, 629

**PATRIOT Act**, 14-15, 819-21

**penalties**. *See also* Criminal statutes; Fines

employer sanctions, 1261-64  
 unfair immigration related employment practices, 1277-78

**pendent review**, 1083

### **performance testing**

labor certifications, 923

**PERM**, 907-09, 909-47, *see also*

Labor certification  
 advertising requirements, 908-09, 911-14, 941  
 alternative work experience, 919-20  
 audit by DOL, 915-16  
 30-day response to audit, 916  
 BALCA appeal, 909, 920-21, 950-51, 1046  
 remands ended, 951  
 bargaining representative, notice to, 914-15  
 business necessity, 930-33  
 combination of job duties, 928-29

decision by CO, 917-19

duplicate LC, 919

employer's ability to pay the wage, 938

fees, 916-17

invalidation of LC, 919

investigation of LC application process., 917

layoffs, 940

notice to bargaining representative, 914-15

O\*NET, 882, 922, 923, 927-28

on-the-job training, 923-24

posting requirements, 914-15, 940-41

prevailing wage, 933-36

recruitment process, 911-14, 916, 941-46

nonprofessionals, 913

professionals, 911-13

recruitment report, 915

supervised recruitment, 916

suspension of LC application process, 917

withdrawal by employer, 921

**permanent residents**, *see* Lawful permanent residents

### **persecution**

civil war, 441-42

countrywide, 468-69

cumulative effect of, 445-46

defined, 435-46

denaturalization as, 441

discrimination distinguished, 439-40

economic harm as basis, 440-41

gender based, 580-82  
 law of general application, 442  
 mixed motive cases, 455-56  
 past persecution  
   as basis for asylum, 459-64  
   as basis for withholding, 460, 478  
 persecutor's views, 447-48  
 prosecution distinguished, 442-44  
 sexual orientation, 580-82  
 social group claim, 451, 452

**petition for review**, *see* Chapter 10 (1071); Federal jurisdiction; Judicial review

**petitions**, *see* Employment-based immigration; Family-sponsored immigration; Immigrant visa; Lawful permanent residents; Non-immigrants. *See also specific nonimmigrant visa category*

**petty offense**

aggravated felony sentencing, 199  
 crime of moral turpitude exception, 70, 84  
 general, 70

**physical disorder**

inadmissibility, 57-58

**physical therapists**

certification, healthcare worker, 67-68  
 labor certification, Schedule A, 949

**physician assistant**

inadmissible without certificate, 67-68

**physicians**

adjustment, list of doctors for, 835  
 B-1, 709  
 Conrad 30 program, 665  
 first preference, employment-based, 869-75  
 H-1B cap, 677-79, 707-09  
 H-1B category, 707-09  
 H-2B category, 710-16  
 H-3 externship, 674, 709  
 inadmissible, 67  
 investors, 709  
 J visa requirements, 660-62, 665-67, 671, 707-08  
 labor certification, 880-81  
 medical students, 708-09  
   clerkship on B-1, 646  
 medically underserved areas, 626, 667, 708, 880  
 national interest waiver, 875, 877-79, 879-80  
 O visas, 708

overstay (INA §222(g)), 626, 667, 708

second preference, employment-based, 879-81  
 special immigrants, 887  
 state 30 program, 665-66  
 TN, 708

**picketing**, 1269

**plea bargain**

agreement by U.S. attorney not to deport, 252  
 conviction for immigration purposes, 213-15

**police**

certificates, 832  
 enforcement of INA, 291

**Polish citizens**

adjustment program, 814-15  
 cancellation of removal, 996

**political offense**, 71

**political opinion**

defined, 448-50

**political question**, jurisdiction,

1158-59

parole matters, 146

**polygamy**, practice of

foreign polygamist marriages, not recognized, 797

ground of inadmissibility, 87

**polygraph evidence**, 360

**portability**

adjustment, 899-900, 900-01  
 employment-based petition, 900, 901  
 180-day period, 902  
 multinational executive covered, 902  
 same or similar occupation defined, 901-902  
 self-employment as basis for, 902  
 H-1B, 680, 698  
 priority date, 899-900

**PORTPASS**, 130-31

**post hoc rationalization**, 1165-66

**post traumatic stress disorder**, 360, 555

**posting requirements**

labor certifications, 911-13, 914-15, 940-41, 947, 949  
 labor condition applications, 688, 689-90, 691

**poverty guidelines**, 59, 63-64

**precedent decisions**

General Counsel's decisions not binding, 1043  
 unpublished BIA decisions, 1042-43

**preclusion of review**, 1070-74, 1108-33

**preconceived intent**, 630, 632

**preemption**

employer sanctions, 1265  
 state regulation of immigration, 3, 37-39

**preference categories**

diversity immigrant, 812-14  
 employment-based immigration (1st to 5th preference), 805, 869-98  
 family preference (1st to 4th preference), 775-805

**preference petitions**, 822-30, 869-906. *see also* Employment-based immigration; Family-sponsored immigration; Immigrant visas

accompanying, defined, 806  
 adjustment, 328, 796, 834-56, 902-03, 1005-08

adverse evidence, respond to, 826-27

approvals, 825-26, 899-901

consular processing, 830-34

conversion, 806-07

cross-chargeability, 806

denials, 128, 826-27, 833-34, 903

derivative status, 805, 808-12

employment upon filing, 679, 854, 907, 1267

following to join, defined, 806  
 foreign state chargeability, 805-06

judicial review, 827

oversubscription, 812

priority dates, 806-12, 899-901

procedures, 822-25

revocation, 903, 950-52

sexual abusers of minors denied right to petition in family preferences, 826

stay of deportation, 825-26

venue, 827, 898-99

**prehearing procedures**

removal (deportation), 314-15

removal (inadmissibility), 152

**premium processing**, 634

**pre-sentence report**

evidence of conviction, 369-70

**presidential proclamation**

finding persons inadmissible, 112-13  
 territorial limits, 53

**presumption**

against admissibility (immigrants), 812

against admissibility (NIV), 617  
 aggravated felony, 377, 402, 404

- favoring admissibility (visa), 153-54, 624-25
- intending immigrant, 617
- marriage fraud, 799
- regularity, presumption of, 372
- removal, 375-378
- prevailing wage**
- labor certification, 933-36
- labor condition application, 686-89
- priority date**
- adopted child, 812
- aged out child, 808-12
- athletes, 902
- change of employment, as effecting, 899-900
- conversion, 806
- defined, 806-07
- derivatives, 808-12
- for employment related petitions, 806-08, 899-900
- loss of, 812
- for relative petitions, 806
- subsequent petitions, 807-08
- successors in interest, 900
- transfer, 807, 900-02
- priority workers**, 869-75
- extraordinary ability, 869-71
- multinational executives and managers, 872-75
- outstanding professors and researchers, 871-72
- Prison Litigation Reform Act of 1996**, 1101-02
- prisoners**
- early removal prior to completion of sentence, 422-23
- transfer treaty, 262-63
- Privacy Act**, 337-38
- private legislation**, 1015
- private right of action**
- Generally, 1228-29
- expedited deportation, 403-04
- probable cause**, *see* Search and seizure
- probation**, 224
- aggravated felony, 197-98
- not a sentence to confinement, 224
- professional**
- H-1B purposes, 680-84
- members of professions holding advanced degrees (2nd preference), 875-81
- priority workers (1st preference), 869-75
- professionals (3rd preference), 881-84, Apx A
- professors**
- exchange visitor, 660, 670
- national interest waivers, 877-79
- permanent residency, 805, 871-72
- schedule A, 947-48
- prosecutorial discretion**, 311-14
- prostitution**
- aggravated felony, 184
- deportation for, eliminated, 205
- inadmissible, 87
- protective order**
- asylum denial for violation, 589-90
- attorney sanction for violation, 356
- deportation ground, 204-05
- discretionary relief denial for violation, 958
- evidentiary issues, 373
- public benefits**, 65, 864-65, Apx F
- public charge**
- affidavit of support, 60-66
- grounds for inadmissibility, 59-66
- grounds for removal, 160
- inspection, 130
- legalization, 1284
- waiver, 1284-85
- waiver, 127
- ## Q
- Q visas**, 743-44
- admission, 743
- application process, 743
- condition of stay, 744
- definition, 743
- extension, 744
- judicial review, 744
- participant requirements, 744
- program requirements, 744
- revocation, 744
- Q-2 visas**, 744-745
- qualified immunity**, 1229-30
- questioning non-citizens**, 280-84
- questions of law**, defined, 1072, 1074-76, 1077-78
- quota system**, 4
- Generally, 86, 804-12
- oversubscribed, 812
- ## R
- R visas**, 745-46
- admission, 745-46
- definition, 745
- evidence, 745-46
- minister, 745
- not-for-profit, 745
- petition, 745-46
- professional capacity, 745
- membership only required for visa, 745
- religious occupation, 745
- religious organization, 745-46
- religious vocation, 745
- spouse/children, 745
- race discrimination**, 32, 34, 39, 1217-18
- racetrack personnel**, 647
- RAPS computer database**, 128, 445
- rap sheet**
- discretionary relief, use in, 371
- evidence of conviction, 368
- rational basis test**, 30
- REAL ID Act**, 20-22
- All Writs Act, 21, 142, 297, 492, 593, 627-28, 829-30, 1071-74, 1076-77, 1081, 1089, 1094, 1105, 1124, 1130, 1190, 1202
- asylum, 20, 465, 470, 514, 531-33, 545-46, 587, 593-94, 607, 611, 958-59, 1038, 1074-76, 1077-80, 1128, 1179
- credibility and corroboration issues in asylum claims, 531-35, 545, 958-59, 1037-39, 1179
- Australian E-3 visa, 22, 710
- burden of proof, 20-21, 277, 377-78, 958-59
- CAT claim, 607, 1038-39, 1130-31
- collateral attack on conviction, 232
- corroboration, 20-21, 477-78, 531, 533, 545, 607, 958-59, 1079, 1080, 1130, 1179
- credibility issues, 20, 277, 545-46, 556, 561, 958-59, 1179
- detention, 142, 297, 420, 1071-73, 1076-77, 1090-91, 1112
- driver's license, 21-22, 288, 865
- employment-based visas, recapture of, 22, 949
- habeas corpus, 21, 142, 297, 408, 420, 593, 829, 1071-74, 1076-80, 1081, 1089-92, 1093, 1094, 1105, 1112, 1124, 1130-31, 1133, 1190
- judicial review, 21, 142, 297, 332, 403, 406, 408, 593-94, 607, 874-75, 906,

- 1071-80, 1081, 1089, 1093, 1105-07, 1110-12, 1118
- mandamus, 21, 142, 297, 420, 593, 829, 1071-74, 1076-80, 1081, 1089-92, 1094, 1105-06, 1124, 1130-31
- nurses, 22
- questions of law, defined, 1072, 1074-76, 1077-78
- refugees, 531, 545, 587, 611
- reinstatement of removal orders, 406, 1132
- relief from removal, 20-21, 377-78, 607, 958-59, 1179
- standard of proof, 958-59
- terrorism, 21, 104, 107, 160-61, 470
- withholding of removal, 20, 477-78, 533-34, 607, 958-59, 1038, 1179
- reason to believe standard**, 86, 103, 157-58, 212
- drug trafficking, 85-86, 120-21, 157-58, 212
- money laundering, 15, 86
- NSEERS, 149
- spouse and child covered, 86, 87, 103
- terrorism, 103
- trafficking in persons, 87
- reasonable-fear determination**, 510-11
- recidivism**
- 212(c) relief, 115, 981
- drug trafficking, 173
- recommendation against deportation**, *see* Judicial Recommendation Against Deportation
- reconsideration**
- aged-out children, 808
- asylum denial, 477, 516
- federal review, 1118, 1174, 1189-91
- motions, 1046-47, 1051-65
- barred because relief unavailable, 1052-53
- barred by citation to nonprecedent decisions, 1053
- numerically barred, 1052
- regional service center, 1065
- time barred, 1051-52
- nonimmigrant visas, 628, 631, 633
- record**
- appeal, 1166-68, 1198
- of proceedings, 381-82
- review limited to, 1166-68, 1198
- submission of evidence after closure, 375, 382
- transcript, 234, 263, 353, 1022, 1028, 1029-30, 1037, 1167, 1261
- record of conviction**
- basis for deportability, not facts of crime, 71, 72, 192-197, 367-72, 375-76, 377, 959-60
- categorical and modified categorical approach, 73-74, 192-97
- recusal of IJ**, 398-99
- reduction in recruitment for LCs**, 907, 946-47
- re-entry after deportation**
- criminal, 224-239, 257-58, 259, 261-62
- immigration procedure, 314, 361, 406-08, 845, 957, 1008, 1013
- inadmissible, 8-9, 88-89, 95, 96, 115
- re-entry permit**, 856-57
- Refugee Act of 1980**, 5
- refugee travel document**, 608
- refugees**
- adjustment of status, 609-13
- admittance, 500, 501
- affidavit of support unnecessary, 60
- application process, 499-517
- priority, 501
- spouse and children, 434, 501
- Bring Them Home Alive Act, 434
- congressional designation of, 433
- defined, 432-34
- emergency flow refugees, 433
- employment, 521-22, 1265
- family members, 434, 501, 609
- fear of persecution, defined, 432, 435-46, 466-69, 573-90
- firm resettlement, 469-72, 500
- history, 5, 10
- inadmissibility, grounds for, 500, 612
- ineligibility, grounds for, 433, 499-500, 612
- international law, 429-31
- Iraqis, 433-34
- Lautenberg amendment, 493
- membership in a particular social group, defined, 451-55
- normal flow refugees, 433
- North Koreans, 434
- numbers allocated, 499
- overseas refugees, 432-34
- parole, 492-93
- past persecution as basis for, 459-65
- persecution, defined, 432, 435-46, 573-90
- political opinion, defined, 448-50
- Refugee Act of 1980, 431
- removal, 434
- revocation, 509, 524, 608-09
- safe haven, 429, 472-73, 508
- spouse and children, 434, 501, 609
- stateless person, 435, 472-73
- termination of status, 501, 509, 516, 608-09, 612-13
- travel, 522, 608, 612
- U.N. Conventions
- CAT, *see* Convention Against Torture
- Relating to Status of Refugees, 429, 432, 508
- U.N. High Commissioner Handbook, 429-30, 443-44, 451, 466, 480, 483, 574, 579
- vaccination exempt, 56-7
- waivers, 57, 120-21, 500, 612-13
- well founded, defined, 466-69, 524-25
- regional commissioner**
- decides deferred action cases, 1013
- regional service center**
- motion to reopen or reconsider, 1065
- registration**
- NSEERS, 148-51
- registry**, 774
- judicial review, 1180
- regulations**
- retroactive application, 1208-12
- Rehabilitation Act of 1973**
- affecting criteria for naturalization, 1312, 1313
- reinstatement**
- humanitarian, 803, 828
- I-130, 828
- reinstatement of BIA decision, 1029
- reinstatement of removal order**, 406-408
- administrative review, 408
- constitutional challenges, 407-08
- INA §245(i), 849-50
- judicial review, 408
- jurisdiction, 408
- procedures, 408
- REAL ID Act, 408

- reasonable fear determination, 406, 510-11
- reissuance of visas, 628
- relation-back doctrine, 99, 402, 688, 798
- relief, 957-1015
- abandonment of application, 361, 397-98, 506, 512, 522, 523, 612, 962, 983-84, 1030-31
- aggravated felony, 125-26, 220, 223, 224, 404, 476, 479-81, 959-60, 964, 965, 973
- burden of proof, 277, 377-78, 958-59
- constitutional claims, 37
- constitutional protection, 960-61
- criminal conduct affecting, 959-60
- equitable tolling, 961-62
- fundamentally fair hearing, 959
- ineligible for, 95, 404, 476, 957-58, 966-67
- notice of, 333-34, 519-20
- payment of fee for, 398
- procedures for filing, 397-98
- protective order violation as basis to deny relief, 958
- REAL ID Act standard, 277, 958-59
- from removal (deportation), 957, 964, 972, 1005, 1009-15
- adjustment of status, 314, 328-31, 793-96, 836-39, 842-44, 1005-08
- asylum, chapter 4
- cancellation of removal, 972-1005
- collateral attack, 212-13, 215, 221-23, 232-33, 1013
- deferred action, 314, 1013
- due process, 37, 960-61
- estoppel, 316-18, 1011-13
- IRIRA changes, 9
- marriage fraud, 800, 1009
- nunc pro tunc, 1010-11
- private legislation, 1015
- suspension, 1000-04
- voluntary departure, 964-71
- waivers (§212(i), etc.), 113-28, 972-1000, 1009-10, 1013-15
- from removal (inadmissible), 155
- waivers, 57, 86, 88-89, 95, 97, 99, 113-28, 1013-15
- right to request, 360-61
- security check, 361-62, 858
- standard of proof, 958-59
- timing of request for, 360-61, 958
- unavailable, 119-20, 404, 957-58, 982-85
- unavailable for aggravated felons, 125-26, 220, 223, 404, 476, 479-81, 964, 966, 976-77
- waivers, 113-28, 972-1000, 1009-10, 1013-15
- withdrawal of relief, 503, 511, 957-58
- Religious Freedom Act**, international, 11, 111
- religious marriage**, 797
- religious persecution**, 575-78
- deportable for, 162
- inadmissibility for, 111
- religious workers**
- B-1, 645
- history, 6
- R visas, 745-46
- special immigrants, 884-86
- definitions, 885-86
- evidentiary requirements, 886
- two-year requirement, 884-85
- remand**
- asylum cases (credibility), 1039
- BIA, 1032-35
- court of appeals, 1174, 1198-1201
- decision by government counsel, 1201
- final order, 1201
- procedural issues in federal court, 1198-1201
- reversal, distinguished, 1199
- standard of review, 1198
- removal, expedited**, *see* Expedited removal
- removal, grounds for**, *see* Deportation, *subhead*: grounds; Inadmissibility, *subhead*: grounds
- removal hearing—**
- deportation**, 311-408
- abandonment or withdrawal, 397-398, 506, 1030-31
- absence of respondent at hearing, 323, 383-96
- absentia hearing, 383-96
- additional charges, 338
- adjustment of status, 314, 328-31, 793-96, 856, 1005-08
- new adjustment for LPR in removal proceedings, 115, 840, 979-80, 1007-08
- administrative closure, 321, 380-81
- aggravated felonies, 166-201, 402-03
- alienage, 376, 397, 404, 968
- amnesty application, 375
- apparent eligibility, 333-34, 520
- arrest reports, admission of, 370-71
- attorney fees, 1237
- attorney sanctions, 354-56
- authentication, 366-67
- battered spouse/child, 375, 822, 824, 991-92
- Brady rule**, 338, 354
- burden of proof, 375-79, 402, 404
- cancellation of removal, 972-1000
- cancellation of visa, 408
- charges, 152, 290, 311-23, 323-24, 338
- citizenship claim, 318-20, 1327-28
- classified information, 373
- closed hearing, 339, 515, 792
- closing argument, 360
- collateral attack, 212-13, 1013
- collateral estoppel, 397
- commencement of proceedings**, 311, 314-15
- confidential hearing (battered spouse), 339, 792
- continuances, 326-32
- convictions, proof of**, 203-04, 367-71
- counsel, criminal charges against, 356
- counsel, role of government, 353-54
- counsel, right to**, 152, 325, 333, 339-51, 518-19
- counsel, withdrawal of, 353
- country of, 409-10
- court record, immigration court, 381-82
- criminal aliens, 402-05, 422-23
- criminal record, admission of, 203-04, 367-71
- cross-examination, 356-58
- deferred action, 314, 1013
- departure during appeal, 397, 1030-31, 1161-62, 1193-94
- departure prior to hearing, 54-56, 323, 383
- deportation hearing retained, 324-25
- depositions, 337
- detention, 291-310
- discovery, 334-38
- right to records and documents, 338
- documents, timely filing, 397-98
- double jeopardy, 267-68, 275
- due process in, 37, 269-74

- effective date, 206, 324-25  
 embassy notification, 401-02  
 employment authorization, 421  
 equal protection claim, 276-77  
 estoppel, 316-18, 1011-13  
 evidence, 278-80, 338, 356-60, 363-75  
 ex post facto, 274-75  
**expedited removal proceedings, 312, 403-04**  
 expert testimony, 358-59  
**failure to appear, 96, 323, 324, 383-96, 397**  
 failure to depart  
   criminal penalty, 250  
   fine, 268  
 failure to follow agency rules, 275-76  
 fifth amendment, 269-74, 279, 332, 362-63, 376  
 filing, untimely, 397-98  
 final order of, 1076, 1189-91  
 fine for failing to depart after final order, 268  
 FOIA, 334-37  
 foreign law, 372, 1208  
 ground of deportation, *see* Deportation, *subhead*: grounds; Inadmissibility, *subhead*: grounds  
 harmless error, 272, 340-41, 381, 1181  
 hearsay, 363-66  
 IIRIRA changes, 8-10  
 IJ roles as prosecutor and adjudicator are separate, 398-99  
 incompetent, 373-74  
 international law bars removal, 322-23  
 interpretation, 379-80  
 interrogatories, 337  
 investors, 896  
 Jencks Act, 337  
 judicial deportation, 7, 10, 262, 404-05  
 marriage in, 328-30, 793-96, 836-38, 1005-07  
 minors, 373-74  
 Miranda rights, 275, 289, 363  
**naturalization, relation to, 318-20, 1310, 1311, 1316, 1327-28**  
 notice of charge, 314-23  
 notice of deportation, 411  
 notice of proceedings, 314-25  
 notice of rights, 323-25, 333-34, 511-12, 519-20  
 notice to appear  
   challenged, 315-23  
   initiation of proceedings, 311-15  
   notice of, 323-25  
   service of, 323-25  
   termination of, 334  
 notice to embassy, 401-02  
 offer of proof, 373  
 opening statement, 360  
 order to show cause  
   service of, 206, 325  
   transition rules, 206  
 passport seizure, 289  
 physical deportation, 409-22  
   time limits, 411-21  
 police reports, 370-71  
 polygraph evidence, 360  
 prehearing conference, 338  
 prehearing procedures, 311-38  
 presence of respondent, 382-83  
 prior order attacked, 1013  
 prison as site of hearing, 403-04  
**prisoners, early removal, 422-23**  
**procedural rights, 268-423**  
 prosecutorial discretion, 311-14  
 record, 381-82, 1166-68  
 recusal of IJ, 398-401  
 reinstatement of LPR status, 1008  
 reinstatement of removal order, 406-08  
 relation back to cure defect, 402  
 relief, 957-1015  
   adjustment of status, 314, 328-31, 793-96, 836-39, 842-44, 1005-08  
   apparent eligibility, 333-34, 520  
   asylum, *see* Chapter 4  
   cancellation of removal, 972-1000  
   citizenship, claim to, 318-20  
**collateral attack, 212-13, 215, 221-23, 232-33, 1013**  
   deferred action, 314, 1013  
   due process issue, 37, 960-61  
   estoppel, 316-18, 1011-13  
   ineligibility for, 404, 957-58  
   marijuana conviction, 86, 155, 169, 202, 962  
   marriage fraud, 800, 801, 1009-10  
   notice of relief, 333-34, 519-20  
   nunc pro tunc permission, 1010-11  
   private legislation, 1015  
   protective order violation as basis to deny relief, 958  
   right to request, 360-61  
   security checks to file for, 361-62, 858  
   smuggling, waiver for, 96-97, 122-23, 159, 1010  
   suspension, 1000-04  
   timing of request for, 958  
   unavailable, 404, 957-58  
   voluntary departure, 964-71  
**waivers 212(c), 114-20, 982-85**  
**withdrawal of relief, 503, 511, 957-58**  
 repapering, 321, 1004-05  
 res judicata, 315-16  
 resident status terminated, 861  
 rights explained, 333-34  
 security check to file for relief, 361-62, 858  
 sedation of deportee, 411  
 selective prosecution, 315  
 self-deportation, 397, 1030-31, 1161-62  
 self-incrimination, 283-84, 362-63, 396  
 self-removal after final order, 421  
 sentence for immigration purposes, 86-87, 163-64, 197-98, 212  
 statements taken, 371-72  
 statutory construction, 378, 1206-07  
 stay of deportation, 422, 1028-29  
 stipulation to deportation, 262, 397, 404  
**subpoena, 337, 405**  
 summary decision, 396  
 summary removal, 402-03  
 suppression of evidence, 278-80, 362  
 suspension, 1000-04  
 telephonic, 382  
 termination of NTA, 315-23, 334  
 terrorist removal, 405  
 time limit on deportation, 411-21  
 translation, documentary form of, 372, 379-80  
 travel during, 857  
 unfair labor practice, 279, 1268  
 venue, 311, 325-26  
 video hearing, 382  
 voluntary departure, 964-71  
   reinstatement on appeal, 1031-32  
 waivers, 113-28, 1009-10, 1013-15  
 wrongful departure, 1030-31, 1050-51, 1161-62, 1193-94
- removal hearing— inadmissibility, 152-55**  
*absentia*, 154-55, 383-96  
 adjustment of status, 155  
 admission, 155  
 appeal

- administrative, 157, 1019
- judicial, 1189-91
- asylum request, 131-33, 155, 510-17
- attorney fees not allowed, 1237
- border, 131-34
- burden of proof, 55, 58, 99, 134, 151, 153-54, 375-79**
- classified information, 133, 154, 373
- collateral estoppel, 397
- consequences of, 156
- continuances, 153
- counsel, right to, 152
- cross examination, 152-53
- detention, 135-48
- due process, 35-36, 52, 144, 154
- effective date, 151-52
- evidence, 153, 338, 356-60, 363-75
- exclusion hearing maintained, 151-52
- expedited removal, 131-33
- expert testimony, 358-59
- final order, 1080, 1189-91
- fundamentally fair hearing, 36, 152-53
- hearing, rights at, 152-53
- IIRIRA effects, 151-52
- interpretation, 152-53, 155, 379-80
- lawful permanent resident, 54-56, 154
  - travel during hearing, 857
- marriage in, 793-96
- medical inspection, 130
- minors, 132, 373-74
- notice of, 152
- nunc pro tunc, readmission, 155, 1010-11
- offer of proof, 373
- open hearing, 153
- parole, 134-35, 140-46
- passport seizure, 289
- physical removal, 157, 409-422
- polygraph evidence, 360**
- prehearing matters, 152
- recusal of immigration judge, 398-401
- relief from removal, 155
  - unavailable, 957-58
- removal hearing, 152-55
- request to be admitted, 155
  - nunc pro tunc, 155, 1010-11
- resident status terminated, 861
- security procedures to file for relief, 361-62, 522-23
- sequestration of witness, 375
- stay of removal, 133, 157
- stowaways, 134
- summary decision, 156
- terrorist removal, 133, 405
  - translation, 152, 155, 372, 379-80
  - travel during, 857
  - venue, change, 152, 325-26
  - voluntary departure available, 155, 964-71
  - withdrawal, 135, 155
- removal hearing—Terrorist Court, 405**
- removal procedures—**
  - inadmissibility, 128-57**
  - adjustment of status, 155
  - admission procedures, 128-35, 619-21
  - appeal
    - administrative, 157, 1019
    - federal, 1071-74, 1189-1202
  - burden of proof, 55, 58, 99, 134, 151, 153-54, 375-79
  - cancellation of visa, 135, 408
  - classified information, 373
  - consequences of removal, 156
  - counsel, 152
  - credible-fear determination, 131-32, 502
  - deferred inspection, 134
  - detention, 135-48
    - aggravated felons, 138-39**
    - employment authorization, 421, 1266-67**
  - expedited removal, 131-33
  - foreign policy, 110, 133
  - IIRIRA changes, 8-10
  - inspection, 128-35, 619-21
    - medical grounds, 130
    - persons subject to, 131
  - lookout system, 128-31
  - minors, 132, 373-74
  - naturalization, relation to, 318-20, 1310, 1311, 1316
  - parole, 134-35, 140-46
    - credible fear, persons who establish, 141
    - humanitarian, 146
    - indefinitely detained, 145
    - juveniles, 141, 147
    - Mariel Cubans, 146
    - revocation, 146
  - passport seizure, 289
  - physical removal, 157, 409-22
  - PORTPASS, 130-31
  - prehearing procedures, 152
  - preliminary processing, 128-35
  - prosecutorial discretion, 152, 311-14
  - relief, 155
  - security threat, 133
  - stay of removal, 133, 157
  - stowaways, 134
  - summary decision, 156
  - terrorist removal, 133, 405
  - venue, 152
  - visa cancellation, 135, 408
- withdrawal of admission, 135, 155
- removal procedures—deportation, 268-423**
  - abandonment of application, 361, 397-98, 1030-31, 1161-62
  - absconders procedures to arrest, 422
  - administrative closure, 380-81
  - aggravated felons, 302-09, 377, 402-03
  - appeal
    - administrative, 1019-44
    - federal, 1071-1214
    - final order, 1080-83
  - appearance, telephonic/not in person, 382
  - appearance, waiver by counsel, 353, 382
  - arrest, 289-91
  - Bail Reform Act, 302
  - bill of attainder, 275
  - bond, 293-300, 302-10
    - breach of, 300
  - burden of proof, 375-79, 404
  - cancellation of visa, 135, 408
  - children, 132, 277-78, 295, 373-74, 1012
  - civil not criminal proceeding, 274-75
  - closing statement, 360
  - constitutional protection, 36-37, 269-77
  - court record, 381-82
  - departure prior to or during hearing, 54-56, 323, 383**
  - detainers, 300-02
  - detention, 291-92, 302-10
  - documents, retention by ICE, 288-89
  - double jeopardy, 267-68, 275
  - due process, 36-37, 269-74
  - effect of deportation, 268
  - employment authorization, 421, 1266-69**
  - equal protection, 276-77
  - ex post facto claims, 274-75
  - expedited hearing, 403-04
  - failure to depart after final order
    - criminal charge, 250
    - fine, 268
  - filing documents untimely, 397-98
  - fine for failing to depart after order, 268
  - harmless error, 340-41, 381, 1181**
  - judicial deportation, 7, 10, 262, 404-05
  - labor rights, 1268-69
  - lawful permanent resident, 773, 856-57

- naturalization, relation to, 318-20, 1310, 1311, 1316
- nonviolent offenders, early removal, 422-23
- not criminal proceeding, 274-75
- opening statement, 360
- passport seizure, 289
- payment for removal, 421
- permission to reapply after deportation, 88-89
- physical removal, 409-22
  - absconders, 422
  - criteria, 409
  - designation of country, 409-11
  - DHS disregard designation, 410-11
  - DHS procedures for detention, 415-20
  - due process challenge, 410
  - employment, 421
  - jurisdiction, 422
  - notification, 411
  - sedation of deportee, 411
  - self-removal, 421
  - time limitation on, 411-21
- practice manual, EOIR, 358-60
- prehearing procedures, 311-38
- prisoner transfer treaty, 262-63
- prosecutorial discretion, 311-14
- regulations, failure to follow, 275-76
- reinstated removal order, 406-08
- retention of documents by ICE, 288-89
- search and seizure, *see* Search and seizure
- sedation of deportee, 411
- self-removal, 397, 421
- speedy trial, 263, 275
- standard of review, 1168-89
- state and local law enforcement, 113, 290-91
- stay of, 422, 1028-29
- stipulation to deportation in sentencing, 262
- summary decision, 396
- summary procedures, 402-03
- treaty transfers for prisoners, 262-63
- withdrawal of relief, 957-58
- wrongful removal, review of, 1161-62
- reopen, motion to**, 1046-66
  - absentia hearings, 383-96, 1059, 1060-61
  - abuse of discretion standard, 596, 1063-65, 1171-74
  - Administrative Appeals Office (AAO), 1045-46
  - administrative notice, 1043-44
  - agreement by DHS to reopen, 1056
  - asylum/withholding, 590-92, 1056-59
  - barred, 1051-55
  - battered spouse/child, 1061
  - changed circumstances as basis to reopen, 1056-59
  - consolidation in appeals court, 1197
  - counsel ineffective, 340-50, 1049
  - criteria, 1046-47, 1048-49, 1171-72, 1196
  - departure during, 1050-51
  - deported during, 1054-55
  - discretionary denials, 1063-65
  - district director, filed before, 1065
  - eligibility for, 1048-61
  - equitable tolling, 1012-13, 1059-61
  - explanation for previous failure to apply, 1053
  - factual basis, 1064-65
  - filing motion while proceedings pending**, 1032-33, 1173
  - INA §212(c), 980
  - judicial proceedings
  - judicial review**, 1171-74, 1196, 1197
  - legalization, 1287
  - marriage petitions, 793-96, 1053-54
  - numerical bar, 1052
  - opposition untimely, 1063
  - procedures, generally, 1046-47, 1048-49
  - regional service center, 1065
  - relief barred by statute, 1052-53
  - SAW/legalization applications, 1287
  - single BIA member decides, 1023
  - stay of removal, not automatic during, 1061-62
  - sua sponte*, 1055-56, 1164
  - time bar, 1051-52
  - unavailability of information at time of hearing, 1062-63
- repapering**, 321, 1004-05
- replacement of immigrant visa**, 834
- request for evidence (RFE)**, 635, 732, 822
- res judicata**
  - deportation, 315-16
  - habeas corpus, 1100
- rescheduling interview**
  - adjustment of status, 841-42
  - asylum, 506
  - naturalization, 1316
- rescission**, 854-55
  - judicial review, 855-56, 1083-84, 1180
- researcher**, 871-72
- re-sentenced**, 198, 223
- residency**, *see* Lawful permanent residents
- retroactive application**
  - aggravated felony provisions, 199-201
  - regulations, 1209-10
  - statutory construction, 1208-12
- return of petition by consular officer**, 832, 903
- returning residents**, 8, 53, 130, 154, 773, 856-57
- burden of proof**, 55
- revalidation of visa**, 628
- review**, *see* Federal jurisdiction; Judicial review
- revalidation**, automatic, 641
- revocation**
  - asylum, 509, 607-09
  - employment-based petition, 903
  - family petition, 827-29
  - H-1B, 699
  - immigrant petition, 827-29, 903
  - naturalization, 1319-1323
  - nonimmigrant, 627-28, 1175, 1179-80
  - refugee, 434
- RFE**, *see* Request for evidence
- RICO** (Racketeer Influenced and Corrupt Organization Act)
  - aggravated felony, 184
  - civil action, 1271-72
  - predicate offenses, 184, 252, 1271-72
- ripeness, jurisdiction**, 1154-55
- Rule 11 to withdraw plea**, 222-23
- Rule 32 to vacate conviction**, 223
- Rule 35 to correct or reduce sentence**, 223
- rule of lenity**, 378, 1206-07
- rulemaking v. adjudication**, 1213

## S

- S visas**, 762-63
  - adjustment of status, special provision, 763, 840
  - asylum, 511
  - change of status, 632, 762
  - criteria, 762-63
  - family members, 763
  - numerical limitation, 762

- procedure, 763
- safe haven**, 429, 508
- safe-harbor provision**  
prevailing wage for H-1B, 687
- Salvadorans**  
*ABC* litigation, 10, 497-98, 507, 995-96  
cancellation of removal under NACARA, 495, 995-98  
temporary protected status, 497
- sanctions**  
attorneys, 354-56, 1028, 1197-98, 1258
- Schedule A**, labor certification, 875, 908, 947-50  
appeal from denial, 950-51
- Schedule B**, labor certification, 908
- scope of review**  
before BIA, 1035-44,  
federal court, 1074-76, 1163-89
- sealed records/protective orders**  
asylum denial for violation, 589-90  
attorney sanction for violation, 356  
discretionary relief denial for violation, 958  
**evidentiary issues**, 373
- search and seizure**, 278-88  
application to aliens, 278-84  
area control operation, 284-88  
attorney's files, 285  
audits, 1255  
border searches, 286-88  
churches, 288  
consent to, 286  
consensual recording, 286  
document retention by ICE, 288-89  
driver's license seizure, 288  
egregious violation, fourth amendment, 278  
electronic surveillance, 279, 286  
employer sanctions, 1256  
factory sweeps, 284-86  
frisking, 283  
fruits of unconstitutional search, 279-80  
good faith exception, 283  
inspection of I-9s, 1255-56  
international waters, 288  
interrogation, 280-84  
laptop border searches, 287-88  
motion to suppress, 280, 362  
open fields, 285  
**probable cause standard relaxed in immigration**, 284  
reasonable suspicion, 280-83, 1255
- recordings, consensual, 286  
schools, 288  
seizure, 283, 285-88  
self-incrimination, *see* Self-incrimination  
standing, 285  
sting operation, 288  
subpoenas, 288, 1255-56  
suppression, 278-80, 362  
criminal reentry case, 228  
suppression motion, 280, 362  
unfair labor practice, 279, 1268  
use of force, 284  
Vienna Convention on Consular Relations, 279  
with warrant, 284-85, 1256  
warrant, standard, 284  
warrant used improperly, 280  
warrantless search, 285-86, 1256  
wiretap, 286  
without warrant, 285-86, 1256  
validity, 285
- second preference**, *see* Employment-based immigration; Family sponsored immigration; V visas
- security advisory opinions**, 624
- security checks**, 361-62, 507, 522-23, 624, 832-33, 858, 962  
adjustment of status, 840  
asylum, 522-23  
bond, 294  
consular processing for IVs, 832-33  
immigration judge, 361-62  
LPR seeking I-90, 858  
NCIC checks, 14, 624, 755-56, 758, 832  
relief, 962  
removal proceedings, 522-23, 858, 962  
Visa Condor checks, 624  
Visa Donkey, 624  
Visa Mantis process, 624
- security threat**. *See also* Terrorism  
grounds for special removal, 133-34  
visa processing, 624
- sedation of removal person**, 411
- selective prosecution**, 30, 37, 247, 266, 315, 1083, 1124-25, 1260-61
- Selective Service, naturalization**  
requirement, 1284, 1292, 1309
- self-deportation**, 226, 397, 1030-31, 1161-62
- self-incrimination**, 279, 362-63  
*absentia* hearing, 396  
continuance as basis for, 332  
crimes as basis for asserting, 362-63  
removal proceeding, 362-63  
suppression, 279-80, 362  
testify, refusal to, 362-63,
- self-petitioning**  
battered parents, 775-79  
**battered spouses and children**, 775-79, 803, 807, 811, 822, 824-25, 840  
Cuban spouses, 610-11  
spouses, parents & children of serviceman killed in combat, 779-80, 822  
widow(er)s, 775, 803, 822
- self-removal after deportation**, 421
- sentence**  
committed for treatment, not sentenced, 164  
concurrent, 197-98  
defined, 86-87, 163, 197-98  
indeterminate, 198  
probation, 197-98, 224  
reduction of, 223  
rule 35, 223  
suspended imposition of, 86-87, 163, 197-98, 258  
**vacation of**, 211, 221-22  
withholding execution of, 163, 197-98, 212
- sentence illegal**, 223
- sentencing**  
aggravated felons, 258-62  
*Booker*, 253-55, 256-57, 261-62  
deportation, as part of sentence, 224, 262-63, 404-05  
deportation, prior to completion of sentence, 224, 262  
**downward departure**, 214-15, 253-54, 261-62  
deportation stipulation as basis for, 262  
enhancement under *Apprendi*, 211, 243, 253-54  
false ID/name, 262  
"found in" cases, 257-58  
guidelines, 253-58  
minors, sexual abuse of, 255-56, 259  
notations in court record, not evidence, 370  
parole commission guidelines, 262  
probation, 224  
re-entry after removal, 257  
smuggling cases, 256

trafficking in false documents, 256-57  
upward adjustments, 258-61

**separation**

**effect on marriage petition, 796-97, 799, 803**

**sequestration of witness, 375**

**service centers**

processing applications, 362, 502, 511, 607, 612, 623, 631, 633, 639, 653, 662, 702, 709-10, 718, 721, 731, 734, 741, 743, 748, 750-51, 755, 764, 776-77, 816-18, 820, 822-25, 850, 894

**SEVIS**

F (student) status, 657  
J (exchange visitor) status, 668-69  
M (vocational student) status, 659

**sexual abuse of a minor**

*see* Minor, sexual abuse of

**sexual offender**, failure to register as

ground of deportation, 205

**sexual orientation**

**persecution on account of, 581**

**siblings**

petition for LPR status, 780, 783-84, 787-88, 805

**Singapore**

E visa, *see* Apdx L  
fast track, 709-10  
H-1B1 eligible, 709-10

**Skidmore deference**, 1181-89

**skilled workers**, 881-83

**smuggling aliens**

crime of moral turpitude, 82  
criminal grounds, 239-43  
deportation, 159  
inadmissible, 96-97  
transporting/harboring, 239-43  
waiver, 96-97, 122-23, 159, 1010

**social group membership**

asylum/withholding claim, 451-55  
imputed claim, 452  
past persecution, 451-52

**Social Security**

obtaining card, 863-64  
payments, 862-63

**solicitation of crime, 84, 169-72, 201-02, 215-16**

**Somalia**

immigrant visa processing, 831  
temporary protected status, 498

**sovereign immunity**

construction of, 1213  
LCA violation, 693-94  
unfair immigration employment cases, 1279

**Soviet scientists**

LPR status under 2nd preference, 881

**special agricultural workers**

administrative review, 1045-46, 1287-89, 1296  
confidentiality, 1295  
coverage, 1294-96  
criminal penalties, 250, 1295  
eligibility, 1294  
employment, 1295  
judicial review, 1296  
permanent residency, 1295  
procedures, 1294-95  
reopen, motion to, 1287  
temporary residency, 1294-95  
termination of status, 1295-96  
travel, 1295

**special counsel**, unfair immigration employment practices, 1275

**special education exchange program, 675**

**special immigrants**, 805, 884-90

Afghan translators and interpreters, 889-90  
American Taiwan institute, 886  
broadcasters, 889  
burden of proof, 812  
commuters, 887  
court dependents, 887-89  
employer unnecessary, 884  
foreign medical graduates, 887  
G-4s, 750, 887  
Iraqis, providing assistance to U.S., 890

Iraqi translators and interpreters, 889-90  
juveniles, 887-89

**aged-out, 809**

military service, 889  
military translators, 23, 889-90  
ministers, 884-86  
NATO, 751, 889  
panama canal treaty employees, 887  
petition process, 884  
reacquisition of citizenship, 884  
religious workers, 884-86  
returning residents, 887  
translators for military, 23, 889-90  
U.S. employees, 886

**special registration (NSEERS)**, 148-51

**specialty occupation**, *see* H-1B visa

**specific vocational preparation (SVP)**, 876, 882, 922, 923, 927-30

**speech-language pathologist**

ineligible without certificate, 67-69

**speedy trial**, 263, 275

**spousal abuse**

aggravated felony, 177-81  
cancellation of removal, 991-92  
crime of moral turpitude, 76  
deportation ground, 204-05  
permanent residence for someone subject to, 803, 822  
self-petition, 803, 822  
suspension, 1003-04

**spouse**

*see also* Marriage petition  
245(i), 848-49  
petition process generally, 822-30  
preference category, same as spouse under 3rd or 4th preference, 805  
reason to believe charge, 85-86, 103

**stalking**

grounds for deportation, 204-05

**standard metropolitan statistical area (SMSA)**, 690, 713, 899-900, 935-36

**standard of proof**. *see also* Burden of proof

**asylum/withholding, 483, 490, 515, 523-25**  
corroboration, 530-35  
discretionary relief, 958-59  
**modified categorical approach, 195-97**  
**removal, 377**

**standard of review**

abuse of discretion, 596, 1063-65, 1168-77  
facially legitimate and bona fide, 143, 1168  
factors considered in BIA review, 1035-44  
judicial review, 1168-69  
removal, 1177-78  
substantial evidence, 456-65, 1177-81

**standing**

contesting Fourth Amendment violations, 278-79, 284-86  
jurisdiction, 1149-53  
unions, 1150-51

**State Department (DOS)**

advisory opinion  
asylum, 506, 515, 539-44  
disclosure of records, 628

- nonimmigrant visas, generally, 619-24
- profile for asylum claims, 506, 515, 539-44
- review  
 administrative, 667, 1324-25  
 judicial, 622-23, 667, 1147-49, 1175, 1179-80, 1317, 1326-27
- security related, 624  
 Visa Office, 621-22, 833  
 visa petitions, 830-34
- state and local law enforcement**, 290-91  
 written agreement with state, 291
- state enforcement of immigration**, 290-91  
 written agreement with state officials, 291
- state laws regulating immigration**, 3, 37-39
- statelessness**  
 asylum, 435  
 no nationality, 435
- SWA (state workforce agency)**  
*see also* H-2A/H2-B and labor certifications  
 complete and file I-9s, 1246  
 E-verify, 1254  
 LC process, 911
- statutory construction rules**, 1204-1213  
 agency deference, 1181-89  
 avoidance of FRCP 12(b)(6) dismissal, 1212-13  
 avoidance of a serious constitutional question, 1207-08  
 avoidance of violations of international law, 1208  
 clear statement rule, 1204-05  
 clear statutory language, 1204-05  
 deportation statutes, 378, 1206-07  
 inclusion of language, 1205-06  
 multiple statutes, 1207  
 omission of language, 1205-06  
 retroactive application of statute, 1208-12  
 rulemaking v. adjudication, 1213  
 sovereign immunity, 1213  
 summary judgment, 1212  
 void for vagueness, 1213
- stays**  
 BIA, 422, 1028-29  
 from court of appeals  
 on removal, 1191-93, 1202  
 on voluntary departure, 969-70, 1194  
 extensions of, generally, 626
- judicial review, 1124-27, 1191-93
- in removal (deportation), 422, 1028-29
- in removal (inadmissible), 133, 157
- STEM (Science, Technology, Engineering, Math) Students**, 654, **Appendix M**
- stepchild**, 780  
 divorce, effect on status, 780  
 natural parent petition, 780
- sterilization or abortion**, direct involvement  
 resulting in inadmissibility, 112
- sting operations**, 288
- stipulation**, binding by counsel, 352-53
- Stokes interview**, 799
- stop-time rule**, 974-75, 988-90, 1002-03
- stowaway**  
 asylum application, 134, 507-08, 510, 511, 516  
 Convention Against Torture, 134, 507-08, 510, 511, 516  
 grounds of inadmissibility, 96  
 removal at border, procedure for, 134
- streamlining at BIA**, *see* Affirmance without opinion (AWO); Board of Immigration Appeals
- strict-scrutiny test**, 30
- strike provisions**, 1269
- students**, *see* F, J, M visas
- sua sponte reopening**, 1055-56, 1164
- subpoenas**  
 employer sanctions, 1255-56, 1257-58  
 enforcement of the INA, 288  
 removal proceedings, 337, 365  
 terrorist court, 405
- substantial-evidence test**, 1177-81
- substitution of beneficiaries and employers**, *see* Beneficiaries; Successor employers
- subversives**  
 deportation of, 160  
 inadmissible for, 101-02
- successor employers**  
 employer sanctions, 1246  
 employment-based petitions, 900-02  
 H-1B purposes, 696-98
- labor certification, 919-20
- Sudan**  
 immigrant visa processing, 830-31  
 temporary protected status, 498
- suits against the government**, *see* Litigation
- summary decision**, 156, 267, 396  
 deportable, 396  
 inadmissible, 156
- summary judgment**, 1212
- summary removal**, 9, 131-34, 402-04  
*see also* Expedited removal
- supervised release**  
 Generally, 224, 250, 260, 262, 303-05, 309, 411, 419-420  
 criminal penalties, 250  
 subsequent to inability to remove, 419-20
- suppression of evidence**, *see* Search and seizure
- suspension of deportation**, 1000-04.  
*See also* Cancellation of removal  
 battered spouse or child, 1003-04  
 eligibility for 7-year provision, 1001-02  
 eligibility for 10-year provision, 1002  
 extreme hardship, 993-95, 1002  
 ineligible, 672, 1002  
 NACARA, 995-98  
 residency by, 774  
 seven year provision, 1001-02  
 standard of review, 1175-76, 1179  
 stop-time rule, 1002-03  
 ten-year provision, 1002
- SVP**, *see* Specific vocational preparation
- Syrian Adjustment Act**, 13, 818  
 adjustment, 818  
 application, 818

## T

- T visas**, 763-66  
 INA §239(e) compliance, 765  
 abusers prohibited from visa, 766  
 adjustment, 766  
 age-out provision, 765  
 application process, 764  
 assistance, reasonable request defined, 764

cap, 5000 visas, 763, 765  
 civil action for trafficking,  
 1228, 1241  
 defined, 763  
 employment, 765  
 evidentiary standard, 764-65  
 family members, 765  
 removal after T status, 765  
 waiver, 123  
**TAL (Technology Alert List),**  
 102, 623-24  
**targeted employment area,**  
 890, 891, 894  
**tax avoidance**  
 good moral character issue, 964  
 ground of inadmissibility, 69  
**tax returns**  
 adjustment, 861  
 affidavit of support, 61-62  
**tax treaties, Apdx G**  
**taxation of LPRs/NIVs, 861-62**  
**teachers**  
 labor certifications, 939, 947-48  
**Technology Alert List (TAL),**  
 102, 623-24  
**TECS II, 128**  
**telephonic hearing, 382**  
**telephonic testimony, 360**  
**temporary protected status**  
**(TPS), 494-98**  
 adjustment of status, 494, 835-36  
 administrative closure of removal proceedings, 312, 314, 323, 496, 497  
 application procedure, 496-97  
 asylum and TPS, 495  
 benefits, 494-95  
 Burundi, 498  
 cancellation of removal, time not counted toward, 495  
 cancellation of visa under INA §222(g), 626  
 change of status, 495  
 children, 496  
 confidentiality, 497  
 criminal conviction, illegible for, 496  
 criteria, 494  
 deportation stopped, 312, 314, 323, 496, 497  
 eligibility, 494, 495-96  
 employment, 494, Guatemala, 497-98  
 Hondurans, 498  
 judicial review, 497  
 late filing, 497  
 Nicaraguans, 498  
 removal proceedings, 496, 497  
 Salvadorans, 497-98  
 Somalis, 498

spouse, 496  
 SSI, 495  
 Sudan, 498  
 temporary status before approval, 495, 496  
 termination of status, 496  
 travel, 494  
 visa cancellation, 626  
 withdrawal of status, 496  
**temporary workers, see H, L, E**  
 visas  
**ten-year bar for unlawful presence, 88-95**  
 AAO appeal, does not toll, 91  
 adjustment of status, 92, 853  
 aggregate, not counted, 94  
 asylum, 92, 93  
 battered spouse and child, 94  
**Canadians, 91, 636**  
 change of status, 90-91  
 consulate investigation, 94  
 deferred action, 92  
 defined, 90  
 differences between 3/10 year bar, 89-90  
 duration of status, 91  
 exceptions, 93-94  
 asylees, 93  
 battered spouse and child, 94  
 burden of proof, 94  
 family unity, 93  
 good cause tolling, 94  
 minors, 93  
 trafficking victims, 94  
 U visa, 94  
 extension of status, 90-91, 94  
 family unity, 93  
 tolling, good cause, 94  
 unlawful presence, interpretation of, 89-93  
 adjustment, 92  
 advance parole, 93  
 asylum, 92, 93  
 cancellation, 93  
 conditional residence, 92  
 deferred action, 92  
 duration of status, 91  
 EWI, 90  
 federal court litigation, 93  
 legalization, 93  
 nonimmigrants, 90-91  
 parole, 93  
 removal proceedings, 91  
 suspension, 93  
 TPS, 92  
 voluntary departure, 90  
 VAWA petitioners, 94  
 waiver, 95  
**terrorism**  
 Convention Against Torture, 405  
 courts, specialized, 405

deportable offense, 160-61  
 designation of terrorist organizations, 107-08  
 detention, 138-39, 302-09, 418-19  
 inadmissible, 103-10  
 interview procedures by AG office, 283-84  
 jurisdiction, 405  
 material support, 104-07  
**waiver, 21, 105-07, 470, 483**  
 membership in terrorist organization, 108-09  
 NCIC checks, 623-24  
 NSEERS, 148-51  
 organization defined, 107  
 organizations designated as terrorist, 107-08  
**presidential order on detention/trial, 310**  
 private action, Anti-Terrorism Act of 1991, 1225  
**reason to believe standard, 103-05, 470**  
 relief unavailable  
 adjustment, 840  
 asylum, 469-70  
*relief unavailable, cont'd*  
 cancellation, 973, 988  
 INA §212(c), 114-15, 983  
 registry, 774  
**suspension, 1002**  
**voluntary departure, 965, 966**  
**withholding, 482-83**  
 removal procedures  
 at border, 133  
 deportation, 405  
 removal court, 405  
 retroactive application, 109, 160  
 special benefits for victims of, 819-21  
 suits against, 1225, 1226-28  
 suspected terrorists, 133, 405  
 Terrorism Protection Act of 2004, 19-20  
 USA PATRIOT Act, 14-15  
**waiver, 105-07, 109, 470**  
**Terrorism Protection Act of 2004** (intelligent reform and), 19-20  
**third preference**  
 employment-based petitions, 869, 881-84  
 family-based petitions, 805  
**three-year bar, 88-95**  
 AAO appeal, does not toll, 91  
 adjustment of status, 92, 853  
 aggregate, not counted, 94  
 asylum, 92, 93  
 battered spouse and child, 94  
**Canadians, 91, 636-37**  
 change of status, 90-91,  
 consulate investigation, 94-95

deferred action, 92  
 defined, 90  
 differences between 3/10 year bar, 89-90  
 duration of status, 91  
 exceptions, 93-94  
   asylees, 93  
   battered spouse and child, 94  
   burden of proof, 94  
   family unity, 93  
   good cause tolling, 94  
   minors, 93  
   trafficking victims, 94  
   U visa, 94  
 extension of status, 90-91, 94  
 family unity, 93  
 tolling, good cause, 94  
 unlawful presence, interpretation of, 89-93  
   adjustment, 92  
   advance parole, 93  
   asylum, 92, 93  
   cancellation, 93  
   conditional residence, 92  
   deferred action, 92  
   duration of status, 91  
   EWI, 90  
   federal court litigation, 93  
   legalization, 93  
   nonimmigrants, 90-91  
   parole, 93  
   removal proceedings, 91  
   suspension, 93  
   TPS, 92  
   U visa, 94  
   voluntary departure, 90  
   VAWA petitioners, 94  
 waiver, 95

**Title VII**

relationship to aliens, 741, 1270  
 relationship to unfair immigration employment practices, 1274, 1276

**TN visas**, 637-40

business visitors, 637  
 children, 640  
 denial, 640  
 dentist, 638  
 dual intent, 640  
 E visas, 640  
 engineers, 639  
 in-state tuition, 640  
 L petitions, 637-38  
 management consultants, 638  
 NAFTA, 637  
 nurses, 638  
 physicians, 638  
 procedures, 639-40  
 professionals, 638-39  
 self-employment prohibited, 638  
 spouses, 640  
 technologists, 639

visitor for business, 637

**tort claims, undocumented workers**, 1270-71

**torture**

CAT, *see* Convention Against Torture  
 defined, 486-87  
 Torture Victims Protection Act, 1223-25  
   actual/apparent authority, 1224  
   Alien Tort Claims Act, distinguished, 1223-24  
   corporate liability, 1224  
   exhaustion, 1224  
   extraordinary rendition, 1224  
   political question doctrine, 1225  
   service of process, 1224  
 Torture Victims Relief Re-Authorization Act of 2003, 18

**tour bus operators**, 637, 647

**trafficking**

civil action for trafficking in person, 1228, 1271-72  
 drugs, 84, 85-86, 168-74, 256, 422  
 false documents, 256-57  
 firearms, 174  
 persons, 87, 252, 256,

**Trafficking Victims Protection Act, 13**

**Trafficking Victims Protection Reauth. Act of 2003**, 18

private right of action, 1228

**trainees**, *see* J, H-3 visas

**transcripts**

deficiencies, 381-82, 595-96, 1029-30, 1166-67

**transfer case from or to circuit courts**, 1100-01

**transfer of detainees**

attorney notification, 351  
 ICE standards, 292

**Transfer Treaty**, 262-63

**transit visas**, *see* C visas

**transit without a visa**

(**TWOV**), 760  
 adjustment, 760, 834, 836, 844

**translations**

asylum requirements, 506  
 documentary forms of, 379-80  
 foreign documents, 366-67, 372  
 right to, 152-53, 379-80

**transporting aliens**, 240-42

**transsexual marriage**, 797, 800

**travel**

advance parole, 851-54

asylees/refugees, 522, 578, 608, 609, 612

extension of stay pending, 632  
*Fleuti* doctrine, 54-56

H-1 and L-1 visa holders, 703  
 TPS, 494-95

**Travel Act**

aggravated felony, 173-74  
 drug crime, 173-74, 201

**treaty transfers of prisoners**, 262-63

**treaty visas**

bilateral investment treaty, 734, Apdx L  
 NAFTA, 637-40  
 treaty investor visa, *see* E-2  
 treaty trader, *see* E-1

**truck driving**

commercial, 646-47  
 tour operators, 637, 647

**Tucker Act**, 1225

**tuition, in state**, 657-58

**twenty-one**, child reaching, 502, 609, 612, 755, 758, 776-77, 806, 808-12

**two or more offenses**

deportation ground, 164-65  
 inadmissible ground, 86-87

**two-year foreign residence requirement**, *see* J visa

**U**

**U visas**, 766-69

§239(e) compliance, 768  
 abusers barred from visa, 769  
 adjustment, 769  
 admission, 768  
 agency assisting, 767-68  
 arrest, 768-69  
 cap, 768  
 certifying agency, 767-68  
 certifying official, 767-68  
 change of status, 769  
 crimes covered, 766-67  
 defined, 766-67  
 disclosure of information, 768  
 duration of status, 768  
 eligible for, 766  
 employment authorized, 768  
 extension of status, 768  
 family members, 768  
 inadmissibility, 768  
 interim relief, 767  
 NTA issued, 768  
 petitioning, 767-68  
 procedures, 767-68  
 removal proceedings, 768-69  
 unlawful presence, not accrued, 94, 768  
 victim defined, 767

waiting list, 768  
waiver, 123, 768

**unable or unwilling**

return to country, future persecution, 468-69  
return to country, past persecution, 461-64  
return to country, severe past persecution, 464-65  
stop future persecution, 446-47

**unauthorized practice of law (UPL), 354****unfair immigration related employment practices,**

1272-80  
attorney's fees, 1280  
burden of proof, 1278-79  
collateral estoppel, 1279-80  
constitutional issues, 1280  
coverage, 1272-75  
debarment, 1278  
defenses, 1274, 1279  
disparate impact, not basis for claim, 1273, 1274-75, 1278  
document abuse, 1273  
documents, employer questioning, 1273  
exec overlap, 1274, 1276  
employer, 1272  
employment, defined, 1272  
good faith, defense, 1279  
H-2A/2b, relationship to, 1272-73  
hearing, 1276-77  
honesty policy, defense, 1279  
IIRIRA changes, 10  
judicial review, 1046, 1280  
knowledge standard, 1272  
labor certification, relationship to, 1273  
mixed motive, 1278  
office of special counsel, 1275  
outsourcing, 1279  
pattern and practice cases, 1275  
penalties, 1277-78  
private action, 1276, 1280  
procedures, 1275-80  
protected individuals, 1272, 1275  
reduction in force, defense, 1279  
relief, 1277-78  
retaliation claims, 1272  
scope, 1272-75  
sovereign immunity, 1279  
statute of limitations, 1279  
time limitations, 1275-76

**unfair labor practices**

suppression of evidence in removal proceeding, 279

**United Nations**

Conventions, *see also* Asylum  
CAT, *see* Convention  
    Against Torture  
    Against Transnational Organized Crime (TOC), 763  
    Relating to the Status of Refugees, 429-30, 432,  
High Commissioner for Refugees (UNHCR)  
    detention standards, 520-21  
    Handbook, 429-30, 443, 446, 466, 480, 483, 574, 579  
refugee processing, 499-500, 611  
representatives in transit, *see also* G visas

**United States**

as proper defendant, 1159, 1218-20  
U.S. workers defined  
    employment creation, 893  
    labor certification, 899

**unlawful presence**

AAO appeal does not stay unlawful presence, 1046  
adjustment of status, 92  
asylum, 92, 93  
battered spouse, 94, 778  
Canadians, 91  
defined, 90-95  
duration of status on I-94, 91  
**embassy questioning, 94-95**  
exceptions, 93-94  
grounds of inadmissibility, 89-95, 95-96  
minors, 93  
NIV, 90-91  
one year and seek re-entry, 95  
overstays, 619, 625-26  
**reopen, motion to service center denial does not stay, 631, 1046**  
three- and ten-year bar, 89-95.  
    *see also* Overstay; Ten-year bar; Three-year bar  
time not aggregated, 94  
tolling, 94  
TPS, 92  
waiver, 95

**unpaid leave**

benching, 690  
employment rights, 1270  
extension of stay, 631  
H-1B, 697  
maintenance of status, 634

**U.S. Attorney**

plea bargain binding INS, 252

**US-VISIT program, 128-29,**

151, 629-30, 642

**USA PATRIOT Act, 14-15**  
affidavit of support, 60  
aged-out, 809, 821  
asylum, mandatory denial, 470  
detention, mandatory, 139, 290, 309-10, 419, 421  
money laundering, 129  
special benefits for family of victims, 819-21  
terrorism issues, 103, 109, 110, 160

**V****V visa, 757-59**

adjustment, 757  
admission, 758, 759  
**aged out, 757-58, 809**  
**Canadians, 636**  
children, 757-58  
**employment, 758, 1265-66**  
inadmissibility issues, 758  
procedure, 758-59  
spouse, 757  
termination, 758  
**travel, 758, 851**  
unlawful presence, 758

**vacatur**

burden of proof, 210-11  
of conviction, 209-11, 222  
of sentence, 211, 222

**vaccinations, 56-57**

NIVs exempt, 56  
refugees & asylees exempt, 57  
waiver, 57

**VAWA or VAWA Petitioner,**  
*see* Battered Spouse/Child,  
Violence Against Women's Act**venue**

adjustment, 827, 850-51  
**appeal circuit court, 383, 1079-80, 1091, 1162-63, 1194-95**  
**asylum, 505-06, 592, Appendix E**  
**bond, 140, 294-95, 298-99, 325-26**  
change of, 325-26  
**federal district court, 298-300, 1097, 1098, 1099, 1162**  
removal (deportation), 311, 325-26  
removal (inadmissible), 152  
**verification for I-9s, see** Employer sanctions

**veterans**

naturalization, 1313-14  
special immigrants, 889  
spouses, parents or child, 779-80

**Victims of Trafficking & Violence Protection Act of 2000**, 13**video hearing**, 373-74, 382-83**Vienna Convention on Consular Relations**, 209, 211, 212-13, 245, 272, 279, 401-02, 422, 747, 1039, 1204, 1217, 1228-29,**Vietnam adjustment**, 14, 818-19**Violence Against Women's Act (VAWA)***see also* Battered spouses, parents, or children  
history, 7, 13, 18, 22-23,**Violent Crime Control & Law Enforcement Act of 1994**, 7**Virgin Islands, British**

visa waiver, 640

**Visa Mantis process**, 102, 624**visa petitions**, *see* Immigrant visa; Lawful permanent residents; Nonimmigrants; *see also specific nonimmigrant visa categories***Visa Waiver Program (VWP)**, 641-44adjustment, 642, 839-840  
asylum, 132, 295, 511, 643  
bond if detained, 520, 643  
change of status, ineligible, 632, 642  
constitutionality questioned, 643-44  
extension of status, ineligible, 642  
machine readable passports, 15, 642  
overstay, 619  
voluntary departure extension, 642, 965  
waiver of rights, 642-43**visas**cancellation by DHS, 135, 408  
cancellation under INA §222(g), 625-27  
chargeability, 805-06  
consular processing (immigrants), 830-34  
consular processing (nonimmigrants), 619-21  
continuance for petition pending, 328-30  
denial, 128, 621-22  
disclosure of records, 628  
electronic filing, 628-29  
exempt from, 636-44  
extension automatic, 641  
notice of denial, right to, 128, 621petition returned to USCIS, 628  
priority dates, 806-12, 899-900  
reissuance, 628  
revalidation, 641  
revocation, 627-28, 1179-80  
validity, 619, 625  
waiver, 122**visitors**, *see* B-1/B-2 visas**vocational students**, *see* M visas**void for vagueness**, 1213**voluntary departure**, 964-71222(g) of INA, 626  
administrative, 826, 957-58, 971  
administrative review, 968, 971, 1031-32  
aggravated felony, 965  
bar to, 965-66  
BIA standard, 968-69  
bond requirement, 966, 967-68  
changes to, 968  
civil penalties, 966-67  
**conditions for**, 967-68  
denial of relief, 966-67  
effective date of changes, 968  
employment authorization not permitted, 1267  
exhaustion of administrative remedies, 970  
expatriation of VD, 966  
extended voluntary departure, 493  
extension from DD after grant by IJ, 968  
failure to appear for, 383-85, 957-58  
failure to depart, 966-67  
good moral character, 962-64  
not required at master calendar, 965-66  
required at removal hearing conclusion, 966  
hearsay evidence, 968  
inadmissible persons now eligible, 153, 155, 966  
ineligibility for, 965-66  
judicial review, 970-71, 1174  
master calendar, 965-66  
prehearing voluntary departure, 964-65  
procedural issues, 968-71  
reinstatement by DD, 968  
reinstatement on appeal  
administratively by BIA, 968-69, 1031-32  
federal court, 969-70  
removal proceeding, 965-68  
reopened proceedings, 967  
stay in federal court, 970, 1174, 1194stipulation to, 966  
three- and ten-year bar, 971  
VAWA self-petitioners, 968  
visa revocation, 627  
visa waiver program, 642, 965  
withdrawal of relief, 957-58**voting unlawfully**deportation, 163  
inadmissible, 101**W****wage loss**

measure for aliens, 1270-71

**waivers**§274C final order, 97, 123  
asylees, 57, 120-21, 500, 611  
battered spouse and child, 94, 205, 790, 803, 991-92  
cancellation of removal  
immigrants, 113-14, 972-86, 1014  
nonimmigrants, 987-1000  
communicable disease, 56, 123-24  
communist party, 110  
consular officer's criteria, 128  
crime, 86, 113-20, 124-26, 972-86, 1010, 1013-15  
denial, right to notice of, 128  
deportation  
applicability, 88-89, 957 ff.  
domestic violence, 205  
drug abuse, no waiver, 58  
drug conviction, 86, 113-20, 202  
previous deportation, 88-89  
emergency, 122  
EWI, 96  
exchange student (INA §212(e)), 123, 632, 662-65  
exclusion, previous, 88-89  
fee, 128  
foreign physician, 123, 632, 665-67, 708  
forms for waivers, 127-28  
fraud, generally, 99, 126-27, 800, 1009-10  
fraudulent marriage, 800, 1009-10  
health related, 57-58, 121-22, 123-24  
appeal, 58  
burden of proof, 58  
HIV, 56, 121-22, 123-24  
humanitarian, 122  
I-212, 88-89  
I-601 form, 127-28  
IIRIRA changes, 9  
immigrant, generally, 56-58, 95, 99, 121, 122-27  
INA Sections

- 209(c), 57, 120-21, 611-12, 1013-15
- 212(c), 8, 9, 113-20, 977-85, 1014. See also INA §212(c) in Table of Authorities
- 212(d)(1), 121
- 212(d)(3), 121-22, 618
- 212(d)(4), 122
- 212(d)(11), 97, 122-23
- 212(d)(12), 97, 123
- 212(d)(13), 123
- 212(d)(14), 123
- 212(e), 123, 632, 662-67
- 212(g), 56, 57, 58, 123-24, 1013-14,
- 212(h), 86, 124-26, 1010-11, 1013-14, see also INA §212(h) in Table of Authorities
- 212(i), 99, 126-27, 1010-11, 1013-15
- 212(k), 99, 127, 1014-15
- 213, 127
- 237(a)(1)(e)(ii)**, 159, 1010, 1289
- 237(a)(1)(h), 800, 1009-10
- 237(a)(2)(b)(i), 202
- 237(a)(7), 13, 205
- 240a, 113-14, 972-1000
- international law basis, 322-23
- issue not raised before IJ, 1039
- judicial review of**, 1071-80, 1112-23
- lack of documentation, 99-100, 122, 127
- marijuana conviction**, 86, 124-26, 155
- mental disorder, 57-58, 123-24
- misrepresentations, material, 99, 126-27
- multiple grants, 1013-15
- nonimmigrants generally, 121-22, 618
- notice of denial, 128
- nunc pro tunc* grants, 155, 1010-11, 1013-14
- physical disorder, 57-58, 123-24
- procedures, *see specific waiver* generally, 113, 127-28
- prostitution, 124-26, 1013-14
- public charge, 128
- reapply after deportation, exclusion or removal, 88-89
- refugees, 57, 120-21, 500, 611
- removal, previous, 88-89
- S visas, 121
- simultaneous, 1013-14
- smuggling, 97, 122-23, 1010
- suspension, 1000-05
- T visas, 123, 765
- ten-year bar, 93-94, 95
- terrorism, 105-07, 109, 121-22
- three-year bar, 93-94, 95
- totalitarian membership, 110
- travel documents, 122
- TWOV, 122
- tuberculosis, 57-58, 123-24, 155, 1013-15
- two-year foreign residence requirement, 123, 632, 662-67
- U visa, 123, 768, 769
- unlawful presence, 93-94, 95
- vaccinations, 57, 123-24
- warrants**
- administrative, 1256
- attorney's files, 285
- search without, 286, 1256
- standard, 285-86
- validity, 285-86
- well-founded fear**, defined, 432, 466-69
- whistleblowing as grounds for asylum**, 448, 588-89
- widows**
- petition by immediate relatives, 775, 803, 812, 820, 822, 828
- willful violators of H-1B/LCA**, 686, 689, 693-95
- withdrawal of admission**, 135, 155,
- withdrawal of counsel**, 352, 353
- withholding of removal** (INA §241(b)(3)) and **deportation/exclusion** (former INA §243(h))
- Generally, 477-84, 511-16, 523-90
- aggravated felony, 404, 479-82
- alternate theories for claim, 573
- asylum distinguished, 512
- asylum officer hearing, 502-08, 510
- bar to, 478-84
- bond**, 140-41, 295, 520-21
- corroboration**, 20-21, 477-78, 489, 512, 530-38
- credibility, 477-78, 544-73
- credible-fear determination, 131-32, 141, 502, 507, 510
- derivative status not available, 512, 517, 575, 608
- difference with asylum, 512
- difference with CAT, 513-14
- disqualification for, 478-83
- effective dates, 484
- employment authorization, 1265-66
- evidence, type for claim, 524-30, 573-90
- judicial review, 593-607, 1177-79
- standard of review, 596
- substantial evidence, 596-606
- nonpolitical crime**, 469-70, 482
- particularly serious crime, 404, 479-80
- past persecution as basis for, 460-65, 478
- prohibitions to withholding, 479-80 (discretionary)
- prohibitions to withholding (mandatory), 483
- protective order violation as a basis to deny relief, 958
- reasonable fear determination, 510-11
- reopen, motion to, 590-92, 1046-65
- revocation**, 509, 524, 609
- security ground as prohibition, 482-83
- serious nonpolitical crimes, 482
- standard of proof, 512-14, 523-25
- Torture Convention distinguished, 513-14
- U.N. Convention and Protocol, 429, 477
- witnesses**
- departure during criminal proceeding, 252-53
- experts, 358-59
- work authorization**, *see* Employment authorization
- workers' compensation laws**
- undocumented workers protection, 1268
- writs**
- All Writs Act, 19, 221, 492, 593, 627, 829-30, 1071, 1073, 1076-77, 1080-81, 1089, 1202
- of *audita querela*, 221
- of error *coram nobis*, 220-21
- of habeas corpus, 420, 1088-1103
- wrongful termination of employee**, 279, 322, 741-42, 1269-70