Hon. Representative John Carter Rayburn House Office Building, 2110 Washington, D.C. 20515-4331

Hon. Representative Lucille Roybal-Allard Rayburn House Office Building, 2083 Washington, D.C. 20515-0540 Hon. Senator John Boozman Hart Senate Office Building, SH-141 Washington, D.C. 20510-0406

Hon. Senator Jon Tester Hart Senate Office Building, SH-311 Washington, D.C. 20510-2604

July 18, 2017

** Urging Opposition to ICE's FY 2017 Reprogramming Request for Detention Funds **

Dear Rep. Carter, Rep. Roybal-Allard, Senator Boozman, and Senator Tester:

We write to urge you to deny Immigration and Customs Enforcement (ICE)'s June 30th request for a reprogramming of funds to cover detention costs for the remainder of Fiscal Year 2017. This request comes only weeks after Congress passed the FY2017 Omnibus Appropriations bill that already provided a 10.4% increase for detention funding compared to the previous year. Given the grave concerns about detention conditions and the Administration's plans to dispense with the governing national standards for some detention facilities, a further increase in funding will jeopardize lives. Moreover, with border apprehension rates at historic lows, any increase in detention capacity will likely result in the expanded detention and deportations of DACA recipients and other undocumented people with strong ties to the United States.

Good governance demands that your committee deny ICE's fiscally and ethically irresponsible request. In passing the FY17 appropriations bill, Congress reprimanded ICE for its "lack of fiscal discipline and cavalier management of funding for detention operations," ascribing this fiscally irresponsible attitude to "a perception that ERO is funded by an indefinite appropriation." In no uncertain terms the report then demanded that ICE "manage-to-budget" and not "operate under the false perception that Congress will provide a bailout if financial controls fail or are simply ignored." ICE is now requesting exactly such a bailout.

Through the supplemental Omnibus for FY17, Congress has already provided ICE with \$2.558 billion to increase its detention capacity. The detention capacity funded by these amounts - which we understand to be an average daily population of about 39,000 for the full fiscal year - is truly a historic anomaly. We believe that no reasonable justification exists for ICE's demand for *more* funds so soon after this supplemental appropriation. ICE's acting director has been explicit in his testimony before Congress that he intends to use enforcement funds to target all

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¹ See National Immigration Forum, <u>Department of Homeland Security Fiscal Year (FY) 2017 Omnibus Appropriations.</u>

undocumented immigrants, including DACA recipients and their families, asylum seekers, and long-time residents of the United States who pose no risk to public safety.²

Furthermore, ICE has proven itself unable to provide for the basic health, safety, and due process rights of the men, women and children in its custody. The U.S.'s civil immigration detention system is now so punishing that bona fide asylum seekers are abandoning their claims to protection because they cannot bear one more day in detention.³ Ten people have died in immigration custody this fiscal year, the same number of deaths that occurred throughout the *entirety* of fiscal year 2016.⁴ Individuals in detention report receiving food with worms and insects and discolored water, and credible reports of abuse of force by officers and excessive use of segregation and lockdown are common.⁵ ICE's current system of inspections and oversight is rife with loopholes and woefully inadequate to document and remedy egregious failures.⁶

Providing ICE with additional funds for detention will serve to line the pockets of the private prison industry but will not serve the interests of the American taxpayer. Alternatives to detention are far cheaper and infinitely more humane than detention. ICE has failed to take adequate advantage of such alternatives, as demonstrated in its recent termination of the pilot Family Case Management Program despite preliminary outcomes demonstrating the program's efficacy, cost savings, and promise as a compassionate alternative to incarceration for families seeking protection in the United States.⁷

ICE's reprogramming request is a clear attempt to work around what Congress appropriated, with devastating impact on human lives. We urge you to reject the request.

Contact: Heidi Altman, National Immigrant Justice Center, 312-718-5021, haltman@heartlandalliance.org

Sincerely,

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² Maria Sacchetti, *Washington Post*, "ICE chief tells lawmakers agency needs much more money for immigration arrests," June 13, 2017.

³ One jarring example is the story of Martin Mendez Pineda, a Mexican journalist who fled to the United States to escape death threats only to agree to deportation when he could no longer bear immigration detention. *See* Martin Mendez Pineda, *Washington Post*, "I'm a reporter in Mexico. My life is in danger. The United States Wouldn't Give Me Asylum," May 25, 2017.

⁴ Adolfo Flores, *BuzzFeed*, "Another Immigrant Has Died in ICE Custody and Critics Worry It's Just the Beginning," June 2, 2017; Justin Glawe, *Daily Beast*, "Immigrant Deaths in Private Prisons Explode Under Trump," May 30, 2017.

⁵ Southern Poverty Law Center and National Immigration Project, <u>Shadow Prisons: Immigrant Detention in the South</u> (2016).

⁶ See Detention Watch Network and National Immigrant Justice Center, Lives in Peril, <u>How Ineffective Inspections</u>
Make ICE Complicit in Immigration Detention Abuse (2015).

⁷ See Aria Bendix, The Atlantic, "ICE Shuts Down Program for Asylum Seekers," June 9, 2017.

Adjunct Justice

African Hope Committee Inc.

Alianza

Alliance San Diego

American Civil Liberties Union (ACLU)

American Gateways

American Immigration Lawyers Association

American-Arab Anti-Discrimination Committee

Americans for Immigrant Justice

America's Voice Education Fund

Amnesty International USA

Arkansas United Community Coalition

Asian Americans Advancing Justice | AAJC

Asian Americans Advancing Justice-LA

Asian Pacific American Labor Alliance, AFL-CIO (APALA)

Asian Pacific Institute on Gender-Based Violence

ASISTA

Asylum Seeker Advocacy Project (ASAP)

Atlas: DIY

Baker Interfaith Friends

Better Together NYC

Cabrini Immigrant Services of NYC

California Coalition Against Sexual Assault (CALCASA)

Capital Area Immigrants' Rights Coalition

Casa San Jose

Catholic Agency/Community Immigration Services

Causa Oregon

Center for Employment Training Immigration and Citizenship Program

Center for Gender & Refugee Studies

Center for the Human Rights of Children, Loyola University Chicago

Central American Legal Assistance

Central Valley Immigrant Integration Collaborative (CVIIC)

Centro Comunitario CEUS

Centro Laboral de Graton

Christian Church (Disciples of Christ) Refugee and Immigration Ministries

Christian Community Development Association

Church of Our Saviour/La Iglesia de Nuestro Salvador Episcopal

Church of the Savior UCC Knoxville, TN

Church World Service

Clerics of St. Viator (Justice Office)

Cleveland Jobs with Justice

Coalition for Humane Immigrant Rights (CHIRLA)

Coalition for Immigrant Rights

Coloradans For Immigrant Rights, A project of the AFSC Colorado

Comite de Padres Unidos

Comite Civico del Valle

Community Initiatives for Visiting Immigrants in Confinement (CIVIC)

Community of Friends in Action, Inc.

Congregation of Our Lady of Charity of the Good Shepherd, US Provinces

Congress of Day Laborers/New Orleans Worker Center for Racial Justice

CT Working Families

CWS-Lancaster, PA

Detained Migrant Solidarity Committee-El Paso, Texas

Detention Watch Network

Dolores Street Community Services

Dominican Sisters ~ Grand Rapids

Equal Rights Advocates

Equality Texas

Erie Neighborhood House

Faith in the Valley

Faith Voices Arkansas

Farmworker Justice

First Congregational UCC of Portland, Oregon

First Friend of NJ and NY

Franciscan Action Network

Franciscan Sisters of the Atonement

Franciscans for Justice

Freedom House

Freedom Network USA

Friends Committee on National Legislation

Friends of Broward Detainees

Friends of Miami-Dade Detainees

Fuerza Mundial

Gainesville FL Interfaith Alliance for Immigrant Justice

Gay Liberation Network

Gethsemane Lutheran Church

Global Family Legal Services

Grand Rapids Dominicans

Grassroots Leadership

Greater Rochester Coalition for Immigration Justice

Green Valley/Sahuarita Samaritans

Hana Center

HealthRight International

HIAS Pennsylvania

Hilton Head for Peace

Hispanic Federation

Holy Name Province (OFM) Office for Justice, Peace and Integrity of Creation

Holy Spirit Missionary Sisters, USA – JPIC

Human Rights Initiative of North Texas

Illinois Coalition for Immigrant and Refugee Rights

Immigrant Justice Action Group, First Unitarian-Portland OR

Immigrant Law Center of Minnesota

Immigrant Legal Resource Center

Immigrant Youth Coalition

Immigration Equality Action Fund

Indivisible Alta-Pasadena

Indivisible4Immigration

Instituto de Educacion Popular del Sur de California (IDEPSCA)

Interfaith Alliance for Immigrant Justice

Interfaith Worker Justice

International Institute of the Bay Area

InterReligious Task Force on Central America and Colombia

Jobs With Justice

JPIC Committee of the Sisters of St. Francis of Philadelphia

Justice for Our Neighbors West Michigan

Kentucky Coalition for Immigrant and Refugee Rights

Kids for College

Kino Border Initiative

KIPP Bay Area Schools

Kitsap Immigrant Assistance Center

Korean Resource Center

Latin America Working Group

Latino Initiative on Restorative Justice

LatinoJustice PRLDEF

League of United Latin American Citizens

March and Rally Los Angeles

Massachusetts Immigrant and Refugee Advocacy Coalition

Massachusetts Law Reform Institute

Michigan United

Migrant Justice / Justicia Migrante

MomsRising.org

Mujeres Inmigrantes Luchando Unidas (MILU)

NAKASEC (National Korean American Service & Education Consortium)

National Advocacy Center of the Sisters of the Good Shepherd

National Asian Pacific American Women's Forum

National Black Justice Coalition

National Center for Transgender Equality

National Council of Jewish Women

National Immigrant Justice Center

National Immigration Law Center

National Immigration Project of the NLG

National Justice for Our Neighbors

National Latina Institute for Reproductive Health

National Latina/o Psychological Association

NETWORK Lobby for Catholic Social Justice

Nevada Paralegal Center, LLC

NH Conference UCC Immigration Working Group

Nicaragua Center for Community Action

NM Immigrant Law Center

North Bay Jobs with Justice

Northern Illinois Justice for Our Neighbors

Northern Manhattan Coalition for Immigrant Rights

OCA - Asian Pacific American Advocates

Occupy Bergen County (New Jersey)

Ohio Council of Churches

OutFront Minnesota

Pax Christi Florida

Pennsylvania Immigration and Citizenship Coalition

Pennsylvania Immigration Resource Center

Pilipino Workers Center

Pittsburgh LCLAA

Project IRENE

Project South

Queer Detainee Empowerment Project

Redwood Justice Fund

Reformed Church of Highland Park

Refugee and Immigrant Center for Education and Legal Services (RAICES)

Refugio del Rio Grande

Rural and Migrant Ministry

Sacred Heart Community Service

Sauti Yetu Center for African Women and Families

Service Employees International Union

Services, Immigrant Rights, and Education Network (SIREN)

Sisters and Brothers of Immigrants, Inc.

Sisters of Charity of St. Vincent de Paul of New York

Sisters of Mercy South Central Community

Sisters of Mercy West Midwest Justice Committee

Sisters of St. Francis, St. Francis Province

Sisters of St. Joseph of Rochester

Skagit Immigrant Rights Council

SOMOS Mayfair

Southeast Asia Resource Action Center (SEARAC)

Southern Border Communities Coalition

SSND - CP Shalom/JPIC Office

St. Anthony/All Saints Catholic Church

St. James Cathedral Immigrant Assistance

St. Louis Inter-Faith Committee on Latin America (IFCLA)

Tahirih Justice Center

The Farmworker Association of Florida

Transgender Law Center

Trinity Episcopal Church

T'ruah: The Rabbinic Call for Human Rights

U.S. Committee for Refugees and Immigrants

UnidosUS (formerly NCLR)

Unitarian Universalist Service Committee

United We Dream

University Leadership Initiative

Urban Justice Center Domestic Violence Project

Ursulines of the Roman Union - Eastern Province

UUPLAN

UURISE - Unitarian Universalist Refugee & Immigrant Services & Education

Washington Defender Association

Washington Office on Latin America

Wayne Action for Racial Equality

We Belong Together

WeCount!

Wilco Justice Alliance (Williamson County, TX)